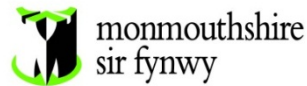


Public Document Pack



Neuadd y Sir
Y Rhadyr
Brynbuga
NP15 1GA

County Hall
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NP15 1GA

Tuesday, 12 February 2019

Notice of Reports Received following Publication of Agenda.

Special Meeting of Cabinet

Wednesday, 20th February, 2019 at 2.00 pm,
Conference Room - Usk, NP15 1GA

Attached are reports that the committee will consider as part of the original agenda but were submitted to democratic services following publication of the agenda.

Item No	Item	Pages
3.1	<p>Revenue and Capital Budget 2019/20 - Final proposals following scrutiny and public consultation <u>Wards/Divisions Affected:</u> All</p> <p><u>Purpose:</u> To update Cabinet with the consultation responses to the draft budget proposals issued by them on the 19th December in respect of the Capital and Revenue budgets for 2019/20.</p> <p>To update members with implications arising from the Final Local Government Settlement announcement of the Welsh Government.</p> <p>To make recommendations to Council on the Capital and Revenue budgets and level of Council Tax for 2019/20.</p> <p>To receive the Responsible Financial Officer's Prudential Indicator calculations for capital financing.</p> <p>To receive the statutory report of the Responsible Financial Officer on the budget process and the adequacy of reserves.</p> <p><u>Author:</u> Peter Davies, Chief Officer for Resources</p> <p><u>Contact Details:</u> peterdavies@monmouthshire.gov.uk</p>	1 - 172

Paul Matthews
Chief Executive



REPORT

SUBJECT: Revenue and Capital Budget 2019/20 – Final proposals following scrutiny and public consultation
MEETING: Cabinet
DATE: 20th February 2019
DIVISION/WARDS AFFECTED: ALL

1. PURPOSE:

- 1.1 To update Cabinet with the consultation responses to the draft budget proposals issued by them on the 19th December in respect of the Capital and Revenue budgets for 2019/20.
- 1.2 To update members with implications arising from the Final Local Government Settlement announcement of the Welsh Government.
- 1.3 To make recommendations to Council on the Capital and Revenue budgets and level of Council Tax for 2019/20.
- 1.4 To receive the Responsible Financial Officer's Prudential Indicator calculations for capital financing.
- 1.5 To receive the statutory report of the Responsible Financial Officer on the budget process and the adequacy of reserves.

2. RECOMMENDATIONS:

- 2.1 That Cabinet considers the responses to consultation and recommends to Council:
 - The 2019/20 revenue budget as attached in **Appendix I**.
 - The 2018/19 to 2021/22 capital programme as attached in **Appendix J1**.
- 2.2 That Cabinet approves changes to the draft capital budget proposals and programme for 2019/20 and as outlined in paragraph 3.17.
- 2.3 That a 5.95% increase in the Band "D" equivalent Council Tax for the County continues to be used as the planning assumption in the budget model and to apply for County purposes in 2019/20.
- 2.4 That Cabinet approves the revised saving and pressure proposals, updated following public consultation, scrutiny and more up to date information being made available since the draft proposals were released on consultation on 19th December 2018.
- 2.5 That Cabinet recognizes the risks resulting from the lack of clarification from Welsh Government and UK Government around the funding of teacher's pensions increases and approves the mitigation strategy and approach proposed in paragraph 3.22.

- 2.6 That Cabinet makes an offer to Welsh Government to actively work with them to examine options for the longer term reform of local taxes and to make sure such a system is progressive, fair and transparent.
- 2.7 That Cabinet notes the movements anticipated in respect of earmarked reserves during 2019/20 culminating in forecast earmarked reserve balances of £5.73 million at the end of 2019/20.
- 2.8 That Cabinet recommends Council to dispose of assets identified in the exempt background paper at best value.
- 2.9 That Cabinet considers the Responsible Financial Officer's report on the robustness of the budget process and the adequacy of reserves issued under the provisions of the Local Government Act, 2003
- 2.7 That Cabinet adopts the Responsible Financial Officer's report on Prudential Indicators.
- 2.8 That Cabinet approves the following:
- Further work is undertaken to develop a balanced Medium Term Financial Plan (MTFP) over the 3 year period 2020/21 to 2022/23.
 - Regular review of the MTFP to ensure it remains up to date, that including an assessment of evidence based pressures and risks, underlying modelling assumptions and the affordability implications of the Corporate Plan.

3. KEY ISSUES:

BUDGET CONSULTATION

- 3.1 Cabinet issued its budget consultation proposals on 19th December 2018 thereby allowing a period for public consultation and scrutiny. The proposals were scrutinized by the Children's and Young People Select Committee, Strong Communities Select Committee, Adult Select Committee, and Economy and Development Select Committee, the Schools Budget Forum, the Joint Advisory Group (JAG) and the four Area Committees.
- 3.2 Furthermore, budget consultation was undertaken through two public meetings, a meeting of the Access for All forum, a young person's session, and where the opportunity arose Town and Community Council Cluster meetings.
- 3.3 Extracts of the draft minutes from the Committees are included as **Appendices A1 to A8** respectively and a summary or minutes of the engagement events together with feedback received are included in **Appendices A9 to A13**.
- 3.4 In terms of public engagement the use of the website and social media as a mechanism for sharing information and getting feedback has continued with active engagement and responses received. An overview of the Council's budget engagement is included in **Appendix A14**.
- 3.5 As might be expected, responses to consultation varied, and in the main there have been no strong objections made to the overall shape of the budget proposals, with a number of questions clarified via the Select Committee meetings and other consultation meetings. These questions particularly concerned changes to waste and recycling arrangements and where clarification was provided at meetings and via FAQs made available on the Council's website.

- 3.6 In terms of issues being raised which seek to affect the revenue budget proposals specifically, these principally revolved around proposed changes to car park charging arrangements and proposals to remove two SpLD (Specific Learning Difficulties) teachers in favour of school staff being trained.
- 3.7 It is recommended as a result of the consultation and upon subsequent reflection of concerns raised that the following revisions are made to the savings proposals:
- a) Revisions to car parking charging arrangements by way of removal of proposed charges for blue badge holders (£45k), re-introduction of free Xmas parking (£20k), introduction of a 2-hr concession for Sunday parking (£20k) and removal of charging for HGVs at Abergavenny Bus Station (£2k). Furthermore to commit to improving car parking enforcement arrangements and to allocate specific capital funding to improve signage and associated infrastructure for disabled parking users.
 - b) To defer the saving to remove two SpLD teachers (£58k) for future consideration and pending a further and fuller review of the implications and risks of its introduction.
- 3.8 The process in general has worked well, with thorough debate having taken place through scrutiny and public consultation events. The Council was disappointed with the poor attendance at the two public meetings and that had been scheduled as a result of social media response. Constructive feedback was however provided on how the budget consultation could be improved and this will be taken on board as part of ongoing improvement in the process.
- 3.9 On capital account, general support was expressed about the need to continue to invest in schools whilst recognizing that there are possible pressures to be managed. The risk on the rest of the capital programme is noted and the risks associated with the need to achieve the sale of assets at a time when market prices are less than could be achieved in the height of the property boom is also understood.

FINAL SETTLEMENT

- 3.10 The final settlement was announced on the 19th December 2018. The Local Government settlement was announced with an overall small increase (after adjusting for transfers) across Wales of 0.2%. For Monmouthshire the final settlement has delivered a decrease in the Authority's Aggregate External Finance (AEF) of 0.3% after taking into account transfers into the settlement. Across Wales settlements varied from a 0.3% reduction in Monmouthshire (and others) to 0.9% increase in Cardiff.
- 3.11 When the MCC final settlement is compared to the provisional settlement, the Authority is better off by circa £606k. However, all but £138k of this increase had been factored into the draft budget proposals and upon early notification of the First Minister's intentions in November 2018.
- 3.12 The main adjustments to our AEF resulted from a contribution to affording the teacher's pay award, the transfer of free school meals grant into the settlement and a transfer of funding (£63k) for a local discretionary business rate scheme. Again allowance had already been made for the pressure and funding for the teacher's pay award.
- 3.13 It is proposed that £83k budget provision is made to support and manage the targeted increase in free school meal numbers. It is also proposed to make budget provision of £100k to support the design and delivery of a local discretionary business rate scheme as well as committing resources to constructively working with Welsh Government and the Monmouthshire business community to inform Welsh Government stated intention to reform the business rate system in Wales. To that end the Council proposes to offer

itself forward as pathfinder or pilot Authority to testbed new or alternative arrangements for businesses.

- 3.14 A table showing each authorities position resulting from the final settlement is included at **Appendix B** to this report. Monmouthshire again remains at the bottom of the table in terms of AEF per head of population.
- 3.15 The final settlement also only included the notifications of some specific grants at an all Wales level. There are still a number of grant announcements to be made and this position is extremely disappointing as it makes planning for next year's budget even more difficult. The current position on Welsh Government specific grants is included in **Appendix C**. There are a number of significant grants where the Authority remains unclear as to the amount to be received and resultant terms and conditions attached.
- 3.16 The medium term prognosis is still of concern, there are no indicative settlement figures published and which significantly impedes and impacts on forward planning of budgets over the medium term. The MTFP for 2019/20 onwards continues to factor in funding reductions of 1.8%, so that planning can be undertaken on a prudent basis.
- 3.17 There is still a need to think differently about the even greater challenges of the medium term and this work and engagement will continue in the coming months, and notably with other local authorities, Welsh Government and the Welsh Local Government Association (WLGA) and where funding distribution and projections are concerned.

BUDGET PROCESS CONTEXT

REVENUE BUDGET

- 3.18 Subsequent to Cabinet's budget consideration on 19th December 2018, proposals went on consultation indicating a need to close a £4.6 million gap with an unfunded gap of £594k still needing to be found. The budget at that time included £5.7 million of pressures and £5.9 million of saving proposals. Work has continued to review and revise existing and new savings and pressures in the light of further engagement and analysis. All the original proposals are available as part of the draft budget proposals. Summary details of revised savings and pressures and the movement from draft to final proposals are included in **Appendix D** and **E**.

3.19 Summary Movements

Pressures	Amount
	£'000
Draft proposals	5,688
Revisions and additions in intervening period	333
Final proposals	6,021

Savings Proposals	Amount
	£'000

Draft proposals	(5,853)
Revisions and additions in intervening period	(927)
Total	(6,780)

3.20 The revisions and additions to pressures are summarized as follows:

- The removal of the £100k pressure relating to the potential loss of the MHA (Monmouthshire Housing Association) grounds maintenance contract as a consequence of increased confidence in the revised contract award being awarded to the Authority and any resultant pressures being managed and mitigated;
- As referred in 3.13 above that £83k budget provision is made to support and manage the targeted increase in free school meal numbers together with the creation of a £100k budget to support the design and delivery of a local discretionary business rate scheme as well as committing resources to constructively working with Welsh Government around the business rate reform agenda;
- Provision for the South Wales Fire Authority precept increase of £214k, contingent on funding not being forthcoming to the Fire Authority from UK government in respect of increases in Firefighter pension contributions; and
- An increase in treasury budgets of £36k as a consequence of additional borrowing being afforded to fund an in-year 2018/19 overspend on the 21st Century Schools capital programme, a proposal to increase the Disabled Facility Grant budget again by £300k for 2019/20 and to fund necessary additions to the capital programme for two sewerage treatment plants.

3.21 The revision and additions to savings are summarized as follows:

- As outlined in paragraph 2.7 above the removal of the saving proposal relating to the removal of SpLD teachers, with a £58k reduction in savings;
- To make full provision for the funding of the teacher's pension increases and to ensure the revised saving matches the associated pressure with an increase in the budgeted funding of £309k;
- As outlined in paragraph 2.7 above the revision and withdrawal from originally proposed changes to car parking charging arrangements, with an £87k reduction in savings;
- A delay in the introduction in the move to reusable bags for recycling with a consequential reduction in saving of £45k, together with a slight delay in the introduction of waste permits (£6k);
- A reduction in the savings proposed for the Passenger Transport Unit of £136k in 2019/20 as a result of an updated in-year forecast being available;
- A review that has allowed £812k of revenue highways maintenance expenditure to be transferred to the capital programme and be funded from additional Welsh Government grant as it more appropriately constitutes capital expenditure.

- As noted in paragraph 3.11 above additional funding of £138k as a consequence of the Final Settlement announcement confirming a 0.3% reduction in funding rather than the 0.5% reduction modelled as part of the draft budget proposals.

3.22 Significantly the consequence of funding not being forthcoming from UK Government and Welsh Government to meet the cost of teacher's pension increases could introduce a potential unbudgeted pressure of up to £784k. Recommendation is made that schemes assigned to be funded from additional Welsh Government funding for highways capital maintenance are put on hold until such time as funding certainty is known. If funding is forthcoming then schemes will progress. To the extent that funding is not forthcoming the capital financing arrangements will be reviewed in order allow further revenue savings to be generated to contribute to funding any resultant pressure. A further report would need to be forthcoming if this eventuality occurred and to approve the necessary changes to the capital programme and any earmarked reserve funding or other adjustments required.

Council Tax

3.23 The 5.95% increase in the Band "D" equivalent Council Tax for the County continues to be used as the planning assumption in the budget model and to apply for County purposes in 2019/20, reverting to 3.95% increase in each of the subsequent 3 years.

OVERALL REVENUE BUDGET POSITION

3.24 The current revenue position for each of the next 4 years is included in **Appendix I**. The proposed position for 2019-20 specifically is,

Services	Indicative Base 2019/20
	£000
Children & Young People	50,926
Social Care & Health	46,099
Enterprise	22,515
Resources	6,688
Chief Executive's Unit	4,619
Corporate Costs & Levies	23,104
Sub Total	153,951
Transfers to reserves	444
Transfers from reserves	(535)
Treasury	7,911
Appropriations Total	7,821
Total Expenditure Budget	161,772
Aggregate External Financing (AEF)	(92,623)
Council Tax (MCC)	(53,937)
Council Tax (Gwent Police)	(11,779)
Council Tax (Community Councils)	(2,676)
Contribution to/(from) Council Fund	0
Disinvestment	(756)
Sub Total Financing	(161,771)
(Headroom)/Shortfall	0

CAPITAL BUDGET

- 3.25 On December 19th Cabinet approved an initial Capital Strategy Assessment ahead of a full Capital Strategy being developed and implemented in 2019/20. The capital MTFP strategy remains as one which seeks to work towards a financially sustainable core capital programme without recourse to further prudential borrowing or use of capital receipts so that these resources can be directed towards the Council's priority of the future schools programme.
- 3.26 During the financial year, any new schemes volunteered can only be added to the programme if the business case demonstrates that they are self-financing or if the scheme is deemed a higher priority than current schemes in the programme and therefore displaces it.
- 3.27 When considering the relative merits of projects and potential displacement, a priority matrix will be applied, either endorsing or amending it for onward consideration by full Council.
- 3.28 The final settlement and subsequent grant notifications included notable changes to the anticipated funding included in the capital MTFP budget proposals. £812k of additional General Capital Grant and flexibility afforded by Welsh Government to apply two years' worth of Highways maintenance capital grant (£1.2m in total) has provided flexibility to assist the capital and revenue budgets.
- 3.29 The proposed changes to capital programme since the draft proposals were on consultation by Cabinet on December 19th, based on feedback from public consultation and scrutiny as well as the benefit of additional Welsh Government capital grants, have resulted in a proposed increase in the capital programme of £2.887m. These changes are summarized as follows:
- A continuation of the increase in the Disabled Facility Grant budget, as has been the case for the last two years, by £300k and funded through prudential borrowing, and to meet an evidenced backlog of applications that will benefit applicants whilst alleviating pressure on social care;
 - To fund two sewerage treatment plant replacements at Shirenewton and Penyrhiw (£200k), afforded by prudential borrowing;
 - To make provision from capital receipts to afford £75k condition survey work to update historic condition survey information and capital budget provision of £300k to assist with the business case affordability of Severn View Residential Home replacement.
 - To fund additional highways maintenance capital scheme, funded by WG grant, of £1.2m. The commitment to these schemes and the application of funding is reserved until such time as certainty is reached around the funding of Teacher's pension increases as noted in paragraph 3.22.
 - To apply £812k additional Welsh Government General Capital Grant funding to revenue expenditure that is deemed eligible to be capitalized.
- 3.30 The Summary Capital MTFP is shown in **Appendix J1**. There remain significant pressures of a capital nature that cannot be afforded within the capital MTFP and these are outlined in **Appendix J5**.

- 3.31 **Appendix J3**, the capital receipts summary shows the expected level of receipts and planned usage and highlights the balances available in the next couple of years. Future investment in capital schemes, is in part dependent on future success of achieving capital receipts and there are risks attached to some receipts materializing as shown in **Appendix J4**. The revised forecast receipt schedule is provided as exempt background papers to this report for Members approval as **Appendix J6**.

THE PRUDENTIAL CODE

- 3.32 Under the Prudential Code, local authorities are required to publish Prudential Indicators produced to demonstrate that capital programmes are prudent, sustainable and affordable in the longer term. The indicators for 2018/22 are contained at **Appendix G** to this report, assuming eventual Council approval of Cabinet's budget and Council Tax recommendations.

THE ROBUSTNESS OF PROCESS AND RESERVES

- 3.33 The level of the Council Fund, The Council's general reserve, is at £7.1m million, subject to 2018-19 year end, but at present it is within the range of 4-6% of net revenue budget and considered to be at a prudent level. The final revenue budget proposals do not include a requirement to use any of the general reserve to balance the budget in 2019/20. The total planned net earmarked reserve utilization in support of the 2019/20 revenue and capital budget is £0.11m. **Appendix H1** shows the call on and contributions to reserves for the 2019/20 budget and **Appendix H2** shows the reserve balances projected for the medium term. Total planned reserve utilization in support of current year revenue and capital budgets means that by the end of 2018-19 the balance of earmarked reserves is likely to be £5.84 million. The further call in 2019/20 means that the earmarked reserves will fall to £5.73 million. In addition the Priority Investment reserve will need to be replenished to fund any future projects identified as going forward. It should be noted that this reduces the flexibility the Council has in meeting the challenges of scarce resources going forward.
- 3.34 Under the provisions of the 2003 Local Government Act, the Responsible Financial Officer has to provide conclusions on the robustness of the budget process and the adequacy of reserves. Those conclusions are shown at **Appendix F**.
- 3.35 The effect of Cabinets revenue budget recommendations is shown at **Appendix I**. The effect of Cabinets capital recommendations is shown at **Appendix J**. Final Council Tax setting is reserved for decision of Full Council on 7th March 2019.

FUTURE GENERATIONS EVALUATION/EQUALITY IMPACT ASSESSMENT (EQIA)

- 3.36 There is a requirement placed on Local Authorities to comply with the general equality duties set out in the Equality Act 2010 and the specific equality duties such as the statutory responsibilities to assess the equality impacts of their budgetary decisions. The Equality Act 2010 places a General Duty on Monmouthshire County Council to eliminate discrimination according to nine "protected characteristics" (age, belief and non-belief, disability, gender, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, and sexual orientation). Also we need to comply with the Welsh Language Act 1993 and the Welsh Language Measure 2011 through which the Welsh Language Commissioner has shaped the Welsh Standards which will come into force from 30th March 2016. The Wellbeing of Future Generations Act requires public bodies to improve social, economic, environmental and cultural wellbeing, by taking action in accordance with the sustainable development principle aimed at achieving the Wellbeing Goals. The authority was an early adopter of The Act and has re-shaped its pre-decision

evaluation tool to reflect the well-being goals and the principles which it sets out. Two member seminars had been held to ensure that they are aware of the requirements of The Act, this has been followed by training sessions for officers who are responsible for writing reports.

3.37 The Council has continued to respond to these issues by building considerations of equality, diversity and sustainability into the planning and delivery of its 2019/20 budget. It has done this by:

- Requiring Chief Officers to undertake a Future Generation evaluation of all the original savings proposals they offered for their service area to contribute towards the Council's overall savings target. This evaluation has since been updated to reflect the final budget proposals and individual evaluations are linked to each budget proposal. These can viewed via the attached link.
- Producing an overall FGE assessment of the revenue budget proposals and publishing this as part of the revenue budget proposals for consultation. This is attached as **Appendix K** and the assessment has been updated as a result of budget consultation and the final revenue budget proposals being presented to Cabinet for consideration.
- Undertaking a FGE of the capital budget proposals and publishing this as part of the capital budget proposals for consultation.
- Enabling the Council's Cabinet Members to consider initial savings proposals with the benefit of the FGEs, and to make initial decisions based on this information. The budget proposals reflect Cabinet's key priorities and therefore key services that support equalities – such as social care and schools.
- Deciding that once the final shape of the budget is agreed by Council in March 2019, Council service areas carry out more detailed work to mitigate and manage any equalities or Future Generation issues that have been identified.
- Including the FGEs as part of this report and published on the Council's website so that residents can understand the factors that went into the planning of the 2019/20 budget.
- Ensuring that where proposals will be the subject of further reports it is expected that further FGEs will be undertaken at that time and where savings are being made from decisions already taken then those implementing those decisions should consider mitigating any negative impacts where necessary.

4. REASONS:

- 4.1 To make appropriate recommendations to Council on the revenue and capital budgets for 2019/20, and the resultant Council Tax recommended to be set for County purposes, taking into account the public consultation and scrutiny in January.
- 4.2 To sustain the capital programme and establish capital resources to support the programme by the sale of surplus assets.
- 4.3 As required by statute, to consider the Responsible Financial Officers provisional conclusions on the robustness on the budget process and the adequacy of reserves going forward.

4.4 To approve the Prudential Capital Indicators calculated by the Responsible Financial Officer.

5. RESOURCE IMPLICATIONS:

As identified within the report and appendices.

6. CONSULTEES: Cabinet, Strategic Leadership Team

7. BACKGROUND PAPERS:

- a) Directorate Budget builds, detailed capital programme and associated papers
- b) Draft revenue budget proposals, draft capital strategy assessment and draft capital budget proposals – released on consultation by [Cabinet](#) on 19th December 2018
- c) Final Local Government Settlement
- d) The CIPFA Prudential Code for Capital Expenditure

8. AUTHORS:

Peter Davies – Chief Officer for Resources (acting S151 officer)

9. CONTACT DETAILS:

Tel: 01633 644294

Email: peterdavies@monmouthshire.gov.uk

Borrowing Appendices

- A1 Extract of draft minutes of Economy and Development Select committee – 10th Jan 2019
- A2 Extract of draft minutes of Children and Young People Select Committee – 24th Jan 2019
- A3 Draft minutes of Adults Select Committee – 29th January 2019
- A4 Draft minutes of Strong Communities Select Committee – 31st January 2019
- A5 Extract of draft minutes of Lower Wye Area Committee (extract) – 23rd January 2019
- A6 Extract of draft minutes of Severnside Area Committee (extract) – 23rd January 2019
- A7 Extract of draft minutes of Central Monmouthshire Area Committee (extract) – 30th January 2019
- A8 Minutes of North Monmouthshire Area Committee (extract) – 30th January 2019
- A9 Draft Minutes of Schools Budget Forum – 24th January 2019
- A10 Minutes of JAG (Joint Advisory Group) – 16th January 2019
- A11 Summary of Young People’s event – 30th January 2019
- A12a Access for All meeting – 25th January 2019 – Summary feedback
- A12b Access for All meeting – 25th January 2019 – Extract of minutes
- A13 Summary of responses from members of the public and business community
- A14 Overview of Monmouthshire County Council budget engagement
- B Final Settlement Data
- C Specific Grants 2019/20 (All Wales)
- D1 Summary of evidence based pressures
- D2 Summary of pressures – movement from draft to final budget
- E1 Summary of budget savings proposals
- E2 Summary of savings – movement from draft to final budget
- F Responsible Financial Officers Opinion
- G Prudential Indicators
- H1 Use of reserves for Revenue Budget Purposes
- H2 Reserve Balances
- I Revenue Budget Summary
- J1 Capital Budget Summary
- J2 Schools Capital Budget Summary
- J3 Capital Receipts Summary
- J4 Receipt Risk Factors
- J5 Capital Pressures
- J6 Capital Receipts (Exempt – supplied under separate cover)
- K Overall Wellbeing and Future Generations Evaluation

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Appendices

- A/1 Extract of draft minutes of Economy and Development Select committee – 10th Jan 2019
- A/2 Extract of draft minutes of Children and Young People Select Committee – 24th Jan 2019
- A/3 Draft minutes of Adults Select Committee – 29th January 2019
- A/4 Draft minutes of Strong Communities Select Committee – 31st January 2019
- A/5 Extract of draft minutes of Lower Wye Area Committee (extract) – 23rd January 2019
- A/6 Extract of draft minutes of Severnside Area Committee (extract) – 23rd January 2019
- A/7 Extract of draft minutes of Central Monmouthshire Area Committee (extract) – 30th January 2019
- A/8 Minutes of North Monmouthshire Area Committee (extract) – 30th January 2019
- A/9 Draft Minutes of Schools Budget Forum – 24th January 2019
- A/10 Minutes of JAG (Joint Advisory Group) – 16th January 2019
- A/11 Summary of Young People’s event – 30th January 2019
- A/12a Access for All meeting – 25th January 2019 – Summary feedback
- A/12b Access for All meeting – 25th January 2019 – Extract of minutes
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- D/1 Summary of evidence based pressures
- D/2 Summary of pressures – movement from draft to final budget
- E/1 Summary of budget savings proposals
- E/2 Summary of savings – movement from draft to final budget
- F Responsible Financial Officers Opinion
- G Prudential Indicators
- H/1 Use of reserves for Revenue Budget Purposes
- H/2 Reserve Balances
- I Revenue Budget Summary
- J/1 Capital Budget Summary
- J/2 Schools Capital Budget Summary
- J/3 Capital Receipts Summary
- J/4 Receipt Risk Factors
- J/5 Capital Pressures
- J/6 Capital Receipts (Exempt – supplied under separate cover)
- K Overall Wellbeing and Future Generations Evaluation

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MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft Minutes of the meeting of Economy and Development Select Committee held at Council Chamber, County Hall, The Rhadyr USK - County Hallon Thursday, 10th January, 2019 at 10.00 am

PRESENT: County Councillor P.Pavia (Chairman)

County Councillors: A.Davies, D. Dovey, M.Feakins, R.Roden and A. Watts

Also in attendance County Councillor(s): A. Easson and P. Murphy

OFFICERS IN ATTENDANCE:

Frances Williams	Chief Officer, Enterprise
Peter Davies	Chief Officer, Resources
Mark Howcroft	Assistant Head of Finance
Hazel Ilett	Scrutiny Manager
Nicola Perry	Senior Democracy Officer
Rob O'Dwyer	Head of Business Transformation

APOLOGIES:

Councillors J.Becker and B. Strong

1. Declarations of Interest

There were no declaration of interest.

2. Public Open Forum

There were no matters for the public open forum.

3. CAPITAL STRATEGY ASSESSMENT 2018-19 and DRAFT CAPITAL BUDGET PROPOSALS 2019-20 to 2022-23

Context:

Chartered institute of Public Finance and Accountancy (CIPFA) produced a revised regulatory Code in December 2017, which included a need for local authorities to produce a Capital Strategy. The requirements were staggered with an aim for reporting compliance during 2018/19 with a full Capital Strategy implemented for 2019/20. This report concentrates on the former in evaluating the governance, planning and priority setting involved in presenting 2019-20 capital budget proposals and the 3 years thereafter making up the collective capital medium term financial plan.

The overall purpose of a capital strategy being to provide opportunity for engagement with Full Council to ensure overall strategy, governance procedures and risk appetite are fully understood by all elected members

MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft Minutes of the meeting of Economy and Development Select Committee held at Council Chamber, County Hall, The Rhadyr USK - County Hall on Thursday, 10th January, 2019 at 10.00 am

The code, in describing the Capital Strategy, reports it can be delegated to Cabinet (or similar body) with Full Council being responsible. MCC's approach is to report budget setting process through Cabinet, with consideration and approval of the future capital programmes resting with full Council. The Council's Constitution is consistent with compliance requirements. It is anticipated that the actual resulting capital strategy will be reconciled and consistent with a wider financial strategy and both available for consideration during the spring cycle of meetings.

Member Scrutiny:

A Member referred to Sections 4.7 and 4.10 and raised concerns regarding the formation of a housing company which the Council has already mandated, but acknowledged the lack of provision for this within the report. The need for housing and business generation would suggest that the housing company would be a priority. The Assistant Head of Finance explained he realised the importance of affordable housing and looked towards the administration involved in setting up a company in relation to how it applies to the need to set up a capital strategy. This report was not seeking approval for such a company to be set up.

Concerns around affordable housing continued to be expressed, particularly the lack of emphasis on this within the Capital reports. The Cabinet Member for Resources explained that, with regards to Housing Development Company, a report will be brought to Council in April 2019. Research is underway regarding the setting up of a development company, not necessarily specifically a housing development company. The report to Council will clearly set out the proposals.

Councillor Watts advised that representatives of Bristol City Council are willing to discuss the pitfalls they had experienced through the same process, which he considered a better resource than the use of consultants. The Cabinet Member assured that there would be a meeting with Bristol, as well as Welsh authorities.

The Chief Officer for Resources understood the concerns and agreed that forming a housing company today would not solve all problems, so he aims to balance our resource to make sure we are getting the acquisitions through to deal with our commercial strategy; making sure we are making suitable and adequate progress on our strategic sites; making sure we are doing all the groundwork to be well placed to move forward when proposals are brought to Council.

Councillor Watts added that 33% of the children in his ward live in deprivation, due to families being susceptible to disproportionately high rental charges. He was keen to express the urgency of the matter.

The Cabinet Member advised the purpose of a development company rather than a housing company would be to avoid complications around the terms of the housing stock transfer.

MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft Minutes of the meeting of Economy and Development Select Committee held at Council Chamber, County Hall, The Rhadyr USK - County Hall on Thursday, 10th January, 2019 at 10.00 am

The Chair highlighted upcoming workshops around the LDP.

Recommendations:

The Economy and Development Select Committee resolved to agree the recommendation:

To consider and provide feedback upon the budget assumptions, pressures and savings proformas affecting this Select portfolio area.

Committee Conclusion:

The Chair summarised that the Committee had exhausted a number of areas including the importance of housing as the Authority moves forward, ensuring affordability for our resident and attracting new people.

The Committee touched on the impact of Raglan and what that means for unallocated sites. Members were reminded of upcoming LDP workshops where this will be explored in further detail.

Members pushed the point that we need to look at exemplar councils, taking advice where available, understanding the Council's need to balance and resource with commercial acquisitions.

The Committee looked at risk in relation to the capital investment and trying to understand the public sector and the commercial contractor.

The Committee touched on concerns around the reserve strategy, in terms of being flexible around investor models.

The Committee looked at external risk in terms of Brexit, and the vulnerability of some of the major contractors we work with.

The Committee had received assurance from the Assistant Head of Finance that the way we are moving forward with our portfolio is in a balanced way. An upcoming Brexit Workshop will look to address some of the issues discussed.

4. REVENUE BUDGET PROPOSALS 2019/20 FOR CONSULTATION

Purpose and Context:

To set out a budget proposal for financial year 2019/20.

To commence a period of consultation on the budget proposal that will remain open until 31st January 2019.

Extract of Draft Minutes of the meeting of Economy and Development Select Committee held at Council Chamber, County Hall, The Rhadyr USK - County Hall on Thursday, 10th January, 2019 at 10.00 am

To consider the 2019/20 budget proposal within the context of the 4 year Medium Term Financial Plan (MTFP) and the Corporate Plan.

Member Scrutiny:

A Member sought clarity regarding the failure to reduce costs relating to agencies. This referred to social care agency staff to supplement our existing establishments. Work is in place to build in-house resilience to reduce reliance on agencies.

With regards to harmonisation of finance relating to foster care, the five authorities across Wales in relation to foster care have differing rates and it is more equitable to apply a rate across Gwent that is the same. It will incur a pressure because the harmonised rate is more than what would have traditionally been paid. It does mean that we potentially have access to a wider pool of foster carers.

It was questioned if raising car parking charges was a sensible strategy, and would it make a significant difference to the operations budget. Concerns were this could prove to have a negative impact on businesses in those areas. The Chief Officer for Enterprise responded that this would also be for consideration under the Strong Communities Select remit. She explained the charges to go back in to the highways infrastructure, and those service areas. The effect of charges on town centre footfall and activity would be monitored.

With regards to retaining resources, a question was raised around a change to the recharge from selling properties after people have gone into respite, and the impact on budgets. It was agreed that this should be brought to Adults Select Committee.

Pressures around energy and fuel, and procurement of fuel were discussed. A cost pressure is included within the portfolio as we struggle to absorb annual increases in fuel costs. Currently it is understood that we will be affected by £40,000 per annum. Fuel and energy contracts are assisted through a regional procurement.

A Member questioned if there had been feedback on the introduction of Hydrogen fuel for commercial vehicles, to which the Chief Officer advised that a car trial is hoped to take place in the next few months. An update would be welcomed by Members.

In view of the current performance of Tourism and Enterprise, and the failure to meet targets, it was questioned how a £331,000 benefit was predicted in relation to ADM Mon Life. The Chief Officer for Resources explained that the saving was a consequence of the current draft business plan being scrutinised ahead of a future decision around moving services to the ADM. Some of the savings are consequential to business rate, VAT, gift aid savings.

Members recognised the importance of engaging with Town and Community Councils in the consultation process.

Extract of Draft Minutes of the meeting of Economy and Development Select Committee held at Council Chamber, County Hall, The Rhadyr USK - County Hall on Thursday, 10th January, 2019 at 10.00 am

Recommendations:

The Economy and Development Select Committee resolved to agree the recommendation:

To consider and provide feedback upon the budget assumptions, pressures and savings proformas affecting this Select portfolio area.

Committee Conclusion:

The Chair concluded the item and summarised that the Committee have looked at the pressures around fuel and energy costs, recognising potential opportunity to work alone, and understanding innovations such as hydrogen and electricity models for our fleets.

The Committee looked at staffing pressures, in agency working, and the potential to grow our workforce.

Car Parking charges were discussed thoroughly.

The Committee resolved to accept the recommendation in the report

5. REVENUE & CAPITAL MONITORING 2018/19 OUTTURN STATEMENT

Purpose and Context:

The purpose of this report is to provide Members with information on the revenue and capital outturn position of the Authority at the end of reporting period 2 which represents the financial outturn position for the 2018/19 financial year based on October inclusive activities.

This report will also be considered by Select Committees as part of their responsibility to,

- assess whether effective budget monitoring is taking place,
- monitor the extent to which budgets are spent in accordance with agreed budget and policy framework,
- challenge the reasonableness of projected over or underspends, and
- monitor the achievement of predicted efficiency gains or progress in relation to savings proposals.

Member Scrutiny:

Concerns around the level of deficit in schools were raised, to which the Assistant Head of Finance explained that collectively the draw on reserves is predicted to exhaust the collective level of reserve this year, and the authority is bearing the cash flow consequence in the short

MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft Minutes of the meeting of Economy and Development Select Committee held at Council Chamber, County Hall, The Rhadyr USK - County Hall on Thursday, 10th January, 2019 at 10.00 am

term. This has an impact on the Council fund levels. It was recognised that this would fall under the remit of Children and Young People Select.

The 21st Century Schools programme was commended on the minimum overspend.

It was questioned that with the increase in Council Tax, would spreading payments over 12 months rather than 10 be an option, and would there be any implications to cash flow? In response we heard that 10 months is part of the Council's requirement that it has to offer. Further information would be sought and fed back.

An update on the overall collection rates across authorities was requested.

A typographical error was noted on 79 of the report. This should read a net overspend for the directorate.

In terms of winter pressures, the Highways Maintenance Department are currently forecasting a breakeven position but a deterioration in the weather could have an impact on expenditure. Last year Welsh Government supported local authorities which funded part of that expenditure but not all of it.

Officers agreed to take on board comments and concerns regarding car parking charges.

A Member expressed concern around the extra pressure on MCC officers, a suggested utilising the experience of Members where appropriate.

Committee Conclusion:

The Committee resolved to agree the recommendation to note the report.

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Extract of Draft Minutes of the meeting of Children and Young People Select Committee held at Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA on Thursday, 24th January, 2019 at 10.00 am

PRESENT: County Councillor M.Groucutt (Chairman)

County Councillors: L.Brown, D. Jones, M.Lane, M. Powell, T.Thomas, J.Watkins and S. Woodhouse

Also County Councillors: P. Murphy, R. John, A. Easson, R. Harris and R. Roden

OFFICERS IN ATTENDANCE:

Will McLean	Chief Officer for Children and Young People
Mark Howcroft	Assistant Head of Finance
Nikki Wellington	Finance Manager
Wendy Barnard	Democratic Services Officer

ALSO IN ATTENDANCE:

Mr. M. Fowler	Parent Governor Representative
Mrs. L. Wakerley	Chair, Monmouthshire Association of School Governors
Mr. P. Strong	NEU
Ms. F. Middleton	NASUWT

APOLOGIES:

County Councillor L.Jones

1. Declarations of Interest

Item 6: Revenue Budget Proposals - County Councillor A. Easson declared a personal non-prejudicial interest as a Governor of Ysgol Gymraeg Y Ffin.

The Chair welcomed Cabinet Members County Councillor P. Murphy (Resources) and County Councillor R. John (Children and Young People) to the meeting.

2. Public Forum

No members of the public were present.

4. Capital Strategy Assessment and Capital Budget Proposals 2019/20

Purpose:

1. Chartered institute of Public Finance and Accountancy (CIPFA) produced a revised regulatory Code in December 2017, which included a need for local authorities to produce a Capital Strategy. The requirements were staggered with an aim for reporting compliance during 2018/19 with a full Capital Strategy implemented for 2019/20. This report concentrates on the former in evaluating the governance, planning and priority

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setting involved in presenting 2019-20 capital budget proposals and the 3 years thereafter making up the collective capital medium term financial plan.

2. CIPFA report that a Capital Strategy should be tailored to individual circumstances and consequentially don't volunteer a prescriptive format. The overall intent is that any Capital Strategy should allow Members to understand how stewardship, value for money, prudence, sustainability and affordability will be secured. The overall purpose of a capital strategy being to provide opportunity for engagement with Full Council to ensure overall strategy, governance procedures and risk appetite are fully understood by all elected members

3. The code, in describing the Capital Strategy, reports it can be delegated to Cabinet (or similar body) with Full Council being responsible. MCC's approach is to report budget setting process through Cabinet, with consideration and approval of the future capital programmes resting with full Council. The Council's Constitution is consistent with compliance requirements. It is anticipated that the actual resulting capital strategy will be reconciled and consistent with a wider financial strategy and both available for consideration during Spring cycle of meetings.

Key Issues:

Children and Young People Select Committee to consider and provide feedback upon the budget assumptions, pressures and savings proforma affecting this Select portfolio area.

1. That Cabinet considers the capital strategy requirements and assesses the preparedness of current practices to satisfy capital strategy compliance obligations for onward endorsement to Council as part of capital strategy report in January 2019.

2. That Cabinet considers the annual core capital programme identified in Appendix 2 for 2019-20, together with the additions proposed in paras 6.14 to 6.18, and issues its draft capital budget proposals for 2019/20 to 2022/23 for consultation purposes.

3. That Cabinet reaffirms the principle that during the financial year, any new schemes volunteered can only be added to the programme if the business case demonstrates that they are self-financing or if the scheme is deemed a higher priority than current schemes in the programme and therefore displaces it.

4. When considering the relative merits of projects and potential displacement, that Cabinet consider the indicative priority matrix supplied in para 4.15, either endorsing or amending it for onward consideration by full Council.

5. That Cabinet considers the extent of proposed sale of assets captured in exempt Appendix 5, in order to support the capital programme, and that once agreed, no further options are considered for these assets.

6. That Cabinet note the potential forecast of capital receipt levels, prior to the consideration of using £75,000 of receipts balance to afford condition survey work to update historic condition survey information and a ceiling of capital receipts funding of £300k to assist with the business case affordability of

Severn View Residential Home replacement. Any excess of capital receipts generated thereafter is proposed to be applied by Treasury colleagues in a fashion that will mitigate minimum revenue provision costs and interest payments, to assist with revenue budget management. This is a change in capital receipt strategy to that applied in earmarking receipt generation to afford Members tranche A Future Schools aspirations.

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This will mean that any further school redevelopment will need to derive a greater extent of revenue headroom to afford the prudential borrowing financing of such developments.

Capital Strategy Summary Considerations

7. The Capital Strategy sets out the council's approach to capital investment over a longer timeframe than is traditional in the 4 year medium term financial plan and will provide a framework through which our resources, and those matched with key partners, are allocated to help meet strategic priorities.

It is about planning, prioritisation, management and funding and is more informed by the council's consideration of:

- Corporate Plan
- Asset Management Plan
- Commercial Investments Strategy
- Treasury Management

Member Scrutiny:

The Assistant Head of Finance/ Deputy Section 151 Officer presented the report and invited questions and comments from the Select Committee as follows:

- In response to a query on pressures, it was answered that the figures are in respect of liability related to assets held. The capital programme of £40million annually was highlighted; the 2 largest items being school replacement. Other infrastructure items (e.g. highways maintenance, Disabled Facility Grant) have been kept at historic levels. The list is useful in the event that money becomes available. It is proposed that any extra money is used for the £80million highways maintenance scheme. The sewerage treatment work is also highlighted as a priority. Priorities for schools are the Band B 3-19 replacement of King Henry VIII Comprehensive School. The Cabinet Member for Resources referred to the development of a new Local Development Plan (LDP) that will include consideration of sufficient primary and secondary school places. The Cabinet Member noted that Welsh Government will now contribute 65%.
- A Member commented that there is a low amount earmarked for property maintenance and expressed concern that problems could be stored up for the future and that there would be a noticeable contrast between schools with outstanding maintenance issues and the new schools.
- Regarding 21st C Schools, an update was provided by the Chief Officer, Children and Young People that the new team should be in place before half term, the first 21st C Schools Board has met and will have overview of all schools estates to meet the needs of future learners in the longer term.

Committee Conclusion:

The Chair, on behalf of the committee was pleased to receive the report and noted that no objections were raised. The Assistant Head of Finance/ Deputy Section 151 Officer was thanked for the report.

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5. Revenue Budget Proposals 2019/20

Purpose:

1. The backing main report is being shared with all Select Committee members so that they can understand the holistic budget position being considered by Cabinet. The holistic nature of that report recognises that savings proposals should not be viewed in isolation, and may be necessary to allow other service priorities to be maintained.
2. Subsequent to the consultation process and feedback from individual Select Committees and other representative groups on particular proposals, the resulting report will be provided to full Council in their consideration of settling a balanced budget for 2019/20.
3. This abridged report seeks to ensure that all proposals have a designated scrutiny oversight, and the tables below highlight those illustratively earmarked to the Scrutiny role of Children and Young People Select Committee for specific feedback.

Key Issues:

1. It is recommended that Select Committee consider specifically the table of pressure and savings, with a view to providing pertinent feedback on the adoption or otherwise of such by full Council in its subsequent consideration.

Member Scrutiny:

The Cabinet Member for Resources presented the Revenue Budget proposals. Following on from this, questions and comments were invited

- In response to a question, the Chief Officer acknowledged that the increase in teachers' pensions employer contributions from 16% to 23% (potentially £112,000 additional per month) represent a significant pressure. There is frequent contact with Welsh Government and Welsh Local Government Association to seek an update. Schools are reassured that they will receive the funding but the risk is being held centrally. Welsh Government has confirmed it will fund the teachers' pay award for this and next year.
- The possibility of appealing against rates increases at the new schools was raised. It was explained that the increases are due to the valuation of the two new schools. The authority appeals valuations and was successful last year in saving £100,000. The Member suggested that schools should have discounted business rates. It was confirmed that there is a national policy and no local discretion.
- The Chair expressed concern about a potential reduction of the Specific Learning Difficulties (SpLD) service budget in favour of delegating funding to schools and training being provided on general literacy provision. Under the Equality Act 2010, Dyslexia is listed as a disability and invited comment. The Chief Officer explained that the proposal is to reshape as an advisory service with two members of staff to work with schools to support the pupils. This is similar to the model provided by other authorities. Schools will be consulted on whether the costs will remain in the Individual Schools Budget.
- A Member commented on the specialist intervention provided that has aided pupil progression and expressed concern about adding to the significant demands on class teachers. The Member questioned how pupils will continue to receive the same support

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and how this will be monitored. The Chief Officer confirmed that support for teachers will be unchanged as per the Welsh Government model. Children with statements will continue to receive the same support. The priority is to ensure that support for teachers continues. Declaring an interest as a School Governor at Ysgol Gymraeg Y Ffin and as a Member of Monmouthshire Association of School Governors, County Councillor A. Easson commented that the proposal is for a reduction of days and it will be difficult to deliver the service. The Chief Officer and Cabinet Member were asked to note this point.

- A Member drew attention to school transport from Ysgol Gymraeg Y Ffin to Ysgol Gyfun Gwynllyw and Ysgol Gwent Is Coed and sought reassurance that the budget pressure wouldn't adversely impact on provision of transport to either school. The Chief Officer confirmed there is no charge for transport to Welsh medium schools. There will be more pupils to be transported to Ysgol Gwent Is Coed in future and in time a larger bus may be required.
- The Chair raised the increased cost of foster carers to bring the authority into line with other areas, also the provision of therapeutic fostering support for more difficult young people and the continuation of use of agencies. It was questioned if these items added together, will cause a pressure on the budget. A written response will be provided to the Select Committee. Reassurance was provided that whilst it has been difficult to attract sufficient foster carers, the increase to a Gwent-wide rate will allow access to a larger pool of foster carers, better service for users, better terms for foster carers and less use of fostering agencies. The ability to care for children in their own community was welcomed.
- The Chief Officer, Children and Young People referred to Project 5 developed on a regional basis, and now known as MyST (My Support Team) which provides intensive fostering support for young people in settings outside the county. This will be grant funded for two years.
- A Member asked about the Additional Learning Needs (ALN) Review including Mounton House Special School, and queried the budget proposal. The Chief Officer explained that the funding is based on the number of pupils on roll and the value of the Age Weighted Pupil Unit. The school has been funded as if school is full and this year it is proposed to fund on pupil numbers closer to those in school to a value of £275,000. This is under consultation.
- Assurances were provided that there is sufficient staff to supervise at Mounton House Special School. It was confirmed that the ALN Review will return to the Children and Young People Select Committee before being considered by Cabinet.

Committee Conclusion:

It was agreed to approve the report recommendations with the amendment:

In the absence of the Senior Officer from Social Care, that questions about additional possible budget pressures around the costs of fostering are sent to the Chair as a written answer for the Chair to circulate to members of the committee and also to add that individual points that have been raised are specifically addressed when this issue goes forward to the all member seminar and finally to Cabinet.

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6. Month 7 Revenue and Capital Monitoring Report

Purpose:

1. The purpose of the report is twofold,
 - to provide all Members with holistic information on the revenue and capital outturn position of the Authority at the end of reporting period 2 which represents the financial outturn position for the 2018/19 financial year based on October inclusive activities.
 - to be considered by Select Committees as part of their responsibility to:
 - assess whether effective budget monitoring is taking place,
 - monitor the extent to which budgets are spent in accordance with agreed budget and policy framework,
 - challenge the reasonableness of projected over or underspends, and
 - monitor the achievement of predicted efficiency gains or progress in relation to savings proposals.

Recommendations Proposed To Cabinet

1. That Members consider a net revenue forecast of £316,000 surplus, and approves the local education authority costs of compromise agreements being borne by the corporate redundancy budget rather than Children and Young People Directorate.
2. That they also recognise circa £1.3m extra capital resourcing provided recently and note that the revenue forecast is predicated on capitalising £444k expenditure accordingly, a decision that still needs to be considered by full Council in February 2019.
3. That Members note the 86% delivery of the budget setting savings agreed by full Council previously and a need for remedial action/savings in respect of £727k savings reported as delayed or unachievable by service managers.
4. That Members consider the capital outturn spend of £40.8m, introducing a £1m anticipated overspend and the presumption made around financing.
5. That members note the anticipated use of reserve funding predicted at outturn and the low level of earmarked reserves, which will notably reduce the flexibility the Council has in re-engineering services and facilitating change to mitigate the challenges of scarce resources going forward.
- 2.6 Members note the extent of movements in individual budgeted draws on school balances, and reported recovery plan intentions as a consequence of their approving changes to Fairer Funding guidelines since month 2

Member scrutiny:

The Assistant Head of Finance/ Deputy Section 151 Officer presented the report and drew the Select Committee's attention to the colour coded sections that highlight the Committee's portfolio. The Finance Manager, Children and Young People provided commentary on the Month 7 Budget position. Questions were invited from Select Committee Members as follows:

The Chair reminded the Select Committee Members that it was important to compare the effectiveness of services last year with this year, and look for new pressures and to consider if there are enough funds.

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- A Member asked when the ALN Review will be completed and also enquired if there was a shortfall in funding from outside authorities using Mounton House services. The Chief Officer clarified that the ALN Review will be brought back to this Committee in February. Regarding recruitment, it is a matter of striking a balance on the amount that we charge. There are reducing pupil numbers in terms of income received from other authorities. There is some ability to flex costs but teacher ratios and property costs have to be adhered to. As pupil numbers decrease the cost per pupil to other authorities rises. We need to be mindful of excessive costs that could discourage buy in from other authorities. The position is regularly reviewed.
- A question was asked why the budgets of the four comprehensive schools move frequently between surplus and deficit. It was responded that circumstances such as staffing changes can impact unexpectedly. Specifically, it was confirmed that the costs at Chepstow School are well controlled and the reduction in surplus was due to unplanned circumstances. The authority is aware of the position and the costs; help is being provided to prepare for future pressures.
- The Chair asked if there have been any unexpected pressures in year. It was responded that generally, Children's' Services, school balances, the unknown quantity of the Alternate Delivery Model, the change in Management Support for SRS and the Council's staffing remain pressures and make forecasting difficult.

In Children and Young People Directorate, the Chief Officer explained that balancing investment in schools and services, standards and outcomes are the priority. Unknown pressures related to the building projects, staffing and supply costs remain.

- The Chair referred to capitalising expenditure due to be considered by full Council in January 2019. The report will be considered by Full Council in February 2019.

Committee Conclusions:

The Committee accepted the report recommendation as presented and thanked the officers for their participation.

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MONMOUTHSHIRE COUNTY COUNCIL

Minutes of the meeting of Adults Select Committee held at Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA on Tuesday, 29th January, 2019 at 10.00 am

PRESENT: County Councillor (Chairman)
County Councillor (Vice Chairman)

County Councillors: M.Groucutt, R. Harris, J.Pratt and
S. Woodhouse

Also in attendance County Councillor(s):

OFFICERS IN ATTENDANCE:

Julie Boothroyd	Chief Officer Social Care, Safeguarding and Health
Nicola Perry	Senior Democracy Officer
Roger Hoggins	Head of Operations
Mark Howcroft	Assistant Head of Finance
Tyrone Stokes	Accountant

APOLOGIES:

Councillors D. Blakebrough, L.Dymock, R. Edwards and P.Pavia

1. Apologies for absence

2. Declarations of interest

No declarations of interest made by Members.

3. Public Open Forum

There were no matters for the public open forum.

4. Capital Strategy Assessment and Capital Budget Proposals 2019/20

Purpose and Context:

Chartered institute of Public Finance and Accountancy (CIPFA) produced a revised regulatory Code in December 2017, which included a need for local authorities to produce a **Capital Strategy**. The requirements were staggered with an aim for reporting compliance during 2018/19 with a full **Capital Strategy** implemented for 2019/20. This report concentrates on the former in evaluating the governance, planning and priority setting involved in presenting 2019-20 capital budget proposals and the 3 years thereafter making up the collective capital medium term financial plan.

CIPFA report that a **Capital Strategy** should be tailored to individual circumstances and consequentially don't volunteer a prescriptive format. The overall intent is that any **Capital Strategy** should allow Members to understand how stewardship, value for money, prudence, sustainability and affordability will be secured. The overall purpose of a capital strategy being to provide opportunity for engagement with Full Council to

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Minutes of the meeting of Adults Select Committee held at Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA on Tuesday, 29th January, 2019 at 10.00 am

ensure overall strategy, governance procedures and risk appetite are fully understood by all elected members

The code, in describing the **Capital Strategy**, reports it can be delegated to Cabinet (or similar body) with Full Council being responsible. MCC's approach is to report budget setting process through Cabinet, with consideration and approval of the future capital programmes resting with full Council. The Council's Constitution is consistent with compliance requirements. It is anticipated that the actual resulting capital strategy will be reconciled and consistent with a wider financial strategy and both available for consideration during Spring cycle of meetings.

Member Scrutiny:

With regard to update on the Welsh Government approving the capital business case for Crick Road or the possibility of a contingency plan being in place in relation to project spend for the rest of the financial year, the Assistant Head of Finance reported that he could confirm that grant funding may be an element that is being considered. The ICF funding allows for the land purchase to go ahead but has to be secured by the end of March.

The Chief Officer confirmed that Welsh Government had approved the funding for 3 years and was confident that the land transaction would be secured before end of March.

Although the Council were operating on a 32 bed perspective, with the help of prospective partners, there was a possibility on the facility being upgraded to a 48 bed set up. A speculative bid had already been submitted with some options regarding nursing care being actively pursued.

Following a question regarding the consideration of increasing the Disability Facilities Grants, it was noted that over the last two years the Council had supplemented this amount by 300K and will continue to work to see where additional funds will come from. It was noted that it was the Cabinet's intention to find the 300K and will be topping this up.

Recommendation:

To consider and provide feedback upon the budget assumptions, pressures and savings proformas affecting this Select portfolio area.

Committee Conclusion:

The Committee resolved to accept the recommendation.

5. Revenue Budget proposals 2019/20

Purpose and Context:

This report is being shared with all Select Committee members so that they can understand the holistic budget position being considered by Cabinet. The holistic nature of the report recognises that savings proposals should not be viewed in isolation, and may be necessary to allow other service priorities to be maintained.

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Minutes of the meeting of Adults Select Committee held at Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA on Tuesday, 29th January, 2019 at 10.00 am

Subsequent to the consultation process and feedback from individual Select Committees and other representative groups on particular proposals, the resulting report will be provided to full Council in their consideration of settling a balanced budget for 2019/20.

The abridged report seeks to ensure that all proposals have a designated scrutiny oversight, and the tables below highlight those illustratively earmarked to the Scrutiny role of Adult Select Committee for specific feedback.

Member Scrutiny:

It was reported that consultation would be going ahead with a gap in deliberations of £594k to find. With Welsh Government cuts of 0.3% and additional pressures imposed by external factors the Cabinet Member agreed to expand but mentioned that All Member sessions were arranged next week for more detailed information.

With regard to the revenue pressures and savings in line with the national living wage it was confirmed that Monmouthshire County Council is committed to paying the living wage whilst making sure that external providers also adhere to the same standards.

Due to an issue raised at Full Council recently, Members wanted reassurance that it was categorically correct that all private contractors for social care are being paid living wage. This was confirmed by the Finance Manager at the time of appointment of employee.

With regard to savings and cost cutting – car parking charges were a concern that proposals are counter-productive. Businesses are struggling in high streets already without removing Christmas free parking and charges on a Sunday. Also issues with disabled parking accessing pay machines and the effect of congestion in towns. Main concern is with loss of revenue especially with Morrison's parking in Abergavenny and issues like this need to be considered when setting budgets.

Concerns were raised regarding blue badge charging plus the understanding that badge holders can park on double yellow lines if it does not cause an obstruction. It was confirmed that this act, regardless of whether the owner is a blue badge holder or not, is illegal. The concern was that if we charge for blue badge holders in the car parks, a minority will park on the high street thus causing congestion.

With regard to updating car parking machines, it was reported that although pay machines were the most effective way of dealing with the service, the authority do not use registration controlled parking as it doesn't have the legislation to use AMPR managed car parking or the staff to maintain this.

The Cabinet Member reported that the increase was not exclusive to Monmouthshire, who are one of the last authorities to bring this in, but although valid points had been raised, the relatively small increase was a decision that has to be taken.

The Business case states that the car parking proposal will generate £215k but will cost £100k to install new machines and would take place in October, half way through the financial year, resulting in a limited amount of revenue for this year regardless of grant aid.

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A question was raised regarding the number of Blue Badge holders in Monmouthshire County Council, to which the Head of Operations agreed to look into but explained that not all the badge holder visitors to our towns were Monmouthshire residents.

The Head of Operation confirmed via email the following figures:

- Badges are usually issued for a period of 3 years.
- 2043 badges were issued in 2016/17, 455 were cancelled due to death or other reasons.
- 2135 were issued in 2017/18, 468 were cancelled.
- In 2018/19 from 1st April 2018 to date 1626 badges have been issued, 342 cancelled.
- So over a 3 year period we have issued 5804 and cancelled 1265. According to the Blue Badge report there are 5467 badges on issue.

A number of issues were raised with regard to Social Care and Health Changes. Increasing the budget for Mardy Park under Section 33 Agreement – this is a legal agreement around services shared with health partners. It is a legal instrument to pull money and deliver services together.

With regard to transport, whilst being aware of the wider rural issues, it was confirmed that this related in the main to people who fall under the remit of social services i.e. day care provision rather than the general public. Modernisation of the policy took into consideration people using their own Motability cars, newer vehicles, fuel efficiency and planning routes rather than mobility. Also it was noted that when the policy was introduced, our own stock was taken into consideration and rationalised downwards to realign the budget.

There was a need to ensure that savings are not going to lead to a deterioration in services.

Regarding Respite care – The Care Act, at the moment charges are per hour for overnight care but policies are being re-aligned to charge a blanket fee for respite. The service will not differ regardless of how much a person can pay. Welsh Government have put a ceiling on what the authority can charge. By 2020 the ceiling will be £100.

Practice change since 2011 has resulted in a budget saving of 536K. This is due to the way people are assessed, delivering more service and creating independency rather than individuals accepting or needing all the support being channelled towards them.

With regards to the recoupment of continuing health care discretionary fees and charges saving £93K, the figure cannot be set in stone as people who have complex needs and peoples' health may deteriorate. The figures are tracked and although some may not be relevant to this committee, they come under discretionary fees and charges.

The question was raised about representations to the Welsh Government regarding allowances allowed in savings/property. Welsh Government will be increasing the allowance to £50k on 1st April which works in favour of the individual but a pressure for the authority. Individuals undergo a financial assessment and a protocol is followed as to whether the authority funds someone or not, and what capital they can retain.

Recommendation:

MONMOUTHSHIRE COUNTY COUNCIL

Minutes of the meeting of Adults Select Committee held at Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA on Tuesday, 29th January, 2019 at 10.00 am

That Select Committee consider specifically the table of pressure and saving in the report, with a view to providing pertinent feedback on the adoption or otherwise of such by full Council in its subsequent consideration.

Committee Conclusion:

The Committee accepted the recommendation, and added a recommendation that car park charges be further discussed at the Joint Select Committee on 18th February 2018.

6. Month 7 Revenue & Capital Monitoring Report

Purpose and Context:

Members were presented with a report to provide all Members with holistic information on the revenue and capital outturn position of the Authority at the end of reporting period 2 which represents the financial outturn position for the 2018/19 financial year based on October inclusive activities.

This is to be considered by Select Committees as part of their responsibility to:

- assess whether effective budget monitoring is taking place,
- monitor the extent to which budgets are spent in accordance with agreed budget and policy framework,
- challenge the reasonableness of projected over or underspends,
- monitor the achievement of predicted efficiency gains or progress in relation to savings proposals.

Member Scrutiny:

The Assistant Head of Finance explained the report and noted that the report will be going to Cabinet. For ease, items were colour coded that referred specifically to this Committee. There was a forecast underspend of £316K surplus at month 7. Within that figure, approval will be needed for capitalisation of revenue expenses which will be discussed at a special Full Council meeting in February.

With regard to the Directors' Commentary, concern was raised about the wording '300 weekly hours of unmet need'. Being very careful with the language used in terms of 'unmet need' it was explained that this figure does not accurately reflect the number of people, as individuals could be within or receiving different aspects of health care at one time for differing periods of time. Actively working alongside providers within Relationship Management maximises what we can offer and maximises delivery.

With regard to individuals who are financially able to seek help from private providers or other potential organisations other than the council, it was noted that in relation to personal care, the organisation would need to be registered with Social Care Wales.

Committee Conclusion:

The Committee resolved to accept and approve the report.

7. To confirm the minutes of the previous meeting: 23rd October 2018

MONMOUTHSHIRE COUNTY COUNCIL

**Minutes of the meeting of Adults Select Committee held
at Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA on Tuesday, 29th
January, 2019 at 10.00 am**

The minutes of the meeting held on 23rd October were confirmed and signed by the Chair.

8. To confirm the minutes of the previous meeting: 26th November 2018

The minutes of the meeting held on 26th November 2018 were confirmed and signed by the Chair.

9. Forward Work Programme

Noted.

10. To note the date and time of next meeting as Tuesday 12th March 2019

Noted.

The meeting ended at Time Not Specified

MONMOUTHSHIRE COUNTY COUNCIL

Minutes of the meeting of Strong Communities Select Committee held
at The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Thursday, 31st
January, 2019 at 10.00 am

PRESENT: County Councillor J.Pratt (Chairman)
County Councillor A. Webb (Vice Chairman)

County Councillors: A. Easson, L. Guppy, L.Jones, R.Roden,
V. Smith, P. Murphy and S.B. Jones

Also in attendance County Councillor(s):

OFFICERS IN ATTENDANCE:

Peter Davies	Chief Officer, Resources
Mark Howcroft	Assistant Head of Finance
Dave Loder	Finance Manager
Richard Williams	Democratic Services Officer

APOLOGIES:

County Councillors R. Harris

1. Declarations of Interest

County Councillor A. Easson declared a personal, non-prejudicial interest pursuant to the Members' Code of Conduct in respect of agenda item 5 - Revenue and Capital Monitoring 2018/19 Outturn Statement regarding car parking implications in respect of blue badge charges, as he is a blue badge holder.

2. Public Open Forum

3. Capital Strategy Assessment 2018-19 and Draft Capital Budget Proposals 2019-20 to 2022-23

Context:

1. Chartered institute of Public Finance and Accountancy (CIPFA) produced a revised regulatory Code in December 2017, which included a need for local authorities to produce a Capital Strategy. The requirements were staggered with an aim for reporting compliance during 2018/19 with a full Capital Strategy implemented for 2019/20. This report concentrates on the former in evaluating the governance, planning and priority setting involved in presenting 2019-20 capital budget proposals and the 3 years thereafter making up the collective capital medium term financial plan.

2. CIPFA report that a Capital Strategy should be tailored to individual circumstances and consequentially don't volunteer a prescriptive format. The overall intent is that any Capital Strategy should allow Members to understand how stewardship, value for money, prudence, sustainability and affordability will be secured. The overall purpose of a capital strategy being to provide opportunity for engagement with Full Council to

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Minutes of the meeting of Strong Communities Select Committee held at The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Thursday, 31st January, 2019 at 10.00 am

ensure overall strategy, governance procedures and risk appetite are fully understood by all elected members.

3. The code, in describing the Capital Strategy, reports it can be delegated to Cabinet (or similar body) with Full Council being responsible. MCC's approach is to report budget setting process through Cabinet, with consideration and approval of the future capital programmes resting with full Council. The Council's Constitution is consistent with compliance requirements. It is anticipated that the actual resulting capital strategy will be reconciled and consistent with a wider financial strategy and both available for consideration during Spring cycle of meetings.

Key Issues:

Strong Communities Select Committee to consider and provide feedback upon the budget assumptions, pressures and savings proforma affecting this Select portfolio area.

1. That Cabinet considers the capital strategy requirements and assesses the preparedness of current practices to satisfy capital strategy compliance obligations for onward endorsement to Council as part of capital strategy report in January 2019.

2. That Cabinet considers the annual core capital programme identified in Appendix 2 for 2019-20, together with the additions proposed in paras 6.14 to 6.18, and issues its draft capital budget proposals for 2019/20 to 2022/23 for consultation purposes.

3. That Cabinet reaffirms the principle that during the financial year, any new schemes volunteered can only be added to the programme if the business case demonstrates that they are self-financing or if the scheme is deemed a higher priority than current schemes in the programme and therefore displaces it.

4. When considering the relative merits of projects and potential displacement, that Cabinet consider the indicative priority matrix supplied in para 4.15, either endorsing or amending it for onward consideration by full Council.

5. That Cabinet considers the extent of proposed sale of assets captured in exempt Appendix 5, in order to support the capital programme, and that once agreed, no further options are considered for these assets.

6. That Cabinet note the potential forecast of capital receipt levels, prior to the consideration of using £75,000 of receipts balance to afford condition survey work to update historic condition survey information and a ceiling of capital receipts funding of £300k to assist with the business case affordability of

Severn View Residential Home replacement. Any excess of capital receipts generated thereafter is proposed to be applied by Treasury colleagues in a fashion that will mitigate minimum revenue provision costs and interest payments, to assist with revenue budget management. This is a change in capital receipt strategy to that applied in earmarking receipt generation to afford Members tranche A Future Schools aspirations. This will mean that any further school redevelopment will need to derive a greater extent of revenue headroom to afford the prudential borrowing financing of such developments.

Capital Strategy Summary Considerations

MONMOUTHSHIRE COUNTY COUNCIL

Minutes of the meeting of Strong Communities Select Committee held at The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Thursday, 31st January, 2019 at 10.00 am

1. The Capital Strategy sets out the council's approach to capital investment over a longer timeframe than is traditional in the 4 year medium term financial plan and will provide a framework through which our resources, and those matched with key partners, are allocated to help meet strategic priorities.

It is about planning, prioritisation, management and funding and is more informed by the council's consideration of:

- Corporate Plan
- Asset Management Plan
- Commercial Investments Strategy
- Treasury Management

Member Scrutiny:

The Assistant Head of Finance/Deputy Section 151 Officer presented the report and invited questions and comments from the Select Committee as follows:

- A Member asked about any areas of uncertainty in the Capital Programme, and any plans to mitigate them. Maintenance of assets is the main aspect and available funds are distributed as appropriately as possible. The main pressure is highway maintenance. The Capital Programme is not yet finalised, some bids are outstanding and next year some additional resources are likely to be included in the final settlement.
- The Member expressed concern about interest rates going forward, factors that may affect them and the position of lenders. Members were referred to the Treasury Management Strategy. It was added that the Public Works Loan Board provides concessionary loans to public sector at a preferential rate. There is also a policy of internal borrowing to keep borrowing costs low. Additionally, short term loans are used recurrently as they are currently less expensive than longer term loans.
- A question was asked about the tendering process for the new schools. It was confirmed that the same contractor was used for the two new schools, and that the contracts were put out to public tender. Welsh Government are looking at the advantages of a design model for all new schools in Wales to assess potential for economy of scale and similar pupil experience. The Cabinet Member, Resources explained that the design of both new schools was based on the requirements of the pupils, staff and curriculum. In response to a comment, the Cabinet Member assured that both schools are built to the correct standards, and staff are involved with the design team. Snagging and defect work is ongoing and any lessons learned will be taken forward.
- A Member asked for information regarding £75,000 for a conditions survey and was informed that this is the cost of new conditions surveys for existing assets.
- Considering the £300,000 earmarked to assist the business case for Crick Road, a Member asked for an update on viability. It was responded that the costs are currently being checked. It was noted that the project doesn't currently balance hence the addition of a buffer to facilitate the project going forward. It was confirmed that there are two business case options are under consideration; 32 bed (social care) and 48 bed (32 social care and 16 health related). Discussion continues with the Health Board. It was questioned if this falls within the

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Investment Committee's portfolio but explained that it is a Capital expenditure decision for full Council.

Committee's Conclusion:

The Chair summarised that there had been some excellent questions about the Capital Assessment Strategy through discussion of investments e.g.:

- 21st C Schools
- Replacement of Severn View

The Assistant Head of Finance/Deputy Section 151 Officer was thanked for his attendance at the meeting.

4. Summary Revenue Budget Proposals 2019/20

Context:

1.1 The backing main report is being shared with all Select Committee members so that they can understand the holistic budget position being considered by Cabinet. The holistic nature of that report recognises that savings proposals should not be viewed in isolation, and may be necessary to allow other service priorities to be maintained.

1.2 Subsequent to the consultation process and feedback from individual Select Committees and other representative groups on particular proposals, the resulting report will be provided to full Council in their consideration of settling a balanced budget for 2019/20.

1.3 This abridged report seeks to ensure that all proposals have a designated scrutiny oversight, and the tables below highlight those illustratively earmarked to the Scrutiny role of Stronger Communities Select Committee for specific feedback.

Key Issues:

It is recommended that Select Committee consider specifically the following table of pressure and savings below, with a view to providing pertinent feedback on the adoption or otherwise of such by full Council in its subsequent consideration.

Member Scrutiny:

The report was introduced by the Cabinet Member, Resources and the Assistant Head of Finance/Deputy Section 151 Officer. Questions and comments were invited as follows:

- A Member raised the concerns of the Monmouth and District Chamber of Commerce regarding increased car parking charges. It was suggested that reduction in usage should be measured and mitigating action taken if necessary to maintain footfall in our towns. The Head of Operations clarified that usage information for each car park with a pay machine can be provided to Members. The Head of Operations explained that the reasons for the decline in high street

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shopping are complex, related not only to car parking but to the broader high street retail offer in the town. The Cabinet Member added that information on vacancy patterns and general usage is being collected to feed into the decision making process. The Head of Operations reminded the Select Committee that when car parks were last reviewed, a decision was taken that each town would have one free car park.

- A Member shared a preference for 2-3 hours free parking in Usk (or minimal charge with those wishing to stay longer charged more). In response to a query, it was confirmed that the newly installed machines accept contactless, card and cash payment. The Head of Operations informed the Select Committee that car parking in Usk will be part of a broader review of Usk that will include the retail office and public realm.
- A Member asked how the money from car parking can be spent, and a fuller report was requested. It was questioned if available space is sought for parking, referring specifically to Severn Tunnel Junction. It was requested that the money from the joint partnership with Rogiet Community Council is forwarded. It was also asked if the need for restricted parking on Station Rd at the junction of Caldicot Rd can be addressed to limit commuter parking. The Head of Operations confirmed that the funding can only be used to pay back investment into car parking, public transport and traffic management. Considering Severn Tunnel Junction, it was confirmed that the £100,000 is to provide a basic car park but a bid for substantial funding has been made to provide a park and ride car park. The Head of Operations will follow up the query about funding due to Rogiet Community Council. Regarding Station Rd, it was agreed that some work is required.
- A Select Committee Member asked if there had been any feedback about car parking charges for Blue Badge holders and the Cabinet Member, Resources reported that there was some disquiet from carers and disabled people. Comments received will be considered in final proposals.
- A Member commented that some supermarkets provide free parking for 1½ -2 hours and asked if there was a possibility that everyone could have a free first hour. A Member advocated the same policy for the whole county and at least two hours free was suggested as a practical option.
- A question was asked about the viability of services at all household waste transfer stations where there are various day closures. A study has been requested on future feasibility. It was agreed that two sites need more investment. Regarding reducing opening times, it was explained that it is more cost effective to close for two days per week than to reduce opening hours each day.
- Concern has been expressed about the Mitchel Troy site closing on Thursdays and Fridays as there could be overuse on Saturday and Sunday with consequent congestion on the road between Trellech and Monmouth. It was suggested that the days of closure could be switched with Usk and responded that this could be an option. Assurance was provided that sites are available every day.
- A Member supported Usk household waste transfer station remaining open: and long term moving away from the car park on health and safety grounds. It was responded that potential alternative sites for Usk and Monmouthshire have been considered.
- Related to site closures, a Member commented that black bag usage and fly tipping could increase. It was suggested that contactless charging could be introduced for

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out of county, non-permit holding users instead of the need to handle cash. Additionally, a Member suggested providing a visible sign to be hung from a vehicle rear view mirror to indicate Monmouthshire residence.

The Head of Operations agreed that increases in black bag usage and fly tipping will be monitored. The feasibility of contactless payment and a hanging permit can be considered for future schemes. More information on potential timescales will be provided outside the meeting.

- A Member questioned why there is no collaboration with neighbouring authorities, specifically, Newport City Council. The Cabinet Member, Resources informed the Select Committee that there has been communication but no outcome to report currently.
- A question was asked about the potential loss of a grass cutting contract with a housing association, and consequent effect on staffing. It was confirmed that a very cost effective bid has been submitted and the outcome will be reported to Members when the contract is awarded.

Committee's Conclusion:

The Chair thanked the Head of Operations for his attendance.

5. Revenue and Capital Monitoring 2018/19 Outturn Statement

Context:

The purpose of the report is twofold,

- to provide all Members with holistic information on the revenue and capital outturn position of the Authority at the end of reporting period 2 which represents the financial outturn position for the 2018/19 financial year based on October inclusive activities.
- to be considered by Select Committees as part of their responsibility to,
 - assess whether effective budget monitoring is taking place,
 - monitor the extent to which budgets are spent in accordance with agreed budget and policy framework,
 - challenge the reasonableness of projected over or underspends, and
 - monitor the achievement of predicted efficiency gains or progress in relation to savings proposals.

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**Minutes of the meeting of Strong Communities Select Committee held
at The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Thursday, 31st
January, 2019 at 10.00 am**

Recommendations Proposed to Cabinet

1. That Members consider a net revenue forecast of £316,000 surplus, and approves the local education authority costs of compromise agreements being borne by the corporate redundancy budget rather than Children and Young People Directorate.
2. That they also recognise circa £1.3m extra capital resourcing provided recently and note that the revenue forecast is predicated on capitalising £444k expenditure accordingly, a decision that still needs to be considered by full Council in January 2019.
3. That Members note the 86% delivery of the budget setting savings agreed by full Council previously and a need for remedial action/savings in respect of £727k savings reported as delayed or unachievable by service managers.
4. That Members consider the capital outturn spend of £40.8m, introducing a £1m anticipated overspend and the presumption made around financing such as per para 3.6.7.
5. That members note the anticipated use of reserve funding predicted at outturn and the low level of earmarked reserves, which will notably reduce the flexibility the Council has in re- engineering services and facilitating change to mitigate the challenges of scarce resources going forward.
6. Members note the extent of movements in individual budgeted draws on school balances, and reported recovery plan intentions as a consequence of their approving changes to Fairer Funding guidelines since month 2

Member Scrutiny:

- A Member asked about street lighting, and the move to LED lights and questioned the increased energy costs to £72,000 per annum. It was responded that lighting columns and lights were changed under a Welsh Government Scheme that incurred some costs to pay the loan. Savings will be achievable in the longer term. The Member asked about the effect of the drop in the value of the pound and oil prices, and a no deal Brexit. It was suggested that prices are rising and the authority is mitigating by undertaking energy efficiencies e.g. PV panels and solar farms. There is an option to apply for generating status to become more self-sufficient. Information was provided that the value of the energy contract has increased by 16%.
- The Chair asked about reserves and the ability of the authority to cope with major problems, and to protect our rural community e.g. in relation to Brexit. It was responded that the council has £7million for the short term and then Welsh Government would be expected to step in.

Committee's Conclusion:

The Chair commented that there had been an excellent debate on the budget, and thanked the Officers for their attendance.

6. Confirmation of Minutes

MONMOUTHSHIRE COUNTY COUNCIL

Minutes of the meeting of Strong Communities Select Committee held at The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Thursday, 31st January, 2019 at 10.00 am

The minutes of the Strong Communities Select Committee meeting held on 6th December 2018 were confirmed and signed by the Chair.

7. Action list

The Action List was noted. A update was requested on actions completed.

8. Strong Communities Select Committee Forward Work Programme

The Forward Work Programme was noted.

13th February 2019: Special Meeting on Toilet Strategy – For information, it was confirmed that site visits to as many Council owned toilets as possible throughout the county, including those adopted by town and community councils, will be undertaken, and previous survey work will be included. Members were encouraged to read all the material provided.

9. Cabinet & Council Forward Work Programme

The Cabinet and Council Forward Work Plan was noted. Clarification was requested regarding which Select Committee would consider questions about Mounton House Special School.

10. Next Meeting

13th February 2019 at 10.00am (pre-meeting 9.30am): Special Meeting – Toilet Strategy

21st March 2019 at 10.00am (pre-meeting 9.30am)

The meeting ended at 12.30 pm

MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft minutes of the meeting of Lower Wye Area Committee held at Chepstow Leisure Centre - Chepstow on Wednesday, 23rd January, 2019 at 10.00 am

PRESENT: County Councillor: D. Dovey (Chair)
County Councillor: A. Webb (Vice-Chair)

County Councillors: J. Becker, L. Brown and P. Murphy

County Councillor B. Jones attended the meeting by invitation of the Chair.

OFFICERS IN ATTENDANCE:

Peter Davies	Chief Officer, Resources
Roger Hoggins	Head of Operations
Mark Hand	Head of Planning, Housing and Place-Shaping
Rachel Lewis	Planning Policy Manager
Paul Keeble	Group Engineer (Highways and Flood Management)
Graham Kinsella	Traffic And Road Safety Manager
Matthew Jones	School and Student Access Manager
Richard Williams	Democratic Services Officer

ALSO IN ATTENDANCE:

Derek Stubbs	-	Resident
V. Stubbs	-	Resident
Toney Newman	-	St. Arvan's Resident
Geoffrey Sumner	-	Chepstow Society
Stephanie Dovey	-	Chepstow Resident
Suzi Squire	-	Resident
Nick Vincent	-	Resident
Kim Spencer	-	Resident
Councillor G. Down	-	Mathern Community Council
H.R. Middleditch	-	Resident
Councillor J. McKenna	-	Shirenewton Community Council

APOLOGIES:

County Councillors: R.J.W. Greenland and P. Pavia

1. Declarations of Interest

There were no declarations of interest made by Members.

4. Budget Engagement

The Cabinet Member for Resources provided a presentation on the 2019/20 budget proposals.

Presentation: [Budget Consultation presentation](#)

MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft minutes of the meeting of Lower Wye Area Committee held at Chepstow Leisure Centre - Chepstow on Wednesday, 23rd January, 2019 at 10.00 am

Having received the presentation, the following points were noted:

- Monmouthshire is the lowest funded Authority in Wales. Deprivation is a key factor in determining Welsh Government funding for local authorities across Wales. Though there are areas of deprivation within Monmouthshire, the Authority's areas of deprivation are not captured by Welsh Government in the way the Authority would like. Rural authorities in Wales, such as Monmouthshire, have greater financial impacts in respect of social care provision. Travel costs in this area are significantly greater in rural authorities than compared with urban authorities.
- Pressure is being put onto Welsh Government to review the Local Government funding formula with a view to making it a fairer system.
- Monmouthshire County Council, like many other local authorities across Wales, is having to raise council tax, in order to maintain service delivery across the County.
- Schools budgets have flat lined. Pay increases are also having to be incorporated. Other non-educational budgets across the Authority have been cut to maintain core funding of the Education budget.
- Monmouthshire County Council is the last of the Greater Gwent Authorities to stop subsidising the Gwent Music Service, in the sum of £40,000. Discussions are ongoing with the Gwent Music Service to ease the transition.
- The Authority endeavours to fill potholes as soon as possible as a temporary measure before a permanent repair is undertaken at a later date.
- The Authority's Waste Management Service is replacing older, more costly vehicles and investing in new and efficient vehicles with a view to collecting waste / recycling in a different way. There is a need to collect waste separately as this ensures that the value of the product is increased leading to an increase in income generated. The savings generated are identified in the 2019/2020 budget.
- Monmouthshire residents have had to embrace changes to the Authority's Waste Management Service in previous years and it is hoped that the public will continue to embrace and support the changes anticipated. The changes will help the Authority to achieve the increasing recycling targets being set by Welsh Government.
- A successful trial has been undertaken regarding recycling glass bottle waste. When the service is rolled out across the County, arrangements will be put in place to help vulnerable residents through the changes. Staff contact details will also be available should any member of the public require this.

MONMOUTHSHIRE COUNTY COUNCIL

Extract of Draft minutes of the meeting of Lower Wye Area Committee held at Chepstow Leisure Centre - Chepstow on Wednesday, 23rd January, 2019 at 10.00 am

- Concern was expressed that car parking charges were set to increase by 10% in Chepstow with a flat rate car parking charge being introduced on a Sunday. It was considered that this was not equitable across the County and could have a negative impact on the high street and to local businesses. However, due to the budget deficit in the sum of £594,000, this was one of a number of measures having to be undertaken to help mitigate against the deficit.
- Residents will be encouraged to recycle more waste. Extra polypropylene bags / containers will be provided if required.

We noted the report and presentation.

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MONMOUTHSHIRE COUNTY COUNCIL

Extract of draft minutes of the meeting of Severnside Area Committee held
at Room 6 Innovation House Magor - Room 6 Innovation House Magoron Wednesday,
23rd January, 2019 at 1.00 pm

PRESENT: County Councillors: D. Evans, J. Higginson, A.Davies and L.Dymock

OFFICERS IN ATTENDANCE:

Nicola Perry	Senior Democracy Officer
Cath Fallon	Head of Economy and Enterprise
Mark Hand	Head of Planning, Housing and Place-Shaping
Deb Hill-Howells	Head of Commercial and Integrated Landlord Services
Roger Hoggins	Head of Operations
Paul Keeble	Group Engineer (Highways and Flood Management)
Graham Kinsella	Traffic And Road Safety Manager
Judith Langdon	Communities and Partnership Development Lead

ALSO IN ATTENDANCE:

County Councillor P. Murphy

A. Reeks – Caldicot Town Team
B. Cawley – Magor with Undy Community Council
D. Davies – representing John Griffiths AM

APOLOGIES FOR ABSENCE: J. Watkins, A. Easson, P.A. Fox and F. Taylor

1. Declarations of Interest

No declarations of interest were made by Members.

2. Public Open Forum

There were no matters for the public open forum.

3. Budget Consultation Engagement

The Cabinet Member for Resources provided a presentation on the 2019/20 budget proposals.

Presentation: [Budget Consultation presentation](#)

Following the presentation comments were made regarding housing:

In terms of new builds, this would see an income of approximately £600,000 depending on completions. In terms of rates, every 1% increase in Council Tax would see an income of £450,000.

Deprivation, rurality and sparsity have an impact on the settlement received, and because Monmouthshire has little perceived deprivation we have received lower funding. All rural authorities are making representations in respect of this.

MONMOUTHSHIRE COUNTY COUNCIL

Extract of draft minutes of the meeting of Severnside Area Committee held at Room 6 Innovation House Magor - Room 6 Innovation House Magoron Wednesday, 23rd January, 2019 at 1.00 pm

A Member referred to a discussion at Full Council regarding the development of a housing company. Officers explained a lot of work is still going on to form a development company rather than a specific housing development company, to avoid a narrow steer, and avoid complications around the housing stock transfer conditions. It was highlighted that the LDP is working hard to address housing issues.

The Chair thanked the Cabinet Member for the presentation, and officers for their input.

MONMOUTHSHIRE COUNTY COUNCIL

Extract of draft minutes of the meeting of Central Mon Area Committee held at Conference Room - Usk, NP15 1GA on Wednesday, 30th January, 2019 at 10.00 am

PRESENT: County Councillor M.Feakins (Chairman)

County Councillors: R.John, P. Jones, R.Roden, V. Smith, B. Strong and J.Treharne

Also in attendance County Councillor(s): P. Murphy and S.B. Jones

OFFICERS IN ATTENDANCE:

Nicola Perry	Senior Democracy Officer
Mark Hand	Head of Planning, Housing and Place-Shaping
Paul Keeble	Group Engineer (Highways and Flood Management)
Rachel Lewis	Planning Policy Manager
Graham Kinsella	Traffic And Road Safety Manager

APOLOGIES:

Councillors D. Blakebrough, P. Clarke, R. Edwards and L.Jones

2. Declarations of interest

There were no declarations of interest.

3. Public open forum

We welcomed Mr. H. Cullen-Jones of Transition Monmouth, and Mr. D Farnsworth.

4. Budget Consultation Engagement

The Cabinet Member for Resources provided a presentation on the 2019/20 budget proposals.

Presentation: [Budget Consultation](#).

Comments made following the presentation:

Income from parking fines when MCC take over responsibility from the police will be put back in to frontline services. The same will occur for litter fines. The service will be self-financing.

In terms of recouping unpaid car parking fines, this goes through our normal recovery process. The outstanding amount was requested, which officers agreed to feedback on.

With regards to Town and Community Council provision in the County, they are being increasingly asked to take on services. In terms of bringing in contractors for services, this would be acceptable as long as they meet requirements, but MCC would rather enter into discussions first.

MONMOUTHSHIRE COUNTY COUNCIL

Extract of draft minutes of the meeting of Central Mon Area Committee held at Conference Room - Usk, NP15 1GA on Wednesday, 30th January, 2019 at 10.00 am

A Member stated disappointment to see the Abergavenny Tourist Centre still empty, adding there is great scope for a joint enterprise there. She also suggested looking to the old Rechem site in Pontypool where a new enterprise is expected to open.

Members agreed that these were stark figures, and the unfairness of funding was apparent. It is time Welsh Government revised their funding formula. It was noted that the Barnett Formula had been set in 1978, and not changed since.

Mr. Cullen-Jones referred to accessibility and engagement, stating that the organisation structure chart is not representative, and should include email addresses and contact numbers. This would be passed to the Communications Team.

Mr. Farnsworth wished to highlight the following comments regarding engagement. He considered it excellent that MCC are trying to engage the public but it is not effective due to:

- The complexity of the business.
- The vast amount of paperwork attached to the budget proposals.
- The language used in reports.
- If trying to engage with members of public MCC need to produce choices.

Mr. Farnsworth asked if the increase in income of £90,000 from car park charges would be counter-productive when implemented, particularly when high streets are already in crisis. The Cabinet Member explained that an exercise is underway to test the viability of the market.

Members referred to the desperate need for a solution to parking problems in Usk and Monmouth.

Mr. Farnsworth questioned if the suggested day closures of recycling centres would be a good idea in relation to fly-tipping.

The £16m capital spending on property acquisition was questioned, and we heard this would provide an ongoing return on £400k per year.

The Chair highlighted that the budget proposals would be presented to a Joint Select Committee on 18th February, Cabinet 20th February and Council on 7th March.

MONMOUTHSHIRE COUNTY COUNCIL

**Minutes of the meeting of North Monmouthshire Area Committee held
at The Council Chamber, Town Hall, Abergavenny, Cross Street, Abergavenny, NP7 5HD
on Wednesday, 30th January, 2019 at 1.00 pm**

PRESENT: County Councillor M. Powell (Chair)

County Councillors: M. Groucutt, R. Harris, S. Howarth, S.B. Jones, S. Jones, P. Jordan, M. Lane, M. Powell, J. Pratt, T. Thomas, K. Williams and S. Woodhouse

County Councillor P. Murphy attended the meeting by invitation of the Chair.

Abergavenny Town Council: Councillor P. Simcock
Llanelly Community Council: Councillor G. Nelmes
Llanover Community Council: Councillor G. Thomas

OFFICERS IN ATTENDANCE:

Peter Davies	Chief Officer, Resources
Roger Hoggins	Head of Operations
Deb Hill-Howells	Head of Commercial and Integrated Landlord Services
Richard Williams	Democratic Services Officer
Paul Keeble	Group Engineer (Highways and Flood Management)
Graham Kinsella	Traffic And Road Safety Manager
Ian Brain	Project Engineer
Rob Davies	Assistant Engineer
Rachel Lewis	Planning Policy Manager
Mark Hand	Head of Planning, Housing and Place-Shaping

ALSO IN ATTENDANCE:

Mr. A. Michie	-	Team Abergavenny
Mr. H. Candler	-	Team Abergavenny and Clerk to Llanover Community Council
Mr. N. Tatam	-	Team Abergavenny and Abergavenny Town Council
Councillor D. Simcock	-	Abergavenny Town Council
Councillor J. Peacock	-	Llanelly Community Councillor
Ms. J. Lee	-	Clerk to Abergavenny Town Council
Mr. A. Edwards	-	Clerk to Llanelly Community Council
Mr. R. Cole	-	Abergavenny Civic Society
Ms. L. Hywel	-	Y Fenni Business Community
Ms. S. Hurst	-	Public
O.R. Griffiths	-	Public
A.B. Griffiths	-	Public

APOLOGIES:

County Councillors: G. Howard and D. Jones
Councillor O. Dodd

MONMOUTHSHIRE COUNTY COUNCIL

**Minutes of the meeting of North Monmouthshire Area Committee held
at The Council Chamber, Town Hall, Abergavenny, Cross Street, Abergavenny, NP7 5HD
on Wednesday, 30th January, 2019 at 1.00 pm**

1. Declarations of Interest

There were no declarations of interest made by Members.

3. Budget Consultation Engagement

The Cabinet Member for Resources provided a presentation on the 2019/20 budget proposals.

Presentation: [Budget Consultation presentation](#)

Having received the presentation, the following points were noted:

- In response to a question raised by a member of the public regarding the proposed changes to the Council's Waste Management Service, it was noted that a successful trial has been undertaken regarding recycling glass bottle waste. When the service is rolled out across the County, arrangements will be put in place to help vulnerable residents through the changes. Staff contact details will also be available should any member of the public require this.
- Concern was expressed regarding the changes to the proposed Waste Management Service and that a capital investment will be required to purchase new vehicles. It was considered that any savings generated would be reliant on the public adopting the new system. In response, it was acknowledged that the Authority is replacing older, more costly vehicles and investing in new and efficient vehicles with a view to collecting waste / recycling in a different way. There is a need to collect waste separately as this ensures that the value of the product is increased leading to an increase in income generated. A pilot of the new system has been trialled in Abergavenny with no drop off in take up identified. The changes will help the Authority to achieve the increasing recycling targets being set by Welsh Government.
- The proposed changes to the Waste Management Service have been considered by the Strong Communities Select Committee whereby the proposed boxes and reusable polypropylene bags were shown to the Committee. The bags are very robust and will last for a number of years.
- Concern was expressed that recycling figures might drop under the proposed changes to the Waste Management Service.
- Monmouthshire is the lowest funded Authority in Wales. Deprivation is a key factor in determining Welsh Government funding for local authorities across Wales. Though there are areas of deprivation within Monmouthshire, the Authority's areas of deprivation are not captured by Welsh Government in the way the Authority would like.
- A representative of Abergavenny Business Community expressed concern that the proposed increase in car parking charges within the town would create a

MONMOUTHSHIRE COUNTY COUNCIL

Minutes of the meeting of North Monmouthshire Area Committee held at The Council Chamber, Town Hall, Abergavenny, Cross Street, Abergavenny, NP7 5HD on Wednesday, 30th January, 2019 at 1.00 pm

detrimental effect on shoppers coming into the town. In response, it was noted that the number of vacant properties within Abergavenny was reducing. The impact of car parking charges within the town depends on the retail offer being provided there. The local Authority was working with local businesses.

- Concern was expressed that the car parking charges across the County were inconsistent. For example, the first two hours parking provision in Morrison's Supermarket is free and there is no car parking charges in Usk. In response, it was noted that the inequities in car park charging reflects the offer from each of the four towns.

We noted the report and presentation.

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Monmouthshire County Council

Directorate of Children and Young People

Schools Budget Forum Meeting Minutes

**Extract of draft minutes of the Ordinary Meeting held on Thursday
24th January 2019 at 4.30 pm in County Hall Usk.**

Present:

Mr S. King
Mrs E. Lewis
Mrs C. Whittaker
Mrs A. Waters – Chair
Mrs B. Randall
Mrs M. Harris
Mrs E. Becker (substitute Mrs A. Holloway)
Mrs M. Harris
Cllr M. Powell
Mr P. Nurcombe
Mr S. McLester
Mr P. Strong (substitute Ms Z. Elsmore)
Mr W. McLean.

Advisors:

Mrs N. Wellington
Mr M. Jay
Mrs S. Evans

Also present:

Cllr P. Murphy - Cabinet Member for Resources (items 1 – 4)
Mrs K. O'Hara – Business Manager Chepstow.

1. Welcome and apologies, to consider consent for those apologies.

Members were welcomed and introduced themselves, the following provided apologies and consent was provided for these:

Cllr R. John
Dr A. Daly
Ms Z. Elsmore
Mr S. Rees
Cllr M. Groucutt
Mrs S. Wright
Mrs A. Holloway
Mrs L. Greensmith

4. Consultation on the Budget for Monmouthshire County Council 2019 - 20.

We welcomed Cllr P. Murphy to the forum to present the proposed budget for 2019-20 for Monmouthshire County Council.

We are pleased to note that over the last 4 years £21m of savings have been delivered within the Monmouthshire County Council budgets. We understand that the proposal is to increase council tax by 5.95% for 2019-20.

The budget for Monmouthshire County Council has seen a cash reduction of 1% this will be a decrease of £936k. Monmouthshire County Council is still the worse funded authority and the gap between best and worst is increasing.

We were given details of the teachers' pension pressure, this equates to £112k per month. We get £1,002 per head compared to the Wales average of £1,352.

We are pleased to note that all pay and pension pressures for schools will be met, the living wage will continue to be met. While all of these have been built into the assumptions, there is still a gap on the budget of about £600k. We were provided details of the budget by directorate and understand that schools and social care have the highest budgets for the authority.

Pressure for the children and young people's directorate are £1,189k with the savings being identified as £1,191k. The significant pressures include £784k for 7 the increase in teacher pension rates from 1st September 2019. We discussed the details of the savings for Monmouthshire County Council.

The investments for education are as follows:

£66k – ALN New bill to support staff / training to prepare for the changes outlined in the new bill.

£167k – ALN pressure identified in month 7 forecast. This will support band funding and independent placements.

558k – 2% teachers pay award

£227k – 2% non-teaching pay award

£343k – New pay spine

£172k – Rates for Monmouth and Caldicot new schools.

£784k – Teacher pension increase from 16.5% to 23.6% from 1st September 2019.

The proposed saving are as follows:

£40k – Early years grant funded posts.

£58k – SpLD service redesign.

£208k – Teacher's pay award funding from Welsh Government.

£72k – Before schools clubs continuation of £1.

£40k – Gwent Music this is a cut to the contribution to the service. The current contribution is £156k.

£275k – Mounton House funding as a reflection in the reduction in pupil numbers.

£23k – Federated schools this is a continuation from 2018-19 budget.

Overall increase in the ISB of 4.11%

We discussed the capital proposals, this include the proposal to fund replacement schools for King Henry and Chepstow.

We were given details of the consultation period which ends on the 31st January and how to respond to the consultation.

We were then asked for questions and comments.

Members asked if the increase in the rates for our new schools could be appealed, we understand that we regularly appeal rates bills and this has seen a significant saving in some areas, however given that the schools have only just been valued it is unlikely that any appeal would result in a reduction. We noted that Monmouth is still an estimate as the final valuation has not been received. Members were interested in how the rates are allocated to Monmouthshire County Council, this was explained in that we collect on behalf of Welsh Government and receive our allocation annually.

There were no further questions and we thanked Cllr P. Murphy for his presentation.

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MONMOUTHSHIRE COUNTY COUNCIL

Extract of the draft minutes of the meeting of Joint Advisory Group held at The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Wednesday, 16th January, 2019 at 2.00 pm

PRESENT: County Councillor P. Murphy (Chairman)

County Councillors: R. John, J. Higginson, and D. Dovey

J. Davies (UNISON)
R. Lewis (UNISON)
L. Gaskell (GMB)
J. Marriott (GMB)
Z. Elsmore (NASUWT)
F. Middleton (NASUWT)
N. Owen (NASUWT)
P. Strong (NEU)
A. Sandles (NEU)
C. Duffill NEU
S. Hamer (NAHT)

OFFICERS IN ATTENDANCE:

Will McLean	Chief Officer for Children and Young People
Peter Davies	Chief Officer, Resources
Sally Thomas	HR Manager
Wendy Barnard	Democratic Services Officer
Julie Anthony	Human Resources (HR) Advisor
Mark Howcroft	Assistant Head of Finance

APOLOGIES:

County Councillor: A. Easson
Mr. A. Haigh (NEU)

2. Monmouthshire County Council's Draft Budget Proposals 2019-2020

The Cabinet Member for Resources, County Councillor P. Murphy, provided a presentation regarding Monmouthshire County Council's Draft Budget Proposals 2019-2020.

Following the presentation, no questions were asked so those in attendance were invited to write in with any points or suggestions to be received by 31st January 2019 when formal consultation concludes.

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Monmouthshire Budget Engagement 19/20

Young People Session Caldicot Leisure Centre

Engaging with young people is essential. To engage effectively we aim to go to existing events to talk to young people about things that will affect them.

Members of the Engagement and Communication Team visited the Monmouthshire Sports Leaders Conference on Wednesday 30th January. 85 young people from all four secondary schools aged 11-14 from across Monmouthshire gathered at Caldicot Leisure Centre for the conference, delivered by The Monmouthshire Sports Development Team.

Will Mclean, Chief Officer for Children and Young People delivered an overview of the budget, posed questions and and created discussion around some of the key proposals which will affect young people and their families.

The session was a combination of information sharing and an interactive element.

Will Mclean posed questions to the young people in order to gauge their views. Once asked a question the young people were asked to move to the corner of the room they most agreed, disagreed and if they were not sure headed to the middle of the room.

Photo below shows how young people were able to move around to share their views



Will Mclean talked to the group about some of the pressures that the council is facing as well as an overview about where the money comes from and how it is distributed.

Questions

Monmouthshire County Council gets the least funding per head of population compared to the rest of Wales. Do you think this is fair?

The majority of young people did not think this was fair.

How do you think the money should be distributed?

- By the size of the population
- Look at the assets that people have
- Should be shared equally across Wales
- Determined on the number of children people have

If you had to distribute the budget – what would you spend it on?

(Young people were given four choices – and were asked to run to the corner of the room they felt was important and needed money spent)

The young people had to choose between:

- Social Care and Health – 48%
- Schools – 45%
- Roads - 3%
- Leisure and events – 3%

The session then evolved, young people were asked to share their views on some of the savings proposed by the council.

Children and Young People – 21st Century School programme

Do you think this is a good idea or bad idea...To build new schools in Abergavenny and Chepstow?

Good Idea: 5%

Not Sure: 14%

Bad Idea: 81%

Why is it a good idea?

- Better facilities
- Better technology
- Current school is out of date and falling apart

Why a bad idea?

- Currently in schools there is a lack of staff – concentrate on the existing schools
- Need more funding per student and more funding for departments (there is not enough money for PE)
- Don't think they need more schools – they should improve the ones they have

Not sure:

- Young people from Chepstow School, we need more money invested in the current school. We need more teachers, spend money on the pupils and teaching not the building

Additional Learning Needs

Do you think this it is a good or bad idea to train more teachers to help children and young people with additional learning needs?

Good Idea: 91%

Bad Idea: 9%

Not sure: 0%

Good Idea

- All pupils will be treated equally
- It will help pupils develop
- Increase confidence and help pupils overcome difficulties
- An inclusive Hub works really well at our school
- Extra staff to support

Bad idea

- Is the money appropriate for the right people i.e. will it be for people who misbehave – they don't need it
- If they already get the money the support is there.

Waste and Recycling

Do you think this is a good idea or bad idea to introduce reusable plastic sacks for recycling – instead of red and purple bags?

Good Idea: 91%

Bad Idea: 9%

Not Sure: 0%

Good Idea

- Protects animals
- Decreases litter
- Cheaper for the council
- No need for single use plastic

Bad Idea

- Maggots – they will stink
- Open bags are bag idea
- They will get lost easily if the wind blows them away
- Easy to steal
- Confusion – Who's bag is who!
- Bags will be thrown anywhere by bin men

Social Care

Do you think it's a good or bad idea to listen to what older people want – ensure they continue to live the life they want to?

Good Idea: 93%

Bad Idea: 7%

Not Sure:0%

Good Idea

- Person centred choice
- It will reduce cost on NHS
- It will reduce isolation and depression
- Improve the quality of care
- Older people should have a freedom of choice
- They should be able to live the life they want to live

Bad Choice

- Provide services that people want
- Cheaper to provide a standard service
- Young people should have a say too

Looking to the future, what could be done to improve life in Monmouthshire?

- Develop tourism, make the county more visible and attractive to visitors
- Enable more pupils to learn in the natural environment – more outside teaching and making the most of nature.
- More basic equipment in our schools
- Better transport – both school transport and public transport
- Reduce pollution
- Inspire more children to take up sport – get local sporting heroes to talk to young people in their sports clubs and schools.
- More money needed for the youth service,

The session was shared on Twitter and Facebook, increasing the awareness to residents of how we have been engaging with residents of all ages.

Tweet:



Monmouthshire @Monmouthshi... · 5d ✓

Brilliant to see young people having their say on the Monmouthshire Budget 19/20
A great informative session. Thanks to all involved..@MonSportDev @p9sul @willmc21

@KingHenrySchool
@LearnWithMCS
@CaldicotSchool
@chepstowschool



2 13 25




Face book post:

Monmouthshire
Published by Rhian Cook [?] · 30 January at 14:57 · 🌐

Today young people from across Monmouthshire got involved in the Monmouthshire Budget 19/20 engagement process.

The session was informative and created debate and discussion around some of the proposals that will affect young people and their families. Thanks to all involved.

For more info about our proposals go to:
<https://www.monmouthshire.gov.uk/budget-2019-2020>

Performance for your post

2,357 People Reached

14 Likes, Comments & Shares 🗨️

7 Likes	7 On Post	0 On Shares
7 Comments	6 On Post	1 On Shares
0 Shares	0 On Post	0 On Shares

181 Post Clicks

91 Photo views	2 Link clicks 🗨️	88 Other Clicks 🗨️
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NEGATIVE FEEDBACK

1 Hide Post	0 Hide All Posts
0 Report as Spam	0 Unlike Page

Reported stats may be delayed from what appears on posts

The session provided an opportunity to share information and gain an understanding of how young people feel about some of the proposals that will affect them and their families. Feedback from pupils was positive about the session.

Monmouthshire Access For All Meeting

25 JANUARY 2018, The Usk Memorial Hub

Overview

Access for All is a meeting for people with disabilities, parents of children with disabilities, older people and interested organisations. The meeting is chaired and coordinated by Tony Crowhurst and provides information and advice to vulnerable residents.

Monmouthshire Budget Engagement was one aspect of the meeting.

Cllr Phil Murphy, Cabinet Member for Finance provided a presentation which included a comprehensive overview of the budget pressures and savings.

Engagement was tailored to provide relevant and appropriate information for the relevant groups and individuals. Julie Boothroyd Chief Officer for Social Care and Health and Eve Parkinson Head of Adults provided information and talked about issues that affect the group.

Agenda:

- Councillor Phil Murphy on the Council's proposed budget for 2019/20
- Julie Boothroyd, Chief Officer for Social care and Health (together with a colleague) on changes to the delivery of Social Care and Health related issues by the County Council
- Pauline Jones, the Director of the Disability Advice Project on a recent United Nations report on care in Britain.

Invitations were sent to a wide range of people:

Monmouth Visually Impaired Club
Monmouthshire People First, Monmouthshire ASD, MAGIC
Abergavenny 50+ Group, Monmouth 50+ Group, My Mates, Monmouthshire Family Information Service, Disability Sports Officer, Crafty Women, The Bridges, MCC Weel being leads, Volunteering for Wellbeing, Action for Children, MCC Volunteering, Home start, Monmouthshire Housing Association, SNAP Cymru, Building Bridges Project and ISCA Probus group for retired professionals.

Attendance at the meeting included:

Representatives from

- Abergavenny 50+
- Monmouth 50+
- Monmouthshire People First,
- Parents from MAGIC support group for parents of children with disabilities
- Building Bridges Project – Monmouthshire County Council
- Mind Monmouthshire
- Derwyn Cymru
- Elected members from Monmouthshire County Council
- Officers from Monmouthshire County Council.

Apologies were sent from

- Monmouth Visually Impaired Group



Cllr Phil Murphy - Proposed budget for 2019/20

Councillor Murphy highlighted the key issues that affect the entire budget setting process for the County Council. In summary:

- The extremely low funding received from Welsh Government (per head of population MCC receives £1,002 per head against a Welsh average of £1,352 and £1,600 for Blaenau Gwent) despite the fact that many services cost the same amount to provide
- The long-term trend is poor funding settlement
- The desire of the Council to keep services in place even if in a changed form rather than close them
- The need for extra expenditure in some areas in order to comply with Council commitments in the field of, for instance, the Living Wage and pension provision
- The need to invest in the future to ensure the relevance of changing service provision
- The need to increase council tax by 5.95% due to the long-term depletion of Council reserves

Within his presentation, Councillor Murphy stated several issues that are of interest to or are likely to affect disabled and older people. These included

- The high level of spending on Social Care and Health (£45M) out of a total of £151M
- The extra expenditure needed in the provision of Social Care and Health due to
 - An increase in the capital threshold in social care (£501k)
 - An increase in the salaries of social care providers to comply with the Council's commitment to pay the Living Wage (£434k)
- The Council's desire to enable people to live independently
- The savings of £1.246M in the Social Care and Health budget which may arise as a result of practice changes and transformation in Adult Social Care
- Approaches to generate increased income such as charging for parking in "disabled car parking bays"
- The provision of a replacement to Severn View
- The inclusion of the "Disabled Facility Grant" budget in the (diminishing) programme for Highway maintenance, property maintenance and County Farm associated expenditure
- The backlog of maintenance work to enable access by disabled people to buildings etc

Blue Badge parking charges

Subsequent debate on the issues raised in the presentation, with respect to the quality of lives of disabled and elderly people centred on the issue of charging for parking in "disabled parking bays".

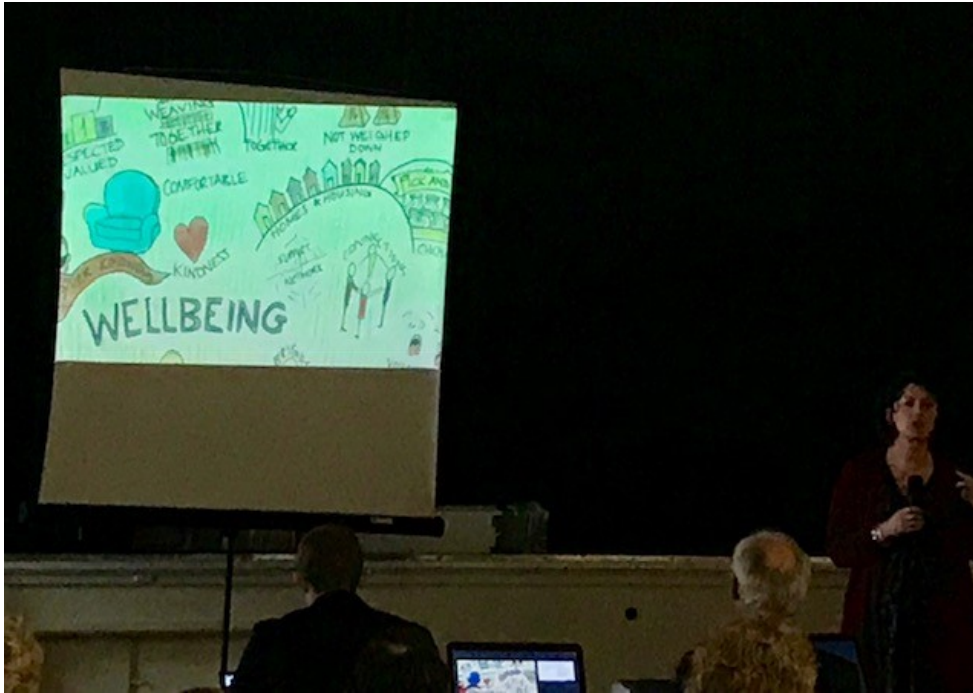
Social Care and Health Presentation

Julie Boothroyd provided a presentation titled “Adult Service Budget 2019/20” with the sub-title of “Transforming practice in Social Care and Health”.

The presentation shared information on the changes that have taken place to transform the delivery of Adult Services in Monmouthshire.

- That there has been a fundamental change in service delivery since 2011
- That there is now a focus on the needs of the individual and the exploration of what are the important issues for people seeking care and support.
- That the lives of disabled and older people can be changed by considering issues such as
 - Work and learning
 - Information provision
 - Relationships with other people
 - Internal resources both of the Council and of the people themselves
 - A better understanding of finance, both income and expenditure
 - The importance of an improvement in physical health
 - Improvements and adjustment to the home environment
 - Provisions from and by the Community

Eve Parkinson shared case studies of some of the people that have been helped by Monmouthshire and the impact it has had on their lives.



Julie Boothroyd talking through her presentation

Feedback from the session:

Severn View - The group were interested in what is happening to Severn View in Chepstow. Discussion with Julie Boothroyd confirmed that Crick Road site will be the location and that the new buildings will replace Severn View. It is a three year programme and will help support individuals with dementia, providing caring support using learnings that the council has gained in recent years to make it person centred, It is not a nursing home.

Blue Badges – Introducing charging for parking is not fair, especially for people with complex needs.

Mouton House – Group discussed the proposed changes at Mouton House and were interested in finding out if it would become a special school for children and young people.

Abergavenny Hub – Questions were asked about the progress of the new hub will the library facility be included in the new building. Cllr Phil Murphy confirmed that the library would be included in the hub as in all our community hubs across the county.

Waste and Recycling, Introduction of Permits – Suggestion that MCC could work with neighbouring authorities and ask them to pay a charge so their residents could use the centre in Llanfoist.

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**Extract of Minutes of the
ACCESS FOR ALL MEETING**

Held on

25 JANUARY 2018 at THE USK MEMORIAL HALL

Overview

The meeting comprised 3 presentations. These were from

- Councillor Phil Murphy on the Council's proposed budget for 2019/20
- Julie Boothroyd, Chief Officer for Social care and Health (together with a colleague) on changes to the delivery of Social Care and Health related issues by the County Council

Proposed budget for 2019/20

Councillor Murphy highlighted the key issues that affect the entire budget setting process for the County Council. In summary, these are

- The extremely low funding received from Welsh Government (per head of population MCC receives £1,002 per head against a Welsh average of £1,352 and £1,600 for Blaenau Gwent) despite the fact that many services cost the same amount to provide
- The long-term trend in this poor funding settlement
- The desire of the Council to keep services in place even if in a changed form rather than close them
- The need for extra expenditure in some areas in order to comply with Council commitments in the field of, for instance, the Living Wage and pension provision
- The need to invest in the future to ensure the relevance of changing service provision
- The need to increase council tax by 5.95% due to the long-term depletion of Council reserves

Within his presentation, Councillor Murphy stated several issues that are of interest to or are likely to affect disabled and older people. These included

- The high level of spending on Social Care and Health (£45M) out of a total of £151M
- The extra expenditure needed in the provision of Social Care and Health due to
 - An increase in the capital threshold in social care (£501k)
 - An increase in the salaries of social care providers to comply with the Council's commitment to pay the Living Wage (£434k)
- The Council's desire to enable people to live independently

- The savings of £1.246M in the Social Care and Health budget which may arise as a result of practice changes and transformation in Adult Social Care
- Approaches to generate increased income such as charging for parking in “disabled car parking bays”
- The provision of a replacement to Severn View
- The inclusion of the “Disabled Facility Grant” budget in the (diminishing) programme for Highway maintenance, property maintenance and County Farm associated expenditure
- The backlog of maintenance work to enable access by disabled people to buildings etc

Subsequent debate on the issues raised in the presentation, with respect to the quality of lives of disabled and elderly people centred on the issue of charging for parking in “disabled parking bays”.

Changes to the delivery of Social Care and Health related issues

Julie Boothroyd gave a presentation titled “Adult Service Budget 2019/20” with the sub-title of “Transforming practice in Social Care and Health”. Much of Julie’s presentation took this sub-title as it’s theme.

Amongst the things that we were told included the following

- That there has been a fundamental change in service delivery since 2011
- That the trend in hours of Community Care delivered which, if maintained at 2006-08 levels, would see the County having to find over 25,000 hours per month has been addressed so that only around 12,500 hours were required in 2016
- That there is now a focus on the needs of the individual and the exploration of what are the important issues for people seeking care and support.
- That the lives of disabled and older people can be changed by considering issues such as
 - Work and learning
 - Information provision
 - Relationships with other people
 - Internal resources both of the Council and of the people themselves
 - A better understanding of finance, both income and expenditure
 - The importance of an improvement in physical health
 - Improvements and adjustment to the home environment
 - Provisions from and by the Community
- That this year there will be a reduction of £1.2M in the Adult Services Budget (a significant increase over last year’s reduction) – no operational details were given as to how this saving would affect those needing Adult Services
- That there would be a £536k practice change (saving or extra?)

- That significant sums were being spent on Older People (around £5.9M) which included Severn View, Domiciliary Care, Community Meals, Mardy Park, Monnow Vale and Severn View Day Services
- That significant sums were being spent (although the exact amount was not disclosed) on the needs of disabled people which included ISS, Budden Respite Care, “My Day, My Life”, Budden Respite Opportunities support for people with learning or physical disabilities and resettlement (in concert with Aneurin Bevan UHB)

Although not specifically mentioned in the questions following the presentation, the following issues were raised in informal discussions after the meeting closed.

- Does the Council take into account the trends of increasing numbers of disabled and older people living in the County when showing reductions in the care hour provision?
- Does the County know how many disabled people live in Monmouthshire; and, if so, what percentage does the County assist / has the County assisted?
- How does the County propose that disabled and older people will be enabled to take advantage of community resources given the rural nature of much of the County?
- How does the amount available for disabled facility grants compare to the requests for help from disabled people?
- Why didn't the presentation include more practical examples of changes rather than lots of graphs and pretty pictures?

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Summary of responses from members of the public and business community

SPLD Service:

- Concerns raised about veracity of stated aims to deliver a more targeted and efficient service given nature of current provision
- Other concerns expressed regarding standardised test results and annual scoring system. Links with achieving potential need wider consideration.
- View that wider of value of service needs consideration
- Concern that training and development does not compensate for experience and embedded know-how
- Concern that existing capacity issues in schools needs consideration
- Concern about the loss of inter-disciplinary and multi-disciplinary contributions

Car park charges:

- Consideration must be given to a consistent regime across all towns and areas
- Concern proposals pose threat to already precarious town centre vibrancy, particularly around footfall, strength of independent retailers and lack of appropriate public transport as an alternative to cars
- Consideration must be given to consistency with nearby 'competitor' towns which are out of county
- Active travel does not feature as a viable alternative
- National evidence points to accepted need to reduce and eradicate charging
- Proposal on blue badges presents a major impediment to 'buy local' and affordability issues
- Role of town councils in supporting local towns and town centre vitality and their role in determining local charging
- Parking capacity improvements are key
- Customer feedback is current system is complex and not working
- Consideration should be given to new more straightforward charging scheme
- Consideration should be given to foundational economy workers in town centres

Other:

- Points raised about the benefit of the proposed Alternative Delivery Model for TLCY
- Questions asked about efficiency of current waste and recycling model
- Questions about the rate and pace with which Council is promoting plastic reduction in line with stated commitments

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Monmouthshire County Council Budget Engagement 19/20

Our engagement and communication brief was to produce a suite of communications to; provide information on the financial situation, share the proposed ideas and enable residents to share their views.

We created opportunities for communities to become informed so that they were able to participate and engage with us at a level appropriate for them. Our mechanisms allowed people to receive as much or as little information as they felt necessary.

Website

A Budget 19/20 page was published www.monmouthshire.gov.uk/budget-2019-2020

The page provided a comprehensive overview of the financial situation and links to the proposals from the cabinet reports. Cllr Murphy presentation along with list of public meetings for residents to attend.

Press release

Issued to local media outlets, Wales wide and national media. The release contained information on some of the key proposals that would affect residents.

Online Survey

A short online survey was available for residents to feedback thoughts on the proposals.

Public meetings

Area Forums

It was agreed that Area Meetings which are attended by elected members and Town and Community Councils would be open to members of the public. The meetings were planned during daytime hours.

Public Budget Meetings

When planning the budget engagement it was decided that there would be no evening meetings – the decision was made due to a decline in attendance at public meetings in recent years. (Not a single person attended a public meeting at County Hall, Usk in January 2018).

However when information was shared on social media some residents commented that daytime meetings were not accessible to those who work or have commitments during the day. Subsequently two meetings were arranged to take place at King Henry VIII and Chepstow Hub 6.30pm – 7.30pm.

Targeted meetings

Access for All

Access for All is a meeting for people with disabilities, parents of children with disabilities, older people and interested organisations. The meeting is chaired and coordinated by Tony Crowhurst and provides information and advice to vulnerable residents.

Monmouthshire Budget Engagement was one aspect of the meeting.

Cllr Phil Murphy, Cabinet Member for Finance provided a presentation which included a comprehensive overview of the budget pressures and savings.

Engagement was tailored to provide relevant and appropriate information for the relevant groups and individuals. Julie Boothroyd Chief Officer for Social Care and Health and Eve Parkinson Head of Adults provided information and talked about issues that affect the group.

Young Peoples Budget Session

Engaging with young people is essential. To engage effectively we aim to go to existing events to talk to young people about things that will affect them.

Members of the Engagement and Communication Team visited the Monmouthshire Sports Leaders Conference on Wednesday 30th January. 85 young people from all four secondary schools aged 11-14 from across Monmouthshire gathered at Caldicot Leisure Centre for the conference, delivered by The Monmouthshire Sports Development Team.

Twitter and Facebook

The council's social media channels were used to share information about the range of opportunities residents could find out more and get involved in the budget engagement.

Short You Tube clip

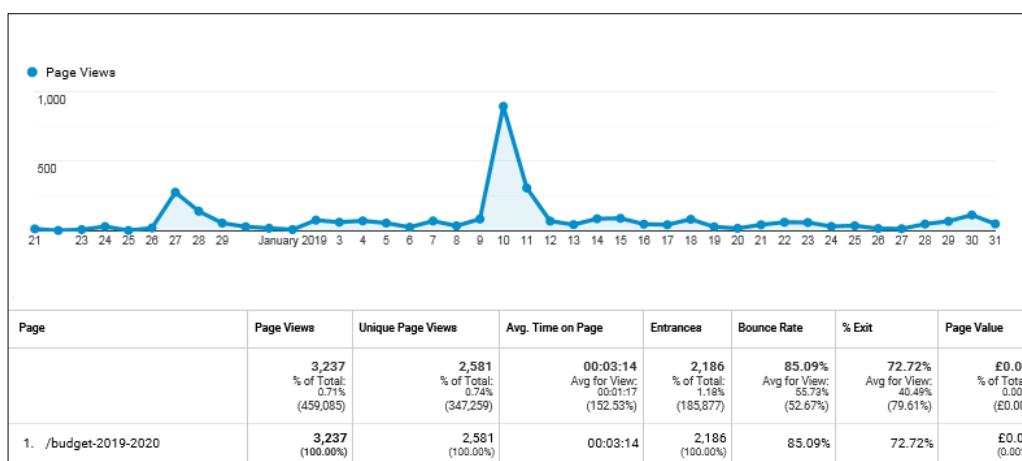
Cllr Phil Murphy filmed a face to camera clip which explained to residents the impact of the budget situation and answered some of the important queries that have emerged from residents. The clip was well received and was shared on social media, available on You Tube and embedded in to the budget page of the website.

Time line of engagement

- 19.12.18 Monmouthshire Budget Consultation begins
- 20.12.18 Monmouthshire Budget Engagement launch - Press release issued to local and Wales wide media
- 20.12.18 Website updated including links to the budget proposals and survey
- 24.12.18 Press release shared on Face book and Twitter
- 07.01.19 Press release and social media update - rearranged date for Access for All Meeting.
- 11.01.19 Press release and social media - Area Committee Meetings
- 18.01.19 Cllr Phil Murphy Budget 19/20 You Tube film shared on social media and website.
- 22.01.19 Public meetings arranged and publicised due to feedback from public for evening meetings. Press release issued, website updated and share on social media
- 23.01.19 Lower Wye Area Committee 10.00am – Chepstow Leisure Centre
- 23.01.19 Severnside Area Committee 1.00pm – Innovation House Magor
- 25.01.19 Access for All 10.30am – 12.30pm The Usk Memorial Hall
- 29.01.19 Public Meeting King Henry VIII School 6.30pm – 7.30pm
- 30.01.19 Central Mon Area Committee 10.30am Monmouthshire County Council – County Hall, Usk
- 30.01.19 North Monmouthshire Area Committee 1.00pm Abergavenny Town Hall.
- 30.01.19 Young People Budget session at Caldicot Leisure Centre
- 30.01.19 Public Meeting Chepstow Hub 6.30pm – 7.30pm
- 31.01.19 Monmouthshire Budget Consultation ends

Website

3,337 people visited our web page www.monmouthshire.gov.uk/budget-2019-2020



Survey Feedback

86 responses to the online survey

Q 1. How do you feel about our proposals?

- 1% (1) Strongly agree with the proposals
- 15% (13) Agree with the proposals
- 34% (29) Disagree with the proposals
- 36% (31) Strongly disagree with the proposals
- 14% (11) Not sure

We asked for residents to share their thoughts on the proposals. All substantive points coming forward were consistent with feedback received in other scrutiny and budget engagement events and have been duly considered. Detailed responses have been also provided to Chief Officers and Department Heads responsible for implementing budget proposals and the full list of responses to the survey are available on our website via:

www.monmouthshire.gov.uk/budget-2019-2020

Social Media

The two most popular social media channels are Facebook and Twitter. To promote the budget engagement many posts were shared on both channels. Our residents tend to use facebook as a platform to share their views with Twitter being used by less people to comment.

Facebook lends itself to open conversations between residents and allows the council to feedback. Twitter was used to share similar messages, residents used Facebook to share their views. It can provide an indication as to how many people have looked at the post, how many times it has been shared and the comments that have arisen from the post. The following information has been taken from comments from Facebook posts.

Post 1.

24.12.18 - Press release

3,206 people reached

14 Interactions (number of likes, comments or shares)

Comments

Car Parking

'Charge to park at Usk . Everywhere else has parking charges so why not Usk?'

Engagement

'No engagement event in Caldicot?'

Monmouthshire
Published by Dewi Jones [?] · 24 December 2018 · 🌐 Like Page ...

Monmouthshire County Council budget engagement revealed
<https://www.monmouthshire.gov.uk/.../monmouthshire-county-cou...>

MONMOUTHSHIRE.GOV.UK
Monmouthshire County Council budget engagement revealed - Monmouthshire

Get more likes, comments and shares
Boost this post for £23 to reach up to 34,000 people.

3,206 People reached 303 Engagements **Boost Post**

Performance for your post

3,206 People Reached

14 Likes, Comments & Shares ⓘ

3 Likes	3 On Post	0 On Shares
9 Comments	9 On Post	0 On Shares
2 Shares	2 On Post	0 On Shares

289 Post Clicks

0 Photo views	141 Link clicks ⓘ	148 Other Clicks ⓘ
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NEGATIVE FEEDBACK

2 Hide Post	1 Hide All Posts
0 Report as Spam	0 Unlike Page

Reported stats may be delayed from what appears on posts

Post 2

11.01.19 – Area Committee press release

4,560 people reached

34 interactions (number of likes,





Comments or shares)

Comment

Engagement

Can't you take into consideration we want to attend but actually have jobs! The times are no good for us.


Post Details


**Monmouthshire**
Published by Rhian Cook [?] · 11 January at 18:00 ·   

Monmouthshire Budget 19/20 <https://bit.ly/2Rmcc1K>

We would like you to attend our Area Committee meetings to find out more about the proposals including waste and recycling (as publicised recently in the local press) these are public meetings and will enable you find out more and have your say.

Some of the dates that were issued before Christmas have changed, so please take a look at the dates and venues below: ... [See more](#)




MONMOUTHSHIRE.GOV.UK 

Council's area committees to discuss budget and speed management - Monmouthshire



Performance for your post

4,560 People Reached

34 Likes, Comments & Shares 

17 Likes	6 On Post	11 On Shares
6 Comments	2 On Post	4 On Shares
11 Shares	11 On Post	0 On Shares

241 Post Clicks

0 Photo views	47 Link clicks 	194 Other Clicks 
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NEGATIVE FEEDBACK

2 Hide Post	0 Hide All Posts
0 Report as Spam	0 Unlike Page

Reported stats may be delayed from what appears on posts

Post 3

18. 01.19 Public Meetings

5,549 people reached

34 interactions (number of likes,
Comments or shares)

The screenshot shows a Facebook post from the page 'Monmouthshire', published by Rhian Cook on 18 January at 15:38. The post text reads: 'Cllr Phil Murphy has taken time to share information about the Monmouthshire Budget 19/20 proposals. Please tell us your views via our online survey <https://www.monmouthshire.gov.uk/budget-2019-2020> or come along to one of our local meetings: Lower Wye Area Committee 23rd January 10.00am – Chepstow Leisure Centre, Severnside Area Committee 23rd January 1.00pm – Innovation House Magor... See more'. Below the text is a video thumbnail of Cllr Phil Murphy speaking, with a play button icon and the caption 'Monmouthshire Budget 19/20 proposals.' and a duration of 08:29. To the right of the post is a 'Performance for your post' section with the following data:

Performance for your post		
5,549 People Reached		
2,018 3-second video views		
54 Reactions, comments & shares		
21 Like	12 On post	9 On shares
1 Angry	1 On post	0 On shares
18 Comments	18 On Post	0 On Shares
14 Shares	14 On Post	0 On Shares
472 Post Clicks		
31 Clicks to Play	32 Link clicks	409 Other Clicks
NEGATIVE FEEDBACK		
1 Hide Post	0 Hide All Posts	
0 Report as Spam	0 Unlike Page	

Comments

Services

'Can I please ask why NEWPORT and Torfaen residents don't pay the same monetary value as Chepstow /Monmouthshire as they have more local service available to them?'

Funding

'Why is there a shortfall from The Assembly? Couldn't they just have a little less gold-plated toilet paper? Is this because we will receive less funding from the EU as a result of Brexit? why does no one stand up and say that Wales was a net beneficiary of EU funding?'

There are some serious changes being proposed here. Please put on some meetings so that working people can attend - in the evenings.

Engagement

'I will complete the survey do but think face to face would have been more effective.'

'I agree. The majority of council tax payers are at work when these meetings are being held. I would like to have the opportunity to attend one of these'



Post 4

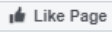
22.01.19 Public Meetings

5,198 people reached

13 interactions (number of likes,
Comments or shares)

Post Details

**Monmouthshire**
Published by Rhian Cook [?] · 22 January at 18:00 · 



Like Page 

Monmouthshire County Council will be holding two public evening meetings to enable residents to find out more about the budget proposals for 2019/20. The meetings are addition to the four Area Committee meetings and Access for All meeting.

Residents are welcomed to attend King Henry VIII School on Tuesday 29th January 6.30pm – 7.30pm and Chepstow Hub on Wednesday 30th January 6.30pm – 7.30pm.


<https://www.monmouthshire.gov.uk/.../council-plans-evening-me.....>

See more





Performance for your post

5,198 People Reached

13 Likes, Comments & Shares 

5 Likes	2 On Post	3 On Shares
0 Comments	0 On Post	0 On Shares
8 Shares	8 On Post	0 On Shares

669 Post Clicks

111 Photo views	16 Link clicks 	542 Other Clicks 
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NEGATIVE FEEDBACK

1 Hide Post	0 Hide All Posts
0 Report as Spam	0 Unlike Page



Reported stats may be delayed from what appears on posts


Post 4

25.01.19 Access for All meeting

2,184 people reached

3 interactions (number of likes,
Comments or shares)

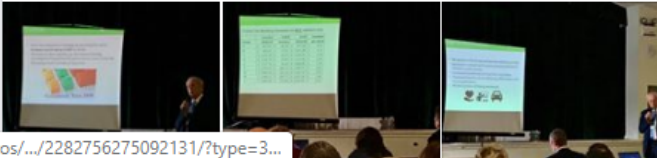

 **Monmouthshire**
Published by Rhian Cook [?] · 25 January at 10:53 · 

Like Page 

Monmouthshire Budget 19/20

We are at the Access for All meeting today, Cllr Phil Murphy is talking about Monmouthshire Budget 19/20.


If you would like to hear from Cllr Murphy come along: ... [See more](#)



os/.../2282756275092131/?type=3...



Performance for your post

2,184 People Reached

3 Likes, Comments & Shares 

1 Likes	1 On Post	0 On Shares
0 Comments	0 On Post	0 On Shares
2 Shares	2 On Post	0 On Shares

107 Post Clicks

50 Photo views	6 Link clicks 	51 Other Clicks 
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NEGATIVE FEEDBACK

0 Hide Post	0 Hide All Posts
0 Report as Spam	0 Unlike Page

Reported stats may be delayed from what appears on posts

Post 5

25.01.19 Access for All meeting – Julie Boothroyd presentation

3,543 people reached

14 interactions (number of likes,
Comments or shares)


Monmouthshire Published by Abigail Davies Barton [?] · 25 January at 11:36 ·

Like Page

Julie Boothroyd, Chief Officer for Social Care and Health and Eve Parkinson Head of Adult Services have been talking about how Social Care transformation is working for residents of Monmouthshire.

If you would like to find out more come along to:
King Henry VIII School on Tuesday 29th January 6.30pm – 7.30pm or
Chepstow Hub on Wednesday 30th January 6.30pm – 7.30pm.

Can't make it? Have your say on Budget 19/20 take a look at the short film and complete the survey via our website:
<https://www.monmouthshire.gov.uk/budget-2019-2020>



Performance for your post

3,543 People Reached

26 Reactions, comments & shares

14 Like	7 On post	7 On shares
1 Love	1 On post	0 On shares
4 Comments	0 On Post	4 On Shares
7 Shares	7 On Post	0 On Shares

329 Post Clicks

137 Photo views	13 Link clicks	179 Other Clicks
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NEGATIVE FEEDBACK

1 Hide Post	0 Hide All Posts
0 Report as Spam	0 Unlike Page

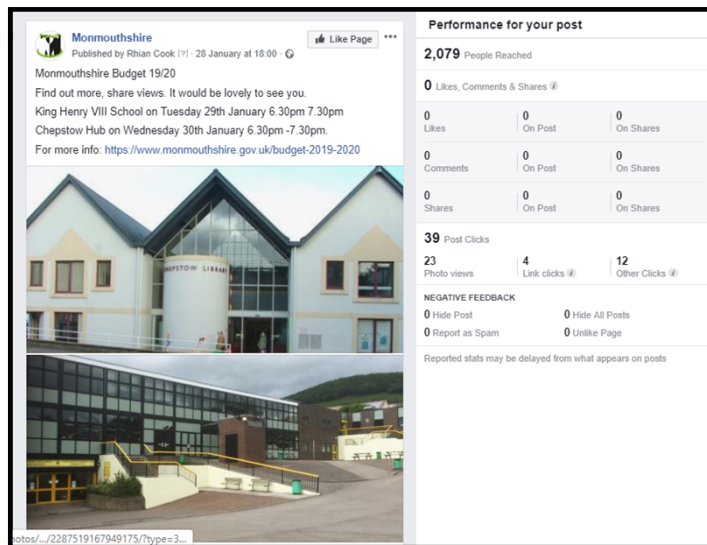
Reported stats may be delayed from what appears on posts

Post 6

Public Meeting publicity

2,079 people reached

0 interactions (number of likes, Comments or shares)



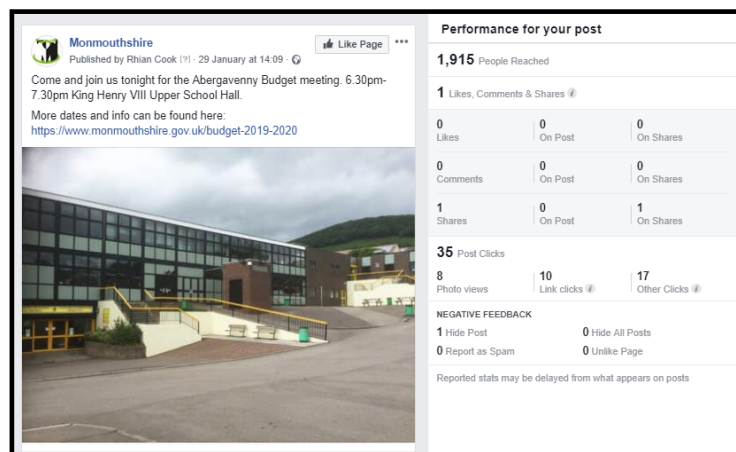
Post 7

29.01.19

Public Meeting publicity

1,915 people reached

0 interactions (number of likes, Comments or shares)



Council Tax

'Still no working street lighting here in parts of Caerwent. We should re-examine the council tax we pay you and discount it based on the services you're being paid for and not providing.'

'A 5.95% increase in Council Tax over the next year is shameful. Every change you are making is to either reduce services or increase charges for residents. Pay awards for MCC employees don't seem to be affected, nor do additional payments into MCC' employee pensions.

We're have to do more with less, why aren't you? Almost every item in your report for 'efficiencies' has failed to bring in the desired results. Are you even trying?

30.01.19

Public Meeting publicity people reached

0 interactions (number of likes,

Comments or shares)

Monmouthshire
Published by Rhian Cook [?] · 30 January at 13:25 · G

Monmouthshire Budget 19/20
Find out more, share views. It would be lovely to see you. ... See more

Performance for your post
1,857 People Reached

11 Likes, Comments & Shares

3 Likes	3 On Post	0 On Shares
7 Comments	1 On Post	6 On Shares
1 Shares	1 On Post	0 On Shares

58 Post Clicks

4 Photo views	7 Link clicks	47 Other Clicks
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NEGATIVE FEEDBACK
1 Hide Post 0 Hide All Posts
0 Report as Spam 0 Unlike Page

Reported stats may be delayed from what appears on posts

1,857 People reached 69 Engagements

Will McLean, Car Ly and Sarah Griffiths 1 Comment 1 share

Post 9

30.01.19 Young People Budget Session, Caldicot Leisure Centre

2,357 people reached

14 interactions (number of likes, ccomments or shares)

Monmouthshire
Published by Rhian Cook [?] · 30 January at 14:57 · G

Today young people from across Monmouthshire got involved in the Monmouthshire Budget 19/20 engagement process. The session was informative and created debate and discussion around some of the proposals that will affect young people and their families. Thanks to all involved. For more info about our proposals go to: <https://www.monmouthshire.gov.uk/budget-2019-2020>

Performance for your post
2,357 People Reached

14 Likes, Comments & Shares

7 Likes	7 On Post	0 On Shares
7 Comments	6 On Post	1 On Shares
0 Shares	0 On Post	0 On Shares

181 Post Clicks

91 Photo views	2 Link clicks	88 Other Clicks
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NEGATIVE FEEDBACK
1 Hide Post 0 Hide All Posts
0 Report as Spam 0 Unlike Page

Reported stats may be delayed from what appears on posts

'I suspect you are trying to blind residents with an overload of information.'

'I've looked at the budget presentation and tried to go through some of the 100s of pages of information. What I would like to see are the standard accounting details:

1. An income and expenditure sheet, so I can clearly see where the money comes from and what it is spent on.
2. In addition, a balance sheet would be useful, although accept that might be more difficult to put together. Is there a straightforward Income and Expenditure sheet?'

'Although, I do wish MCC would stop using jargon "Financial Pressures" - does that mean expected expenditure or something different?'

'The problem is MCC is getting less income, especially from the government block grant but prices from external suppliers are going up. And yes, it isn't a positive but it is more the fault of central government than anybody else.'

'This will affect all people, young and old alike. And we are the ones paying for reduced services at an increased cost. PR won't spin this into a positive.'

Email correspondence

Residents were welcome to feedback via email contact@monmouthshire.gov.uk

A number of emails were received that focused on two specific areas:

- Engagement
- Blue Badges

Blue Badge Feedback

Tony Crowhurst on behalf of The Disability Advice Project

At the recent Access for All meeting, it was intimated that the Council were considering charging for the use of car parking spaces designated for disabled people. Following the meeting, there has been some debate amongst those who use these spaces in Monmouthshire car parks. It is highly likely that the Council has received comments already. The purpose of this e-mail is to voice the comments and concerns of the Disability Advice Project.

We note the objectives of "Disabled Motoring UK". The 2 objectives relevant to this matter are

1] Blue badge holders should be able to park for up to 3 hours free of charge in off-street car parks

2] Car park managers must monitor the bays to ensure they are not used by non-badge holders.

The key point here relates to fairness from both sides. If the Council wishes to charge, then surely it must appreciate that it has duties to perform. These are not just the provision of bays, but an undertaking to police and maintain them adequately. We see no reason why disabled people should be asked to pay for parking if the Council

1] Does not police the use of the bays

2] Does not provide signage indicating the location of "disabled parking bays"

3] Does not layout the parking space design in accordance with best practice

4] Does not maintain the markings of the "disabled parking bays"

5] Does not provide above ground signage directly in line with the bays for use when snow or leaves cover the ground

6] Does not provide signage from the car parks specifically for the use of disabled people indicating appropriate routes to key destinations

Members of DAP have visited many car parks run by the County Council and have often felt that the Council has not "done its best" for disabled people. Examples would include

[A] the Caldicot town centre car park where the yellow ground painting scheme was virtually impossible to see and was not located as close as possible to the shops

[B] the Usk prison car park where the only "disabled parking bays" are located close to the children's playground with none close to the Memorial hall and with a car park surface that could cause trips and falls to even non-disabled people

[C] the Usk car park by the museum where the "disabled spaces" are in 3 locations with no signage to direct visitors

[D] the Chepstow library car park where no signage is provided to illustrate the most accessible route into town

[E] the Monmouth Shire Hall car park where the most obvious route into town would lead disabled people over cobblestones

[F] in all car parks, a lack of dismounting space to the rear of the of the bays for safe dismount from the rear of a car

So how can the Council even contemplate charging disabled people for parking in "disabled bays" when it is not prepared to honor its side of the bargain?

In discussion, it has been said that the Council may be thinking of allowing disabled people to park for free for the first hour. Notwithstanding the objective of "Disability Motoring UK" for a 3 hour free period, we would like to point out the problem with having only one hour free. It is a fact that disabled people will often take longer to carry out an activity. In particular, their speed of progress along pavements and through shops is significantly slower than non-disabled people. I am not thinking only of wheelchair users in this context. People with sight impairment, people with learning difficulties and mental health impairments, people with Ehlers-Danloss syndrome, people with prosthetics - they will all take longer to carry out their tasks around town than will non-disabled people. For these and many others such as many older people, an hour just flies by. If a period of time is being mooted, then surely it has to be at least 2 hours.

We know that many towns and cities across Britain now have charges for "disabled parking". We know that Monmouthshire is bottom of the pile for grants from the Welsh Government and wants to raise income just wherever and however it can. But we also know that many Councilors have stated their support for disabled people and are concerned over the quality of life for disabled people. We also know that, as a group, disabled people have the least amount of disposable income. We also know that a vibrant town is one which values diversity and encourages active involvement from the entire community. We know that disabled people are often accompanied by family members when coming to town. These family members bring with them greater spending power to sustain the local economy. Where, therefore, is the sense in putting up barriers to these members of society accessing the facilities of the County.

Apart from all that we have said above, there is the underlying message that the charging of the most disadvantaged in society gives to the rest of the world. One of a Council without a heart which only shows compassion when there is not a pound sign attached.

Tony Crowhurst on behalf of The Disability Advice Project

Engagement

The following emails look at resident's interest in the engagement process.

'Please would you clarify the arrangements for engagement on the 2019/20 Budget Proposals?

Your web site page advertises the 25th January at 10:30 at the Memorial hall in Usk as

“a platform for people with disabilities, and older people to have their voices heard”

It’s also advertises the Area Committee meetings on 23rd and 30th January as

“To hear information based on the locality”

At which meeting will there be an opportunity for the general public to express views (not just hear information) on the proposals?

A response was sent to the sender, clarifying the engagement process – providing clear information that all meetings the public was able to contribute and feedback on the budget information.

Appendix B - Final Settlement Data

Welsh Local Government Revenue Settlement 2019-2020

Final

Table 1a: Change in Aggregate External Finance (AEF) plus top-up funding, adjusted for transfers, by Unitary Authority

£'000s

Unitary Authority	2018-19 final Aggregate External Finance* plus top-up funding	2019-20 Final Aggregate External Finance plus top-up funding	Percentage difference	Rank
Isle of Anglesey	96,079	95,791	-0.3%	18
Gwynedd	176,927	176,552	-0.2%	17
Conwy	154,656	154,192	-0.3%	18
Denbighshire	143,597	143,637	0.0%	10
Flintshire	189,549	188,980	-0.3%	18
Wrexham	175,360	175,252	-0.1%	14
Powys	174,815	174,291	-0.3%	18
Ceredigion	101,816	102,091	0.3%	8
Pembrokeshire	162,177	162,448	0.2%	9
Carmarthenshire	260,367	260,388	0.0%	11
Swansea	320,506	322,211	0.5%	7
Neath Port Talbot	213,240	214,796	0.7%	4
Bridgend	192,065	191,807	-0.1%	16
The Vale of Glamorgan	152,271	152,070	-0.1%	15
Rhondda Cynon Taf	364,471	367,339	0.8%	3
Merthyr Tydfil	90,575	91,304	0.8%	2
Caerphilly	268,618	268,614	0.0%	12
Blaenau Gwent	110,835	110,815	0.0%	13
Torfaen	131,836	132,650	0.6%	5
Monmouthshire	93,510	93,229	-0.3%	18
Newport	213,035	214,343	0.6%	6
Cardiff	440,830	444,629	0.9%	1
Total unitary authorities	4,227,136	4,237,431	0.2%	

Welsh Local Government Revenue Settlement 2019-2020

Final

Table 1c: Aggregate External Finance (AEF) plus top-up per capita, by Unitary Authority, 2019-20

Unitary Authority	2019-20 Final Aggregate External Finance plus top-up funding (£'000s)	Final Aggregate External Finance per capita (£)*	Rank
Isle of Anglesey	95,791	1,365	11
Gwynedd	176,552	1,423	9
Conwy	154,192	1,317	15
Denbighshire	143,637	1,500	5
Flintshire	188,980	1,218	19
Wrexham	175,252	1,244	18
Powys	174,291	1,323	14
Ceredigion	102,091	1,333	13
Pembrokeshire	162,448	1,308	17
Carmarthenshire	260,388	1,397	10
Swansea	322,211	1,311	16
Neath Port Talbot	214,796	1,518	4
Bridgend	191,807	1,339	12
The Vale of Glamorgan	152,070	1,184	21
Rhondda Cynon Taf	367,339	1,537	3
Merthyr Tydfil	91,304	1,541	2
Caerphilly	268,614	1,482	6
Blaenau Gwent	110,815	1,597	1
Torfaen	132,650	1,440	7
Monmouthshire	93,229	1,002	22
Newport	214,343	1,436	8
Cardiff	444,629	1,201	20
Total unitary authorities	4,237,431	1,352	

* Based upon 2014-based, 2019 population projections

Appendix C - Specific Grants 2019/20

WELSH LOCAL GOVERNMENT SETTLEMENT 2019-20

Final

Table 7: List and estimated amounts of Grants for total Wales by Main Expenditure Group

Existing Grant name	£'000s	
	2018-19	2019-20
<u>Education</u>		
Education Improvement Grant ¹	118,137	118,137
Sixth Form Funding ²	92,918	NA
Pupil Development Grant	91,333	91,333
Raising School Standards ¹	10,030	NA
Additional Support for Ethnic, Minority, Gypsy Roma Traveller Learners ³	8,700	8,700
Teachers Pay Grant	8,069	RSG
Costs associated with Teachers Pay Grant	7,500	7,500
Pioneer Schools ¹	7,105	NA
Free School Meals Grant	5,000	RSG
Adult Community Learning	4,307	NA
Youth Support Grant	3,470	9,670
Additional Learning Needs Transformation Grant	3,200	3,200
Reducing infant class sizes grant	3,000	5,000
Small and Rural Schools Grant	2,500	2,500
Sabbatical Scheme - Welsh in a Year	1,834	2,752
PDG Access ³	1,770	3,554
School-based Supply Cluster Trial	1,349	460
GCSE Support ²	1,000	0
The Learning in Digital Wales Continuing Professional Development Programme (Phase 2) ¹	450	500
Modern Foreign Languages ¹	432	432
Seren Network Hub Grant	320	320
Promote and Facilitate the use of the Welsh Language	314	314

Senior Business Managers	200	200
Mentoring and Networking Support for Head Teachers ¹	140	140
Specialist Skills Development	79	131
National Numeracy Tests ¹	20	20
Schools Funding Grant	0	15,000

Total	373,177	269,862
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Local Government and Public Services

Supporting People ⁴	123,688	0
Flying Start Revenue Grant ⁵	74,683	0
Families First ⁵	37,661	0
Communities for Work Plus ⁵	10,731	0
Cardiff Capital City Deal	10,000	10,000
Communities for Work	6,833	6,906
Legacy Fund ⁵	6,000	0
Cardiff Bay Regeneration	5,400	5,400
High Street Rate Relief	5,000	23,600
Promoting Positive Engagement for Young People At Risk of Offending ⁵	4,330	0
Homelessness Grant	2,800	2,800
Child Burials	600	600
Support for Public Services Boards	400	400
Delivery of Activities Related to Rent Smart Wales	275	NA
Armed Forces Day	170	20
Rural Housing Enabler Projects	105	30
Children and Communities Grant	0	135,442
Housing Support Grant	0	126,763

Total	288,675	311,961
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Economy and Transport

Concessionary Fares	57,986	60,133
Bus Services Support Grant	25,000	25,000

Bus Revenue Support Traws Cymru	3,400	3,387
Road Safety Grant	2,000	1,900
Major Events Grant Support	1,635	260
Regional Tourism Engagement Fund	976	750
Anglesey Airport	366	NA
CYMAL	268	NA
Enterprise Zones	105	50
Specialist Service Grants	65	65

Total	91,801	91,545
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Health and Social Services

Substance Misuse Action Fund	22,663	25,063
Supporting Sustainable Social Services	14,000	0
Out of School Childcare ⁵	2,300	0
NHS Funded Nursing Care Grant	1,900	1,250
St David's Day Fund ⁵	1,000	0
National Approach to Advocacy	550	550
Deprivation of Liberty Safeguard	263	NA
Maintaining the Delivery of the National Adoption Register	172	172
Development of Adoption Support Services in Wales	90	90
Take Home Naloxone	80	80
Substance Misuse Bursary Scheme	35	0
Adoption Support	0	2,300
Social Services Grant	0	30,000

Total	43,053	59,505
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Energy, Planning and Rural Affairs

Sustainable Waste Management Grant ⁶	18,200	NA
Waste Infrastructure Procurement Programme - Gate Fee Contributions	13,300	10,170
Single Revenue Grant ⁷	2,548	0
Flood and Coastal Erosion Risk Management	1,730	1,730

Air Quality Direction Feasability Study	554	554
Sustainable Development Fund for Areas of Outstanding Natural Beauty	275	275
Animal Health & welfare Framework Funding	200	200
South Wales Regional Aggregate Working Party	50	50
Waste Planning Monitoring Report - North Wales and South East Wales.	49	49
North Wales Regional Aggregate Working Party	25	25
Waste Planning Monitoring Report - South West Wales	17	17
Non-Domestic (Business) Rates Support for Hydropower	8	NA
Coastal Risk Management Programme	0	2,400
Total	36,956	15,469

Central Services and Administration

Violence against Women, Domestic Abuse & Sexual Violence Grant	1,938	1,938
Assets Collaboration Programme Wales Phase 2	410	0
Community Cohesion Grant	360	1,120
Assets Collaboration Programme Wales	207	0
Total	2,914	3,058

All Grants **836,576** **751,400**

All Grants excluding NA and RSG transfers (for like-for like comparison) **689,767** **751,400**

i The information shown above details the total amount of each grant. Some grants may be split between local authorities and other bodies.

ii It is important to note that amounts for future years are indicative at this stage and are liable to change.

iii Formal notification of grant allocations is a matter for the relevant policy area.

NA = figures not available at time of publication

RSG = funding transferring to Revenue Support Grant

¹ These programmes are part of the Regional Consortia School Improvement Grant

² The 2019-20 allocation will include an additional £1.074m in respect of the sixth form funding element of the Teacher's Pay Grant

³ These programmes are part of the Local Authority Education Grant

⁴ The Supporting People Grant will be included in 2019-20 within the Housing Support Grant

⁵ These programmes are part of the new Children and Communities Grant from 1 April 2019

⁶ £35m of the Sustainable Waste Management Grant transferred to Revenue Support Grant 2018-19.

⁷ The Single Revenue Grant will end on the 31st March 2019. The new Enabling Natural Resources and Well Being Grant (ENRaW) was launched on 7th September.

Appendix D/1 - Summary of Evidence Based Pressures

	Pressures by Directorate	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
	Children & Young People	1,189	560	0	0
	Social Care & Health	1,192	141	184	0
	Enterprise	1,218	175	112	(50)
	Resources	442	64	76	62
	Chief Executives Unit	281	0	0	0
	Corporate Costs & Levies	1,332	675	2,166	2,307
	Appropriations	368	213	(35)	111
	Financing	0	0	0	0
	Totals	6,021	1,828	2,503	2,430

Ref	Children & Young People	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
PCYP001	CYP New Bill Responsibilities Additional Learning Needs (ALN)	66			
PCYP002	Rates Increases from new school Caldicot	87			
PCYP002	Rates Increases from new school Monmouth	85			
PCYP004	Teachers Unfunded Pension Scheme - increased rates (central govt budget 2016)	784	560		
PCYP005	Additional Learning Needs Pressure (based on Month 7 Monitoring report)	167			
	CYP Totals	1,189	560	0	0

Ref	Social Care & Health	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
PSCH001	SCH National living wage	434			
PSCH002	SCH Capital threshold	501	0		
PSCH003	Fostering - marketing to new 'in house' foster carers – what is ROI? Superseded by pressures and harmonisation of fostering allowance. Gwent authorities alligning together - Childrens serv		141		
PSCH004	Staffing implications of Project 5 team after Independent Care Fund (ICF) funding ceases			184	
PSCH005	Children's net pressures (informed by M5 forecast outurn)	257			
	SCH Totals	1,192	141	184	0

Ref	Enterprise	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
18-19	FUTUREMON One off investment to deliver 2018-19 budget	(100)			

18-19	TLC Leisure Income - Extended Monmouth rebuild consequences	(49)			
18-19	TLC Monlife facilitation	(143)			
18-19	OPS PTU	72	75	62	
PENT001	OPS Street Lighting - Energy Increases	74	50	50	
PENT003	OPS Waste - Loss of Tidy Towns grant into Rural Development Plan (RDP)	30			
PENT003	OPS Waste - Loss of Sustainable waste management grant	52			
PENT004	OPS Waste - Additional Management costs - viridor	375			
PENT005	OPS Car Park Income Pressure - Shortfall in pay & Display income. Impact of free parking at Morrisons.	120			
PENT006	OPS Fuel Pressure for Operations - 5% increase based on £800,000 net departmental spend.	40			
-	Maintaining free school meals support at level of previous grant	83			
PENT007	MonLife/CYP - Rates Pressure for Monmouth Leisure Centre	30			
PENT008	TLCY-All Service Pay award assumption	147			
PENT009	TLCY-All services Inflation Increases (rates and other non pay)	13			
PENT010	TLCY-All Services Fuel costs anticipated inflation (2.5%)	14			
PENT011	TLCY-Attractions Shirehall - efficiency target never achieved	18			
PENT012	TLCY-Attractions Caldicot Castle - income targets never achieved	50			
PENT013	TLCY-Attractions Tintern - income targets never achieved	21			
PENT014	TLCY-Attractions TIC - Staff costs to support opening hours & double manning when necessary	15			
PENT015	TLCY-Attractions Withdrawal of Town Council Funding for Chepstow TIC	10			
PENT016	TLCY-GI & ROW Contribution to Brecon Beacon National Park (BBNP) (increase to 18k from 10k)	8			
PENT017	TLCY-Leisure Cleaning costs contractual inflation / energy pressures and income targets	50			
PENT018	TLCY-Marketing Appointment of Marketing Manager (Grade I) - net increase assumes they will recover 50% of cost	27			

PENT019	TLCY-Museums Restructure Proposals did not achieve required savings	23			
PENT020	TLCY-Outdoor Education Removal of Torfaen Subsidy, further reduction of BG subsidy	63			
PENT021	TLCY-Outdoor Education Loss of remaining subsidy from Blaenau Gwent County Borough Council (BGCBC)	31			
PENT022	TLCY-Play Loss of Grant Income for open access play	10			
PENT023	TLCY-Youth All posts regraded through Job evaluation last year - no provision for increase	21			
new	PLANHOUS - Cardiff Capital Region Strategic Dev Plan - Support costs	0	50		(50)
PENT024	OPS Waste. Blaenau Gwent Income not materialising	100			
PENT025	OPS Waste. Household waste recycling centre reduced hours, 2018-19 saving not enacted	13			
	ENT Totals	1,218	175	112	(50)

Ref	Chief Executive's Unit	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
PCEO001	GOVDEMSUP - Contact Centre VOIP communications contract increases	35			
PCEO002	GOVDEMSUP - Communications Unachievable external income targets.	20			
PCEO003	LEGAL & MONITORING - Legal Review	196			
PCEO004	LEGAL & MONITORING - Land charges income decline	30			
	CEO Totals	281	0	0	0

Ref	Resources	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
PRES001	CORPLORD Estates Climate change levy increases (Elec,Gas,etc)	57	59	60	62
PRES002	FINANCE SRS - Revenues & systems admin transferring to Torfaen	24			
PRES003	RES (Procurement - Gateway Review) - unachievable saving 1819	150			
PRES004	TLC Monlife central support consequence	111	5	16	
	FIN REVENUES - Creation of NNDR discretionary relief fund	100			
	RES Totals	442	64	76	62

Ref	Corporate Costs & Levies	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
PCORP001	CORP Living Wage Foundation increase	9			
PCORP004	Spinal point harmonisation	1,027			
PCORP002	Insurance - uplift in rates based on activity and claims during 2018-19	50			
PCORP005	Council Insurance Consequences of Monlife	15			
PCORP003	Coroners Joint Committee - increased levy	17			
	Fire service precept increase, including £174k pension growth	214			
	Unidentified Pressures	0	675	2,166	2,307
	Corporate Costs & Levies Totals	1,332	675	2,166	2,307

Ref	Appropriations	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
PAPP001	OPS Waste vehicles replacement, annual borrowing cost	95			
PAPP002	Net Minimum Revenue Provision (MRP) increase based on additional activity	163	157	(105)	114
PAPP003	Interest Payable	74	12	69	(3)
	Additional borrowing in respect of Future schools tranche A, DFGs, and sewer plants	36	44	1	0
	Appropriations Totals	368	213	(35)	111

Ref	Financing	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
	Financing Totals	0	0	0	0
	Of which, reserve funding (enter as credit)	0	0	0	0
	Financing Core Funding	0	0	0	0

D/2 Summary of pressures – movement from draft to final budget

	Pressures by Directorate	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
	Children & Young People	1,189	0	1,189
	Social Care & Health	1,192	0	1,192
	Enterprise	1,235	(17)	1,218
	Resources	342	100	442
	Chief Executives Unit	281	0	281
	Corporate Costs & Levies	1,118	214	1,332
	Appropriations	332	36	368
	Financing	0	0	0
	Totals	5,688	333	6,021

Ref	Children & Young People	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
PCYP001	CYP New Bill Responsibilities Additional Learning Needs (ALN)	66	0	66
PCYP002	Rates Increases from new school Caldicot	87	0	87
PCYP002	Rates Increases from new school Monmouth	85	0	85
PCYP004	Teachers Unfunded Pension Scheme - increased rates (central govt budget 2016)	784	0	784
PCYP005	Additional Learning Needs Pressure (based on Month 7 Monitoring report)	167	0	167
	CYP Totals	1,189	0	1,189

Ref	Social Care & Health	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
PSCH001	SCH National living wage	434	0	434
PSCH002	SCH Capital threshold	501	0	501
PSCH005	Children's net pressures (informed by M5 forecast outturn)	257	0	257
	SCH Totals	1,192	0	1,192

Ref	Enterprise	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
18-19	FUTUREMON One off investment to deliver 2018-19 budget	(100)	0	(100)
18-19	TLC Leisure Income - Extended	(49)	0	(49)

	Monmouth rebuild consequences			
18-19	TLC Monlife facilitation	(143)	0	(143)
18-19	OPS PTU	72	0	72
PENT001	OPS Street Lighting - Energy Increases	74	0	74
PENT002	OPS Grounds - Potential loss of Monmouthshire Housing Assoc (MHA) contract – increased confidence in contract award and resultant pressures managed and mitigated	100	(100)	0
PENT003	OPS Waste - Loss of Tidy Towns grant into Rural Development Plan (RDP)	30	0	30
PENT003	OPS Waste - Loss of Sustainable waste management grant	52	0	52
PENT004	OPS Waste - Additional Management costs - viridor	375	0	375
PENT005	OPS Car Park Income Pressure - Shortfall in pay & Display income. Impact of free parking at Morrisons.	120	0	120
PENT006	OPS Fuel Pressure for Operations - 5% increase based on £800,000 net departmental spend.	40	0	40
-	Maintaining free school meals support at level of previous grant	0	83	83
PENT007	MonLife/CYP - Rates Pressure for Monmouth Leisure Centre	30	0	30
PENT008	TLCY-All Service Pay award assumption	147	0	147
PENT009	TLCY-All services Inflation Increases (rates and other non pay)	13	0	13
PENT010	TLCY-All Services Fuel costs anticipated inflation (2.5%)	14	0	14
PENT011	TLCY-Attractions Shirehall - efficiency target never achieved	18	0	18
PENT012	TLCY-Attractions Caldicot Castle - income targets never achieved	50	0	50
PENT013	TLCY-Attractions Tintern - income targets never achieved	21	0	21
PENT014	TLCY-Attractions TIC - Staff costs to support opening hours & double manning when necessary	15	0	15
PENT015	TLCY-Attractions Withdrawal of Town Council Funding for Chepstow TIC	10	0	10
PENT016	TLCY-GI & ROW Contribution to Brecon Beacon National Park (BBNP) (increase to 18k from 10k)	8	0	8
PENT017	TLCY-Leisure Cleaning costs contractual inflation / energy pressures and income targets	50	0	50

PENT018	TLCY-Marketing Appointment of Marketing Manager (Grade I) - net increase assumes they will recover 50% of cost	27	0	27
PENT019	TLCY-Museums Restructure Proposals did not achieve required savings	23	0	23
PENT020	TLCY-Outdoor Education Removal of Torfaen Subsidy, further reduction of BG subsidy	63	0	63
PENT021	TLCY-Outdoor Education Loss of remaining subsidy from Blaenau Gwent County Borough Council (BGCBC)	31	0	31
PENT022	TLCY-Play Loss of Grant Income for open access play	10	0	10
PENT023	TLCY-Youth All posts regraded through Job evaluation last year - no provision for increase	21	0	21
PENT024	OPS Waste. Blaenau Gwent Income not materialising	100	0	100
PENT025	OPS Waste. Household waste recycling centre reduced hours, 2018-19 saving not enacted	13	0	13
	ENT Totals	1,235	(17)	1,218

Ref	Chief Executive's Unit	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
PCEO001	GOVDEMSUP - Contact Centre VOIP communications contract increases	35	0	35
PCEO002	GOVDEMSUP - Communications Unachievable external income targets.	20	0	20
PCEO003	LEGAL & MONITORING - Legal Review	196	0	196
PCEO004	LEGAL & MONITORING - Land charges income decline	30	0	30
	CEO Totals	281	0	281

Ref	Resources	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
PRES001	CORPLORD Estates Climate change levy increases (Elec, Gas, etc)	57	0	57
PRES002	FINANCE SRS - Revenues & systems admin transferring to Torfaen	24	0	24
PRES003	RES (Procurement - Gateway Review) - unachievable saving 1819	150	0	150
PRES004	TLC Monlife central support consequence	111	0	111
	FIN REVENUES - Creation of NNDR discretionary relief fund as a result of transfer into RSG	0	100	100

	RES Totals	342	100	442

Ref	Corporate Costs & Levies	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
PCORP001	CORP Living Wage Foundation increase	9	0	9
PCORP004	Spinal point harmonisation	1,027	0	1,027
PCORP002	Insurance - uplift in rates based on activity and claims during 2018-19	50	0	50
PCORP005	Council Insurance Consequences of Monlife	15	0	15
PCORP003	Coroners Joint Committee - increased levy	17	0	17
	Fire service precept increase, including £174k pension growth		214	214
	Unidentified Pressures	0	0	0
	Corporate Costs & Levies Totals	1,118	214	1,332

Ref	Appropriations	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
PAPP001	OPS Waste vehicles replacement, annual borrowing cost	95	0	95
PAPP002	Net Minimum Revenue Provision (MRP) increase based on additional activity	163	0	163
PAPP003	Interest Payable	74	0	74
	Additional borrowing in respect of Future schools tranche A, DFGs, and sewer plants	0	36	36
	Appropriations Totals	332	36	368

Ref	Financing	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
	Financing Totals	0	0	0
	Of which, reserve funding (enter as credit)	0	0	0
	Financing Core Funding	0	0	0

Appendix E/1- Summary of budget savings proposals

	Disinvestment by Directorate	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
	Children & Young People	(1,442)	0	0	0
	Social Care & Health	(1,246)	(116)	0	0
	Enterprise	(1,606)	(156)	0	0
	Resources	(1,342)	(50)	(62)	(75)
	Chief Executives Units	(106)	(3)	(3)	0
	Corporate Costs & Levies	0	0	0	0
	Appropriations	(282)	(1)	0	(2)
	Financing	(756)	0	0	0
	Totals	(6,780)	(326)	(65)	(77)

Ref	Children & Young People	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
CYP001	Federated school model	(23)			
CYP003	Investigate options to revise running and budgeting of Gwent Music - Schools	(40)			
CYP004	Fees and charges - Before School Club - Schools. Residual effect of 2018-19 budget proposal, reflecting 5 months activity at £1 per day	(72)			
CYP006	Continuation of inclusion review (incl Mounth Hse)	(275)			
CYP007	Nursery Provision, double counting topped up schools Jan 19 - March, already provided every Sept	(40)			
CYP010	Teachers Pay award	(208)			
CYP011	Teacher's Pension Scheme - increased rates - prudent assumption of funding from WG at 100%	(784)			
CYP012	Discretionary fees & charges uplift				
	CYP Totals	(1,442)	0	0	0

Ref	Social Care & Health	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
SCH001	Practice change- continue the transformation of practice. Early help, re-ablement, better life planning and realigning provision to meet personal outcomes.	(536)			
SCH002	Fairer charging weekly threshold increases from £70 to £80 generating income following means test	(129)	(116)		

SCH003	Respite Care - income generation from Fairer charging threshold.	(9)			
SCH004	Increase income budget for Mardy Park to reflect additional income from new sc33 agreement	(36)			
SCH005	Adults transport budget realignment as people use own transport solutions	(15)			
SCH006	Realign Drybridge Gardens budget , based on M5 underspend position	(11)			
SCH007	Reduce Individual support service (ISS) staffing costs following end of current two year detriment	(6)			
SCH008	Efficient rota management @Budden Crescent following recent review	(20)			
SCH009	Continuing Health Care (CHC) Adult - Health recoupment	(100)			
SCH010	Budget to represent care home fee income from property sales	(160)			
SCH011	Additional charges recovered from property	(90)			
SCH012	Children, Welsh government (WG) additional grant funding for Looked after children (LAC)	(41)			
SCH013	Discretionary fees & charges uplift	(93)			
SCH Totals		(1,246)	(116)	0	0

Ref	Enterprise	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
18-19	OPS Grounds/waste - 1 year freeze of Head of waste post	40			
18-19	OPS Highways - displace core costs with grant	200			
ENT001	PLANHOUS – Development Mgt – Increased income from discretionary services	(13)			
ENT002	PLANHOUS - Development Mgt Press notice savings	(4.5)			
ENT003	OPS - Waste - Move to Re-usable bags for recycling. Works on 3 year replacement cycle.	(45)			
ENT004	OPS - Waste - Move to plastic bags instead of starch for food waste £30k per annum. Bags are going for EfW regardless and contractor wants us to use plastic as easier to reprocess	(30)			
ENT005	Household waste recycling centre Changes - 1 of 4 savings results, service preference included				
	Day closures – Usk 2 days, Troy 2 days, Llanfoist 1 day, Five Lanes 1 day, circa £72k consequence	(72)			

ENT008	OPS - Waste - Issue "Tax Disc" style permits to all residents with council tax to reduce cross border traffic of waste	(24)	(50)		
ENT009	OPS Grounds/waste - Head of waste post, permanent removal from base.	(40)			
ENT010	OPS - Car Parks - Increase in charges - 10%	(90)			
ENT011	OPS - Car Parks - Charging for Blue Badge Holders	0			
ENT014	OPS - Car Parks - Identifying additional car parking sites. Severn Tunnel Junction (requires investment)	(15)			
ENT015	OPS - Car Parks - changing charging times 08.00-18:00	(3)			
ENT016	OPS - Car Parks - Charging On a Sunday	(20)			
ENT010-017	First year implementation costs of car parking proposals	106	(106)		
ENT018	OPS - Releasing spare budget funding from 18-19 Pay Award pressure.	(30)			
ENT019	OPS - Highways - Generate additional turnover through expansion of workforce to undertake more private/grant work. Would require additional investment.	(50)			
ENT020	OPS – Highways – Review of disposal of Highways arisings	(25)			
ENT021	OPS - Streetlighting - rearranging of the funding of previous LED SALIX Loans	(38)			
ENT022	OPS - PTU Dynamic purchasing system (DPS) Retendering Savings.	(194)			
ENT023	ECO - Community & Partnerships - Staff and Supplies & services savings	(30)			
ENT024	ADM/MONLIFE savings	(331)			
ENT025	ADM/MONLIFE fees & charges uplift	(59)			
ENT025	Discretionary fees & charges uplift	(27)			

	Headroom to capitalise Highways expenditure	(812)			
		(1,606)	(156)	0	0

Ref	Chief Executive's Unit	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
CEO001	GOVDEMSUP - Releasing budget saving on Wales local government association (WLGA) Subscription	(3)			
CEO002	GOVDEMSUP - Reduction in annual grant provided to Monmouth CAB (1k), releasing budget saving (3k)	(1)	(1)	(1)	
CEO003	GOVDEMSUP - Additional Income from Caldicot Hub - Desk Leasing Scheme	(2)	(2)	(2)	
CEO004	GOVDEMSUP - Policy - Net Staff Savings from not filling admin post	(3)			
CEO005	GOVDEMSUP - Community Hubs - Cross-subsidy with new income from Com Ed external	(25)			
CEO006	GOVDEMSUP – Contact Centre – Integrated Customer Communications	(60)			
CEO007	GOVDEMSUP - Members - Chairman's charity - Reduce/remove MCC Subsidy	(8)			
CEO008	GOVDEMSUP – Make wider use of Chairman’s car to enable a release of a pool car within MCC	(3)			
CEO009	Discretionary fees & charges uplift	(1)			
	CEO Totals	(106)	(3)	(3)	0

Ref	Resources	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
RES001	CORPLORD Estates RE-FIT Energy Savings (net after funding repayments)	(25)	(50)	(62)	(75)
18-19	RES (Procurement - supplementary duplicate payment review) - one off saving in 18-19 - needs to come back out	25			
RES002	Central Services Recharge to Monlife (gross, £143k pressure accommodated in 2018-19 budget)	(704)			

RES003	Commercial property income - additional acquisitions - rental income above borrowing and other costs	(400)			
RES004	Commercial property income - Castlegate - create sinking fund through wider reserve replenishment from one-off VAT savings to afford release of annual net income to revenue account	(170)			
RES005	Further Travel cost reduction (10%) to be allocated via Future Mon	(50)			
RES006	Discretionary fees & charges uplift	(18)			
	Resources Totals	(1,342)	(50)	(62)	(75)

Ref	Corporate Costs & Levies	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
	Corporate Costs & Levies Totals	0	0	0	0

Ref	Appropriations	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
APP001	Interest Receivable	(162)	(1)		(2)
APP002	Minimum revenue provision (MRP) savings from capital receipts set aside - to be confirmed	(120)			
	Appropriations Totals	(282)	(1)	0	(2)

Ref	Financing	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
FIN001	Council tax base increase - further increase anticipated beyond CT1 taxbase	(40)			
FIN001	Council Tax Reduction Scheme activity saving	(110)			
FIN002	Anticipated "floor" change to Aggregate external funding (AEF) (0.5% improvement)	(468)			
	Final "floor" change to -0.3%	(138)			
	Financing Totals	(756)	0	0	0

Appendix E/2 – Summary of savings – movement from draft to final budget

	Disinvestment by Directorate	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
	Children & Young People	(1,191)	(251)	(1,442)
	Social Care & Health	(1,246)	0	(1,246)
	Enterprise	(1,068)	(538)	(1,606)
	Resources	(1,342)	0	(1,342)
	Chief Executives Units	(106)	0	(106)
	Corporate Costs & Levies	0	0	0
	Appropriations	(282)	0	(282)
	Financing	(618)	(138)	(756)
	Totals	(5,853)	(927)	(6,780)

Ref	Children & Young People	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
CYP001	Federated school model	(23)	0	(23)
CYP003	Investigate options to revise running and budgeting of Gwent Music - Schools	(40)	0	(40)
CYP004	Fees and charges - Before School Club - Schools. Residual effect of 2018-19 budget proposal, reflecting 5 months activity at £1 per day	(72)	0	(72)
CYP005	Before Breakfast Club - up to £2 per day	0	0	0
CYP006	Continuation of inclusion review (incl Mounton Hse)	(275)	0	(275)
CYP007	Nursery Provision, double counting topped up schools Jan 19 - March, already provided every Sept	(40)	0	(40)
CYP009	Removal of 1 North 1 South Specific Learning Difficulties (SpLD) teacher in favour of school staff being trained. Proposal removed and warranting further review of impact and mitigation.	(58)	58	0
CYP010	Teachers Pay award	(208)	0	(208)
CYP011	Teacher's Pension Scheme - increased rates - prudent assumption of funding from WG at 60%	(475)	(309)	(784)
CYP012	Discretionary fees & charges uplift			
	CYP Totals	(1,191)	(251)	(1,442)

Ref	Social Care & Health	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
SCH001	Practice change- continue the transformation of practice. Early help, re-ablement, better life planning and realigning provision to meet personal outcomes.	(536)	0	(536)
SCH002	Fairer charging weekly threshold increases from £70 to £80 generating income following means test	(129)	0	(129)
SCH003	Respite Care - income generation from Fairer charging threshold.	(9)	0	(9)
SCH004	Increase income budget for Mardy Park to reflect additional income from new sc33 agreement	(36)	0	(36)
SCH005	Adults transport budget realignment as people use own transport solutions	(15)	0	(15)
SCH006	Realign Drybridge Gardens budget , based on M5 underspend position	(11)	0	(11)
SCH007	Reduce Individual support service (ISS) staffing costs following end of current two year detriment	(6)	0	(6)
SCH008	Efficient rota management @Budden Crescent following recent review	(20)	0	(20)
SCH009	Continuing Health Care (CHC) Adult - Health recoupment	(100)	0	(100)
SCH010	Budget to represent care home fee income from property sales	(160)	0	(160)
SCH011	Additional charges recovered from property	(90)	0	(90)
SCH012	Children, Welsh government (WG) additional grant funding for Looked after children (LAC)	(41)	0	(41)
SCH013	Discretionary fees & charges uplift	(93)	0	(93)
	SCH Totals	(1,246)	0	(1,246)

Ref	Enterprise	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
18-19	OPS Grounds/waste - 1 year freeze of Head of waste post	40	0	40
18-19	OPS Highways - displace core costs with grant	200	0	200
ENT001	PLANHOUS – Development Mgt – Increased income from discretionary services	(13)	0	(13)
ENT002	PLANHOUS - Development Mgt Press notice savings	(4.5)	0	(4.5)

ENT003	OPS - Waste - Move to Re-usable bags for recycling. Works on 3 year replacement cycle. Saving reduced for part-year impact of saving.	(90)	45	(45)
ENT004	OPS - Waste - Move to plastic bags instead of starch for food waste £30k per annum. Bags are going into Energy from Waste (EfW) regardless and contractor wants us to use plastic as easier to reprocess	(30)	0	(30)
ENT005	Household waste recycling centre		0	
	Day closures – Usk 2 days, Troy 2 days, Llanfoist 1 day, Five Lanes 1 day, circa £72k consequence	(72)	0	(72)
ENT008	OPS - Waste - Issue “Tax Disc” style permits to all residents with council tax to reduce cross border traffic of waste. Saving adjusted to reflect delay in implementation.	(30)	6	(24)
ENT009	OPS Grounds/waste - Head of waste post, permanent removal from base.	(40)	0	(40)
ENT010	OPS - Car Parks - Increase in charges - 10%	(90)	0	(90)
ENT011	OPS - Car Parks - Charging for Blue Badge Holders. Proposal removed as a result of consideration of feedback from budget consultation.	(45)	45	0
ENT012	OPS - Car Parks - Remove Xmas free parking. Proposal removed as a result of consideration of feedback from budget consultation.	(20)	20	0
ENT014	OPS - Car Parks - Identifying additional car parking sites. Severn Tunnel Junction (requires investment)	(15)	0	(15)
ENT015	OPS - Car Parks - changing charging times 08.00-18:00	(3)	0	(3)
ENT016	OPS - Car Parks - Charging On a Sunday. Proposal adjusted to include 2 hour concession.	(40)	20	(20)
ENT017	OPS - Charging for Heavy goods vehicles in Abergavenny Bus Station. Proposal removed as a result of consideration of feedback from budget consultation.	(2)	2	0
ENT010-017	First year implementation costs of car parking proposals	106	0	106
ENT018	OPS - Releasing spare budget funding from 18-19 Pay Award pressure.	(30)	0	(30)

ENT019	OPS - Highways - Generate additional turnover through expansion of workforce to undertake more private/grant work. Would require additional investment.	(50)	0	(50)
ENT020	OPS – Highways – Review of disposal of Highways arisings	(25)	0	(25)
ENT021	OPS - Streetlighting - rearranging of the funding of previous LED SALIX Loans	(38)	0	(38)
ENT022	OPS - PTU Dynamic purchasing system (DPS) Retendering Savings. Saving reduced as a result of updated in-year forecast.	(330)	136	(194)
ENT023	ECO - Community & Partnerships - Staff and Supplies & services savings	(30)	0	(30)
ENT024	ADM/MONLIFE savings	(331)	0	(331)
ENT025	ADM/MONLIFE fees & charges uplift	(59)	0	(59)
ENT025	Discretionary fees & charges uplift	(27)	0	(27)
	Headroom to capitalise Highways expenditure	0	(812)	(812)
		(1,068)	(538)	(1,606)

Ref	Chief Executive's Unit	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
CEO001	GOVDEMSUP - Releasing budget saving on Wales local government association (WLGA) Subscription	(3)	0	(3)
CEO002	GOVDEMSUP - Reduction in annual grant provided to Monmouth CAB (1k), releasing budget saving (3k)	(1)	0	(1)
CEO003	GOVDEMSUP - Additional Income from Caldicot Hub - Desk Leasing Scheme	(2)	0	(2)
CEO004	GOVDEMSUP - Policy - Net Staff Savings from not filling admin post	(3)	0	(3)

CEO005	GOVDEMSUP - Community Hubs - Cross-subsidy with new income from Com Ed external	(25)	0	(25)
CEO006	GOVDEMSUP – Contact Centre – Integrated Customer Communications	(60)	0	(60)
CEO007	GOVDEMSUP - Members - Chairman's charity - Reduce/remove MCC Subsidy	(8)	0	(8)
CEO008	GOVDEMSUP – Make wider use of Chairman’s car to enable a release of a pool car within MCC	(3)	0	(3)
CEO009	Discretionary fees & charges uplift	(1)	0	(1)
CEO Totals		(106)	0	(106)

Ref	Resources	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
RES001	CORPLLORD Estates RE-FIT Energy Savings (net after funding repayments)	(25)	0	(25)
18-19	RES (Procurement - supplementary duplicate payment review) - one off saving in 18-19 - needs to come back out	25	0	25
RES002	Central Services Recharge to Monlife (gross, £143k pressure accommodated in 2018-19 budget)	(704)	0	(704)
RES003	Commercial property income - additional acquisitions - rental income above borrowing and other costs	(400)	0	(400)
RES004	Commercial property income - Castlegate - create sinking fund through wider reserve replenishment from one-off VAT savings to afford release of annual net income to revenue account	(170)	0	(170)
RES005	Further Travel cost reduction (10%) to be allocated via Future Mon	(50)	0	(50)
RES006	Discretionary fees & charges uplift	(18)	0	(18)
Resources Totals		(1,342)	0	(1,342)

Ref	Corporate Costs & Levies	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
	Corporate Costs & Levies Totals	0	0	0

Ref	Appropriations	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
APP001	Interest Receivable	(162)	0	(162)
APP002	Minimum revenue provision (MRP) savings from capital receipts set aside - to be confirmed	(120)	0	(120)
	Appropriations Totals	(282)	0	(282)

Ref	Financing	2019/20 Draft (v9) £000	Change £000	2019/20 Final (v11) £000
FIN001	Council tax base increase - further increase anticipated beyond CT1 taxbase	(40)	0	(40)
FIN001	Council Tax Reduction Scheme activity saving	(110)	0	(110)
FIN002	Anticipated "floor" change to Aggregate external funding (AEF) (0.5% improvement)	(468)	0	(468)
	Final "floor" change to 0.3%	0	(138)	(138)
	Financing Totals	(618)	(138)	(756)

Note:

The total change in savings of £927k reconciles to the following changes shown in appendix I/2 and the reconciliation through the budget process:

- Final settlement changes – £(138)k
- Settlement pressures/adjustments - £(812)k
- Changes to savings - £332k
- Final amendments – (£309)k, and excluding the increase in the Police precept

Appendix F - Responsible Financial Officers Opinion

1.1 The 2003 Local Government Act imposes a number of statutory duties on a Councils Responsible Financial Officer (RFO). Guidance on these duties is contained within LAAP Bulletin 55 and the CIPFA Statement on the Role of the Finance Director, compliance with which has been supported by the Councils Audit Committee. The primary duties are for me, as RFO, to provide a view on the robustness of the budget process, budgetary risk and the adequacy of reserves and balances.

1.2 Robustness of the budget process

1.3 In terms of robustness of the budget process, I have placed reliance on the work carried out by members of the Strategic Leadership Team in their Directorates involving budget managers and devolved accountants. The process has been undertaken properly and rigorously with notable elements of good practice. These include;

- The use of the Councils Medium Term Financial Plan as an integral part of budget planning
- Cabinet ownership of budget principles and assumptions through the development of the Medium Term Financial Plan and budget proposals
- Anticipating likely and known events through the application of appropriate indices for base costs.
- Applying rigour via Directorate Management Teams, Chief Officers, Strategic Leadership Team and Cabinet Member scrutiny.
- Comparing year on year budgets by using 2017/18 outturn and 2018/19 budget monitoring data.
- Looking at a unit cost analysis for services against other Welsh authorities where necessary
- Providing Select Committees with opportunity to look at and scrutinize current budgets, gaining an understanding of the budgets within the remit of their Select committee.
- Providing Select Committees with the assumptions underlying the Medium Term Financial Plan.
- Consulting on budget proposals through public meetings, the website and social media as well as with Area Committees, Town and Community Council clusters, the Schools Budget Forum, Trade Unions (via the Joint Advisory Group), vulnerable groups and the disabled via the Access for All forum, and with young people at a Young People Session.
- Communicating emerging Settlement considerations to Cabinet members.
- Being clear on risks and assumptions within budget proposals and identifying the links with the corporate priorities of the Council and as set out in the Corporate Plan.
- Ensuring all members are involved in the budget setting process by establishing that budget and Council Tax settings is a function of full Council.

1.4 There are a number of explicit risks in the budget proposals now presented given the reduction in the settlement for next year and in the medium term. Risks have been identified as the budget proposals have been put together and are captured as part of the MTFP model. Outlined below are the key risks and how they are being managed:

- Some identification of evidenced based pressures in relation to the financial impact of increasing demand in children's social services, demographic changes such as increasing elderly population, changes in pupil numbers, increase in special educational need provision has been included in the current budget process. However, these risks have in part been mitigated by the protection given to these areas in the sense that budget savings continue to be more heavily weighted to other areas of the budget. Or where savings can be achieved to accommodate such pressures without having an adverse impact on the sustainability of these areas. However, given the current year position against the budget in some of these areas, this potential pressure will require careful monitoring over the course of the financial year so that problems can be highlighted early and any appropriate corrective action taken.
- Directorates are being required to manage some pressures within their service areas as only significant pressures have been highlighted and included in the budget build. Whilst individually these pressures are relatively small in total there is a considerable pressure to be managed alongside the achievement of the budget saving proposals contained as part of this budget.
- A number of the savings/efficiency proposals involve the generation of income, changes to current structures, systems and processes, consideration of alternative delivery models or have implications for service design involving community, other partners and entities. These savings involve higher levels of risk than those which broadly maintain current arrangements. At the practical level these risks begin with the income targets not being achieved, possibility of slippage and disruption in the transition from old to new arrangements resulting in further pressures to be managed in the year in which savings are budgeted to be made. Clearly robust and timely monitoring of the delivery of the savings in the budget will be critically important in order to manage the potential for these risks to materialize.
- The need to ensure that the Authority manages within its in-year revenue and capital budgets as the consequence of any resultant overspend removes the ability to replenish reduced levels of earmarked reserve and places an additional risk that Council Fund levels will be compromised below 4%-6% financial planning assumption traditionally volunteered to Members as prudent. Robust budget monitoring arrangements are in place and corrective action will be taken as needed by the Strategic Leadership Team in consultation with Cabinet Members as required.
- Some of the apparent pressures evident during month 7 in-year monitoring have been addressed as specific pressures in 2019-20 budget proposals, and furthermore adjustments that need to be made in respect of previously savings volunteered to members and supported by them which are not subsequently being delivered.
- Late notification of grant funding streams being removed or reduced. There are still significant grant streams that the Council relies upon, that have either not yet been communicated by Welsh Government, have been received late in the budget process or where the impact of notifications is awaiting further clarification. This is particularly an issue where the expenditure backing this grant has an effect

on the financing of permanent staff e.g. concessionary fares, bus services support grant. These will need to be managed on a case by case basis, with the default position being that if the grant ceases the activity also ceases unless a business case can be built that justifies the maintenance of the activity, the expenditure and identifies a means of funding this expenditure following the loss of grant income.

- No allowance for non-pay inflation is afforded in the proposed budget, despite RPI predictions over next 4 years being between 2.8% to 3.4%. All budgets will not receive budget to cover the full extent of inflation factors next year if they turn out as expected. This puts further pressure on service budgets to find efficiencies savings to manage this shortfall. There is an expectation that this would need to be managed within overall directorate budgets.
- General pressures on school budgets indicated by the number of schools requiring an agreed deficit budget management plans. As previously identified, schools have been protected from the level of savings required from the rest of the Authority. The LEA will be working closely with schools to help costs savings to be established. However, it is understood that some schools still need to establish timely sustainable budget management plans and where necessary budget recovery plans.
- Treasury estimates established in the budget are based on cashflows, timing of capital spend, forecast interest rate levels and capital receipts occurring as planned. In a change from previous years a degree of capital slippage (£6m) has been assumed, that won't require financing in year, and an increase in short term variable rate loan funding rather than fixed rate financing. This has necessitated an explicit change in Treasury Strategy.
- The risks on the capital side are largely caused by limited additional capital receipts being foreseen by colleagues during the next MTFP window, placing an additional emphasis on borrowing going forward, at a time when revenue headroom to afford borrowing is compromised by the extent of annual savings necessary to achieve a balanced budget.
- In addition there is a balance between affording the significant pressures highlighted of a capital nature not currently met against Future schools aspirations.

1.5 Whilst the above risks in the 2019/20 budget have been identified, the main budgetary risks going forward in for the MTFP will also need to be managed and outlined are as follow:

- Very low settlements projected for the medium term
- The financial, service and strategic implications of service transformation.
- The national and local emphasis on increased waste diversion
- The deteriorating condition of local roads, associated infrastructure and property
- The ageing population
- Continued uncertainty in financial markets

- Low economic activity leading to increased demand for some services and reduced income in others.

1.6 Adequacy of reserves

- 1.7 The MTFP has established the principles for general and earmarked reserve utilization. The level of the Council Fund reserve stood at £7.1m at start of 2018-19. Latest financial monitoring information shared with Members and SLT during the year indicates a favourable forecast situation of £316k. Any adverse volatility in service costs and pressures could have a material effect on Council's prudent financial planning assumption of keeping general reserve levels between 4-6% of net expenditure.
- 1.8 Based on a budgeted net expenditure (excluding Police and Community Council precepts) and before financing totaling £147.3m, a £7.43m balance (i.e. brought forward reserve balance plus £316k) equates to 5.04% cover, which is towards the middle of agreed acceptable levels.
- 1.9 Net school balances, remaining at low levels, have reduced in the last three years to £175k. As at month 7, school balances were forecast to go into deficit by £658k. In-year forecasts have seldomly shown the outturn position to be as bleak with Welsh Government grants often received late in in the financial year. More emphasis is being placed by LEA finance colleagues to agree budgets that are sustainable to the resources available rather than passporting additional deficits to their school reserve.
- 1.10 The 2018/19 budget recommendations anticipate some use of earmarked reserves to support the budget saving proposals and to even out one off expenditure items over the MTFP. Earmarked reserves have been established over time for the purpose of future utilisation, and whilst not currently earmarked for use provide a level of contingency for some of the risks associated with the budget recommendations highlighted in this report.
- 1.11 Earmarked reserve usage over the MTFP is projected to decrease the balance on earmarked reserves from £5.8 million forecast at end of 2018/19 to £5.7 million at the end of 2019/20. (Appendix H) Taking into account that some of these reserves are specific, for example relating to joint arrangements or to fund capital projects, this brings the usable balance down to circa £4.6 million.
- 1.12 My judgement, taking into account the current budget forecast, the corporate budget position and its associated risks and notably around funding certainty, the quantum of earmarked reserves as well as the General Reserve is to certify reserves as adequate presently. However, given that the financial outlook is not set to improve significantly into the medium term, it is vital that the reserve position continues to be closely monitored, this will require continued sound budget management in future years of account and close Cabinet scrutiny of any further proposals to utilise reserves in the coming months. Extra savings may need to be drawn up and communicated to members after the budget process, if the 2018-19 outturn position introduced a Council Fund balance below 4%.
- 1.13 The provisional schedule of reserves estimated at the end of the financial year is included as an appendix to the budget report.

Peter Davies
Responsible Financial Officer

APPENDIX G

PRUDENTIAL INDICATORS for Programme Proposals 2019/23

Local Authorities determine their own programmes for capital investment in fixed assets. The Prudential Code is the code of practice which ensures the Authority can demonstrate it has properly identified the proposed financing streams, including borrowing, for those investments and the consequences of those decisions. The key objectives of the Prudential Code are to ensure, within the Prudential Framework, that capital investment plans of the Authority are affordable, prudent and sustainable.

To demonstrate that local authorities have fulfilled these objectives, the Prudential Code, revised in December 2017 sets out the Prudential indicators that must be used, and the factors that must be taken into account. These indicators are reported below based on actual, current and planned capital budget proposals as in the proposed 2019/20 capital medium term financial plan.

Importantly, it should be noted that the proposed supported and unsupported borrowing results from the current and future capital budget proposals:

Borrowing budgeted in the capital budget proposals 2019/20 to 2022/23 is as follows: The 2019/20 figures are inclusive of £675,000 of slippage from 2018/19 as estimated in the draft 2019/20 MTFP on which these indicators are based.

- General Unsupported borrowing of £1,000,000 2019/20 to 2022/23.
- 21st Century Schools – budgeted unsupported borrowing of £4,957,000 and £375,000 in 2018/19 and 2019/20.
- New waste and recycling vehicles of £4,200,000 in 2018/19.
- New property investments of £16,666,667 (including Castlegate Business Park in 2018/19) for each of the three years 2018/19 – 2020/21.
- Other budgeted unsupported borrowing of £7,272,000 in 2018/19 including £2,306,000 - Abergavenny Community Hub, £2,300,000 - J block County Hall, £1,144,000 - highways and carparks, £1,088,000 - City Deal. And £310,000, £300,000 and £200,000 in 2019/20 for City Deal, Disabled facilities grants and sewer works respectively.
- £2,410,000 of supported borrowing in 2018/19 and £2,403,000 in 2019/20 to 2022/23 which assists in financing the core capital programme and is funded through Revenue Support grant from the Welsh Government.

Capital Expenditure

The actual capital expenditure (excluding vehicle leasing) that was incurred in 2017/18 and the estimates of capital expenditure and financing for the current year and future years that are recommended for approval are:

	2017/18 Actual £000	2018/19 Estimate £000	2019/20 Estimate £000	2020/21 Estimate £000	2021/22 Estimate £000	2022/23 Estimate £000
Capital Expenditure	48,132	64,210	26,146	22,418	5,930	5,930

The estimate of capital expenditure for 2019/20 includes allowance for estimated slippage of expenditure from the 2018/19 capital programme.

As stated in the Capital programme budget proposals, the medium term programme has been drafted, and a programme constructed for the next four years. There will be opportunity for the programme to be reviewed annually.

Proportion of financing costs to net revenue stream

Estimates of the ratio of financing costs (net interest and MRP) to net revenue stream for the current and future years, and the actual figures for 2017/18 are:

		2017/18 Actual	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate	2022/23 Estimate
Financing costs	£m	6.8	7.6	8.6	8.7	8.7	8.8
Net revenue stream	£m	145.9	150.4	153.9	154.0	154.8	155.8
Ratio of financing costs to net revenue stream	%	4.6	5.1	5.6	5.7	5.6	5.6

The estimates of financing costs include current commitments and the proposals in the draft 2019/20 MTFP and are based on the actual and anticipated borrowing, net of investments.

Capital Financing Requirement

Estimates of the end of year Capital Financing Requirement (CFR) for the Authority for the current and future years and the actual Capital Financing Requirement at 31 March 2018 are:

	2017/18 Actual £m	2018/19 Estimate £m	2019/20 Estimate £m	2020/21 Estimate £m	2021/22 Estimate £m	2022/23 Estimate £m
Capital Financing Requirement	146.1	179.8	196.8	212.1	210.9	209.5

The Capital Financing Requirement measures the authority's underlying need to borrow for capital purposes. In accordance with best professional practice, Monmouthshire County Council does not associate borrowing with particular items or types of expenditure, other than under its current policy for determining its Minimum Revenue Provision (MRP). The authority has an integrated treasury management strategy (last approved on 6th March 2018 by Council). The Council is legally obliged to "have regard" to the Treasury Management Code and the Prudential Code "as amended or reissued from time to time" by the relevant Capital Finance Regulations so there is no requirement for the Council to explicitly adopt the CIPFA Code of Practice for Treasury Management in the Public Services from 2019/20 onwards.

The Council manages its treasury position in terms of its borrowings and investments in accordance with its approved treasury management strategy and practices. In day-to-day cash management, no distinction can be drawn between revenue and capital cash. External borrowing arises as a consequence of all the financial transactions of the authority and not simply those arising from capital spending. In contrast, the Capital Financing Requirement reflects the authority's underlying need to borrow for capital purposes alone.

CIPFA's Prudential Code for Capital Finance in Local Authorities recommends that the Authority's total gross debt including other long term liabilities should be lower than its highest forecast CFR over the next three years. This is an indicator of prudence.

Net external borrowing is gross external borrowing offset by the levels of cash and treasury investments held. This is the borrowing budgeted to finance the capital programme.

	2017/18 Actual £m	2018/19 Estimate £m	2019/20 Estimate £m	2020/21 Estimate £m	2021/22 Estimate £m	2022/23 Estimate £m
Net External borrowing	111.9	141.6	158.0	167.7	166.0	165.0
Gross External borrowing	129.0	152.5	168.7	178.6	176.6	176.2
Capital Financing Requirement	146.1	179.8	196.8	212.1	210.9	209.5

The CFR indicator set in the 2017/18 treasury strategy was £134m for 2017/18. This was not exceeded at 31st March 2018. The CFR indicators set in the 2018/19 treasury strategy were £155.4m for 18/19 and £159.3m for 2019/20. The total gross external debt at the 31st December was £162.3m, so greater than the highest CFR over the 3 year period 2018/21. The reason for this was that £5m of borrowing funded expenditure, not already included in the MTFP, was allowed for in arriving at the CFR figures. Since that time £22.7m of borrowing funded capital expenditure has been approved and incurred. This is very unusual compared to historical trends, but each element of that expenditure has been approved by the appropriate process. It is currently forecast that gross external borrowing will reduce by the 31st March 2019 to £152.5m.

The CFR for 2019/20 has been calculated including the expenditure mentioned above but also including the £17m which is forecast to be spent on Property investments in 2019/20 but excluding any borrowing funded expenditure on 21C schools band B. The Assistant Head of Finance (the Authority's Deputy S151 officer) reports that the Authority's gross external borrowing is expected to stay below the Capital Financing Requirement in 2019/20. The forecasts for later years takes into account current commitments, existing plans, and the proposals in the 2019/20 capital budget report.

Authorised Limit for External Borrowing

In respect of external debt, it is recommended that the Council approves the following Authorised Limit for its total external debt gross of investments for the next four financial years.

	2017/18 Actual £m	2018/19 Estimate £m	2019/20 Estimate £m	2020/21 Estimate £m	2021/22 Estimate £m	2022/23 Estimate £m
Borrowing	174.6	203.7	220.0	229.8	227.8	227.4
Other long term liabilities	3.4	4.5	4.5	4.5	4.5	4.5
Total	178.0	208.2	224.5	234.3	232.3	231.9

The limits for borrowing and other long-term liabilities are identified separately. The Council is asked to approve these limits and to delegate authority to the S151 Officer or Deputy, to manage the Authority's borrowing within these limits in order to achieve best value for money for the Authority. The Authorised limit is intended to be a ceiling on borrowing levels. Any

changes required to these limits will be reported to the Audit Committee or Council at the next opportunity following the required change to this ceiling.

These limits are consistent with the authority's current commitments, existing plans and draft budget proposals for capital expenditure and financing, and with its approved treasury management policy statement and practices. They are based on the estimate of the most likely, prudent but not worse case scenario, with sufficient headroom over and above this to allow for operational management including movements such as in year Cabinet or Council decisions which are in line with the Corporate Plan of the Authority or unusual cash movements.

Operational Boundary for External Debt

The Council is also asked to approve the following Operational Boundary for external debt for the same period.

	2017/18 Actual £m	2018/19 Estimate £m	2019/20 Estimate £m	2020/21 Estimate £m	2021/22 Estimate £m	2022/23 Estimate £m
Borrowing	144.4	173.5	189.7	199.5	197.6	197.2
Other long term liabilities	1.8	3.0	3.0	3.0	3.0	3.0
Total	146.2	176.5	192.7	202.5	200.6	200.2

The proposed Operational Boundary for external debt is based on the same estimates as the Authorised Limit but reflects the estimate of the most likely, prudent but not worst case scenario, without the additional headroom included within the Authorised Limit. It is expected that this will allow for movements such as normal variations in working capital and equates to the maximum external debt projected.

The Operational Boundary represents a key management tool for in-year monitoring by the S151 Officer or Deputy. The limits for borrowing and other long-term liabilities are identified separately. The Council is asked to approve these limits and to delegate authority to the Section 151 Officer or Deputy, to manage the Authority's borrowing within these limits under normal circumstances. If this boundary is exceeded, it will be reported to Audit Committee or Council at the next opportunity but as it is a management tool, it is not required to be amended.

The Council's actual external debt at 31 March 2018 was £129.0 million, comprising £128.2 million borrowing and £1.8 million other long-term liabilities.

In taking its decisions on the 2019/20 budget report, the Council is asked to note that the Authorised Limit determined for 2019/20 would be the statutory limit determined under section 3(1) of the local Government Act 2003.

Peter Davies
Responsible Financial Officer (Acting S151 Officer)

USE OF RESERVES FOR REVENUE BUDGET PURPOSES

	2018/19	2019/20		
	C/F	Contributions To	Contributions From	C/F
Council Fund (Authority)	-7,111,080			-7,111,080
School Balances	-175,225			-175,225
Sub Total Council Fund	-7,286,305	0	0	-7,286,305
<i>Earmarked Reserves:</i>				
Invest to Redesign Reserve MAIN	-765,946			-765,946
Invest to Save Reserve - Advances (vehicles)	0	-92,378	18,964	-73,414
Developing a new Social Services ICT System	0	-40,000		-40,000
Waste & Recycling Review	0	-249,000		-249,000
Inspire to Work	0		20,000	20,000
Sub-Total Invest to Redesign	-765,946	-381,378	38,964	-1,108,360
Sub-Total IT Transformation	-502,396	0	0	-502,396
Sub-Total Insurance and Risk Management	-1,046,416	0	0	-1,046,416
Sub-Total Capital Receipt Generation	-193,724	0	107,833	-85,891
Sub Total Treasury Equalisation	-990,024	0	0	-990,024
Sub-Total Redundancy and Pensions	-332,835	0	88,038	-244,797
Sub-Total Capital Investment	-648,336	0	12,000	-636,336
14/15 EBP - Local Development Plan	0		300,000	300,000
Sub-Total Priority Investment	-270,000	0	300,000	30,000
Museums Acquisitions Reserve	-55,885			-55,885
Elections Reserve	-83,183	-35,000		-118,183
Grass Routes Buses Reserve	-151,084	-5,000		-156,084

Youth Offending Team	-248,989			-248,989
Building Control trading reserve	-22,254			-22,254
Outdoor Education Centres Trading Reserve	-129,500			-129,500
CYP maternity	-142			-142
Plant & Equipment reserve (Highways)	-150,000			-150,000
Solar Farm maintenance & community	-46,000	-23,000		-69,000
Homeless Prevention Reserve Fund	-9,536			-9,536
Rural Development Plan Reserve	-191,194			-191,194
Sub-Total Other Earmarked Reserves	-1,087,766	-63,000	0	-1,150,766
Total Earmarked Reserves	-5,837,444	-444,378	546,835	-5,734,987
Total useable revenue reserves	-13,123,749	-444,378	546,835	-13,021,292

Appendix H/2 - Reserve Balances

Useable revenue reserve projection using latest available budget and MTFP information

Financial Year ending	2019 £000	2020 £000	2021 £000	2022 £000
<i>Council Fund</i>				
Council Fund (Authority)	(7,111)	(7,111)	(7,111)	(7,111)
School Balances	(175)	(175)	(175)	(175)
Sub Total Council Fund	(7,286)	(7,286)	(7,286)	(7,286)
<i>Earmarked Reserves</i>				
Invest to Redesign Reserve	(766)	(1,108)	(1,101)	(1,101)
IT Transformation Reserve	(502)	(502)	(502)	(502)
Insurances & Risk Management Reserve	(1,046)	(1,046)	(1,046)	(1,046)
Capital Receipt Generation Reserve	(194)	(86)	(86)	(86)
Treasury Equalisation Reserve	(990)	(990)	(990)	(990)
Redundancy and Pensions Reserve	(333)	(245)	(157)	(69)
Capital Investment Reserve	(648)	(636)	(624)	(624)
Priority Investment Reserve	(270)	30	30	30
Museums Acquisitions Reserve	(56)	(56)	(56)	(56)
Elections Reserve	(83)	(118)	(153)	(58)
Grass Routes Buses Reserve	(151)	(156)	(161)	(166)
Restricted Use Reserves	(798)	(821)	(844)	(867)
Sub Total Earmarked Reserves	(5,837)	(5,735)	(5,690)	(5,535)
Total Useable Revenue Reserves	(13,124)	(13,021)	(12,977)	(12,822)

Appendix I/1 – Revenue Budget Summary

Services	Adjusted Base 2018/19 £000	Indicative Base 2019/20 £000	Indicative Base 2020/21 £000	Indicative Base 2021/22 £000	Indicative Base 2022/23 £000
Children & Young People	50,174	50,926	51,920	52,359	52,802
Social Care & Health	45,604	46,099	46,526	47,077	47,449
Enterprise	18,328	22,515	22,780	23,223	23,539
Resources	7,382	6,688	6,816	6,955	7,070
Chief Executive's Unit	4,342	4,619	4,681	4,743	4,810
ADM	3,264	0	0	0	0
Corporate Costs & Levies	21,143	23,104	24,065	26,393	28,920
Sub Total	150,238	153,951	156,788	160,751	164,589
Transfers to reserves	93	444	63	63	63
Transfers from reserves	(389)	(535)	(96)	(218)	(88)
Treasury	7,871	7,911	8,015	7,980	8,089
Appropriations Total	7,574	7,821	7,983	7,825	8,064
Total Expenditure Budget	157,812	161,772	164,771	168,576	172,653
Aggregate External Financing (AEF)	(93,268)	(92,623)	(90,956)	(89,319)	(87,711)
Council Tax (MCC)	(50,908)	(53,937)	(56,067)	(58,282)	(60,584)
Council Tax (Gwent Police)	(10,960)	(11,779)	(11,991)	(12,207)	(12,427)
Council Tax (Community Councils)	(2,676)	(2,676)	(2,676)	(2,676)	(2,676)
Contribution to/(from) Council Fund	0	0	0	0	0
Disinvestment		(756)	(756)	(756)	(756)
Sub Total Financing	(157,812)	(161,771)	(162,446)	(163,240)	(164,154)
(Headroom)/Shortfall	(0)	0	2,325	5,336	8,499

Appendix I/2 – 2019/20 Reconciliation through Budget Process

	December 2018 Cabinet proposals						Final Settlement Changes		February 2019 Cabinet and Final budget recommendations to Council			
	Indicative Base Budget 2018/19	Proposed savings	Identified Explicit Pressures	Other Net Movements	Council Tax Income	Reported Budget Position 2019/20	Adjustment to AEF	Settlement pressures / adjustments	Changes to Pressures	Changes to Savings	Final amendments	Final budget recommended
Net Expenditure Budgets												
Children and Young People Core	9,414	(485)	233	1,154		9,633			0			9,633
Gross Expenditure Schools (ISB)	40,760	(23)	956	(683)		41,544			0	58	(309)	41,293
Social Care and Health	45,604	(1,246)	1,192	549		46,099		0	0	0		46,099
Enterprise	21,592	(1,068)	1,235	1,310		23,070		(812)	(17)	274		22,515
Resources	7,382	(1,342)	342	206		6,588		0	100	0		6,688
Chief Executive's unit	4,342	(106)	281	102		4,619		0		0		4,619
Corporate Costs & Levies	21,143	0	1,118	10		22,270		0	214	0	619	23,103
Sub Total	150,238	(4,270)	5,356	2,648	0	153,823	0	(812)	297	332	310	153,950
Appropriations	7,871	(282)	332	(46)		7,875			36		0	7,911
Contributions to Earmarked reserves	93			351		444						444
Contributions from Earmarked reserves	-389			(146)		(535)					0	(535)
Total Net Proposed Budget	157,813	(4,552)	5,688	2,808	0	161,608	0	(812)	333	332	310	161,771
Bunding Budgets												
Aggregate External Financing (AEF)	(93,268)	(468)		645		(93,091)	(138)					(93,229)
Council Tax (MCC)	(50,908)	(150)			(3,029)	(54,087)						(54,087)
Council Tax (Gwent Police)	(10,960)				(200)	(11,160)					(619)	(11,779)
Council Tax (Community Councils)	(2,676)			0		(2,676)						(2,676)
Total Funding	-157,812	(618)	0	645	(3,229)	(161,014)	(138)	0	0	0	(619)	(161,771)
Headroom/-shortfall	1	(5,170)	5,688	3,453	(3,229)	595	(138)	(812)	333	332	(309)	(0)
	Council Tax 2018/19					2019/20 tax base	Council Tax 2019/20+N5	%age increase				
Council tax recommendations	1,241.76					46,094.35	1,315.64	5.95%				

Appendix J/1 Capital Budget Summary 2019/20 to 2022/23

	New Budget 2019/20	Slippage From 18/19	Total Budget 2019/20	Indicative Budget 2020/21	Indicative Budget 2021/22	Indicative Budget 2022/23
Asset Management Schemes	18,970,944	0	18,970,944	18,595,943	1,929,277	1,929,277
School Development Schemes	800,000	0	800,000	50,000	50,000	50,000
Infrastructure & Transport Schemes	3,852,740	600,000	4,452,740	2,240,740	2,240,740	2,240,740
Regeneration Schemes	310,500	75,441	385,941	310,500	489,100	489,100
County Farms Schemes	300,773	0	300,773	300,773	300,773	300,773
Inclusion Schemes	1,150,000	0	1,150,000	850,000	850,000	850,000
ICT Schemes	0	0	0	0	0	0
Vehicles Leasing	1,500,000	0	1,500,000	1,500,000	1,500,000	1,500,000
Other Schemes	85,892	0	85,892	70,000	70,000	70,000
TOTAL EXPENDITURE	26,970,849	675,441	27,646,290	23,917,956	7,429,890	7,429,890
Supported Borrowing	(2,403,000)	0	(2,403,000)	(2,403,000)	(2,403,000)	(2,403,000)
Unsupported (Prudential) Borrowing	(18,852,167)	0	(18,852,167)	(17,977,166)	(1,489,100)	(1,489,100)
Grants & Contributions	(3,250,000)	(675,441)	(3,925,441)	(1,463,000)	(1,463,000)	(1,463,000)
Reserve & Revenue Contributions	(15,999)	0	(15,999)	(15,999)	(15,999)	(15,999)
Capital Receipts	(949,683)	0	(949,683)	(558,791)	(558,791)	(558,791)
Vehicle Lease Financing	(1,500,000)	0	(1,500,000)	(1,500,000)	(1,500,000)	(1,500,000)
TOTAL FUNDING	(26,970,849)	(675,441)	(27,646,290)	(23,917,956)	(7,429,890)	(7,429,890)
(SURPLUS) / DEFICIT	0	0	0	0	0	0

Appendix J/2 - Schools Capital Budget Summary 2019/20 to 2022/23

Schools capital programme	Financial Year 2019/20	Financial Year 2020/21	Financial Year 2021/22	Financial Year 2022/23
	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget
	£	£	£	£
Expenditure:				
Monmouth Comprehensive School - 1600 Place	750,000			
Total Expenditure	750,000	0	0	0
Financing:				
Monmouth Comprehensive School - 1600 Place	(375,000)			
External Grant & Contribution Funding	(375,000)	0	0	0
Monmouth Comprehensive School - 1600 Place	(375,000)			
Unsupported Borrowing	(375,000)	0	0	0
Total Financing	(750,000)	0	0	0
(Surplus) / Deficit	0	0	0	0

Appendix J/3 - Capital Receipts Summary

Forecast Useable Capital Receipts

Amounts in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Useable Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's borrowing requirement.

The forecast movement on the reserve based on forecast capital receipts and the budgeted application of capital receipts to support the financing of the Authority's capital programme is summarised below:

<u>GENERAL RECEIPTS</u>	2018/19	2019/20	2020/21	2021/22	2022/23
	£000	£000	£000	£000	£001
Balance as at 1st April	3,400	3,630	8,144	14,001	14,766
Less: capital receipts used for financing	(1,014)	(575)	(559)	(559)	(559)
Less: capital receipts used for financing Monmouth, Caldicot and Welsh medium 21c school provision	(10,181)	0	0	0	0
Capital Receipts Received	602	0	0	0	0
	(7,194)	3,055	7,586	13,442	14,207
Capital receipts Forecast	10,660	4,925	6,251	1,160	160
Deferred capital receipts – General	4	4	4	4	4
- Morrisons	160	160	160	160	160
Less: capital receipts set aside:	0	0	0	0	0
Balance as at 31st March	3,630	8,144	14,001	14,766	14,531
<u>LOW COST HOME OWNERSHIP AND HOMEFINDER RECEIPTS</u>	2018/19	2019/20	2019/20	2021/22	2022/23
	£000	£000	£000	£000	£000
Balance as at 1st April	143	109	109	109	109
Less: capital receipts used for financing	(34)	0	0	0	0
	109	109	109	109	109
Capital receipts Received / Forecast	-	-	-	-	-
Balance as at 31st March	109	109	109	109	109
Total Receipts b/f	3,543	3,739	8,253	14,110	14,875
Total Receipts c/f	3,739	8,253	14,110	14,875	14,640

Appendix J/4 - Receipt Risk Factors

The analysis below provides a summary of the receipts and the respective risk factors:

Capital Receipts Risk Factor	2019/20	2020/21	2021/22	2022/23	Certainty of Completion
	£	£	£	£	%
Education Receipts					
Low / completed	0	0	0	0	0.0%
Medium	100,000	0	0	0	100.0%
High	0	0	0	0	0.0%
Total Education Receipts	100,000	0	0	0	100,000
County Farm Receipts					
Low / completed	0	0	0	0	0%
Medium	1,400,000	0	0	0	100%
High	0	0	0	0	0%
Total County Farm Receipts	1,400,000	0	0	0	1,400,000
General Receipts					
Low / completed	160,000	160,000	160,000	160,000	76.2%
Medium	200,000	0	0	0	23.8%
High	0	0	0	0	0.0%
Total General Receipts	360,000	160,000	160,000	160,000	840,000
Strategic Accommodation Review					
Low / completed	0	0	0	0	0.0%
Medium	0	0	0	0	0.0%
High	0	0	0	0	0.0%
Total Strategic Accommodation Receipts	0	0	0	0	-
Dependent on Outcome of LDP					
Low / completed	0	0	0	0	0.0%
Medium	3,065,000	6,091,200	1,000,000	0	100.0%
High	0	0	0	0	0.0%
Total LDP Receipts	3,065,000	6,091,200	1,000,000	0	10,156,200
TOTALS					
Low / completed	160,000	160,000	160,000	160,000	5.1%
Medium	4,765,000	6,091,200	1,000,000	0	94.9%
High	0	0	0	0	0.0%
Total Capital Receipts Forecasted / Received	4,925,000	6,251,200	1,160,000	160,000	12,496,200

Risk Factor key:

High - External factors affecting the potential sale that are out of Authority control

Medium - Possible risk elements attached but within Authority ability to control

Low - No major complications are foreseen for the transaction

Appendix J/5 - Capital Pressures

Description of Pressure	Forecast Cost	Date Updated	Responsible Officer / Champion
<p>Current Rights of Way issues (Whitebrook byway) - Engineering assessments have been completed on landslip / collapse of byway at Whitebrook, estimated cost of repairs in the region of £70-£80k.</p>	75,000	Dec 16	Matthew Lewis
<p>Current Rights of Way issues (Wye and Usk Valley Walks) - Engineering assessments have been completed on river erosion / landslips on the Wye and Usk Valley Walks. [Monmouth] (Wye Valley Walk) £23,925, [Clytha] (Usk Valley Walk) £46,725, [Coed Y Prior] (Usk Valley Walk) £9,900, site investigations/design £5,500.</p>	86,000	Dec 16	Matthew Lewis
<p>The major review of the waste Mgt and recycling service is ongoing and will report in late Winter 2014 to Members with a proposal to delay revisions to the service until further analysis has been done. Proposals are likely to include consideration of receptacles rather than bags (anticipated cost of between £0.3-1.3m) To accommodate the change at kerbside, developments will be needed at our transfer stations at an indicative cost of £800k depending on the scale of works required. Options may be limited if WG insist on certain scheme components. The quoted capital costs exclude new vehicle costs which are modelled as being leased currently.</p>	2,100,000	Dec 16	Roger Hoggins / Carl Touhig
<p>Monmouth Community Amenity site upgrade - indicative costs are £1.5-2m if built and run by the Council. The transfer station and CA capital costs could be avoided if the Council decided it was best value to procure a build, finance, operate contract for its sites in future. The work to evaluate these options will follow on after kerbside collection.</p>	2,000,000	Dec 16	Roger Hoggins / Carl Touhig
<p>Property Maintenance requirements for both schools & non-schools as valued by condition surveys carried out some years ago. The existing £2m annual budget mainly targets urgent maintenance e.g. health & safety, maintaining buildings wind & watertight, etc., and is insufficient to address the maintenance backlog. A lack of funding means maintenance costs will rise; that our ability to sell buildings at maximum market rates will be affected ; Our ability to deliver effective services will be affected and a Loss of revenue and poor public image.</p>	22,000,000	Dec 16	Debra Hill-Howells/Phil Kenney

Disabled adaptation works to public buildings required under disability discrimination legislation.	7,200,000	Dec 16	Debra Hill-Howells/Phil Kenney
School Traffic Management Improvements - based on works carried out on similar buildings.	250,000	Dec 16	Debra Hill-Howells/Phil Kenney
Refurbishment of all Public Toilets - Capital investment required to facilitate remaining transfers to Town and Community Councils	95,000	Dec 16	Debra Hill-Howells/Phil Kenney
School fencing improvements	68,000	Dec 16	Debra Hill-Howells/Phil Kenney /Headteachers
Modification works to school kitchens to comply with Environmental Health Standards. Without additional funding school kitchens may have to be closed and additional costs for transporting meals incurred, possibly causing disruption to the education process.	38,000	Dec 16	Debra Hill-Howells/Phil Kenney
Radon remedial works Following the commissioning of Radon Wales to carry Radon Surveys of public buildings, remedial works will be required at various premises to resolve issues	75,000	Dec 16	Debra Hill-Howells/Phil Kenney
Countryside Rights of Way work needed to bring network up to statutorily required and safe standard. This should be taken as a provisional figure as surveys and assessments of bridges and structures are on-going and the rights of way prioritisation system which includes risk assessment will more accurately define and rank the backlog. Bridge management report on 787 bridges completed in October 2013 identifies 254 known bridge issues of which 77 need repair, 31 replacement & 80 are missing. 68 have 'other' issues including 51 bridges which require full inspection to further ascertain requirements/costs. 13 bridges are 10m+ and require replacement or repair. It is not possible to cost all of these currently but a ball park figure of £288k has been identified for the first tranche of issues. Additional ROW allocation (30K) helping, but scale of overall pressure means these figures are still relevant.	2,200,000	Dec 16	Ian Saunders
Transportation/safety strategy –Air Quality Management, 20 m.p.h legislation and DDA (car parks)	1,200,000	Dec 16	Richard Cope
Disabled Facilities Grants (DFGs) - The DFG's budget has remained unchanged for the last ten years. Each year the fully committed/spent date falls earlier in the financial year. This year we expect the budget to be fully committed by end October.	500,000	Dec 16	Ian Bakewell

<p>Bringing County highways to the level of a safe road network. This backlog calculation figure has been provided by Welsh Government.</p> <p>The Authorities Capital Programme is not addressing the backlog significantly as the annual level of funding available is not of sufficient magnitude to address this.</p> <p>The annual programme is set in relation to the approved budget and this programme is shared with all members. Routes are selected on the basis of their significance within the overall highway network and their condition. Programmes are reviewed annually around December and then distributed to members.</p>	80,000,000	Dec 16	Richard Cope
<p>Investing in infrastructure projects needed to arrest road closures due to whole or partial bank slips. Without additional expenditure there is the potential for deterioration, increased scheme costs, disruption to communities and the travelling public and road closures.</p>	5,000,000	Dec 16	Richard Cope
<p>Backlog on highways structures including old culverts, bridges and retaining walls. With existing budget this backlog will take 23 years to cover and there will be increased likelihood of loss of network availability.</p>	12,700,000	Dec 16	Richard Cope
<p>Reprovision or repair of Chain Bridge - Cost prediction is indicative at present. Summary quotes updated August 15. The bridge is currently under special management measures and inspection. Repair/ reprovision will remove / minimise the need for these measures. Without remedial work, the structure will continue to deteriorate. The current 40T maximum limit will have to be further reduced restricting access to the Lancayo area especially for heavy vehicles. Options evaluated from repairing sufficiently to maintain 40t limit, to converting to footbridge and reprovisioning</p>	1,800,000 to 7,500,000. Mid point 4,700,000	Dec 16	Richard Cope
<p>Caldicot Castle remedial works - longer term pressures given the condition of the curtain walls / towers etc. The £2-3m estimate is a ball part figure ranging from just the backlog of maintenance to also including improvements to bring the visitor facilities up to modern standards. An RDP grant is paying for a condition survey / outline conservation plan. The current condition of buildings constrains current operations and will impact on future management options including the assessment of viability of potential Cultural Services Trust. Heritage Lottery Funding is possible (but very competitive) Substantial match funding</p>	3,000,000	Dec 16	Ian Saunders

would still be required.			
Severn View Care Facility renewal	6,000,000		Julie Boothroyd/ Ty Stokes
Total Pressures	149,287,000		
Capital investment for revenue savings			
Leisure and cultural services - Currently the service is exploring future delivery options including trust status. Part of the work will involve conditions surveys which may lead to capital works being required to expedite handover of assets. Included:- e.g. museums, Shire hall, Abergavenny castle, Old station Tintern, Caldicot castle; Have requested £30k from cabinet for work to review assets (15/10/14); Aim is also to reduce but not eliminate revenue; £400k per annum now. further down the line	1,000,000	Dec 16	Ian Saunders
ALN Strategy - Mandate 35 of the MTFP 14/15 outlines a review of current ALN service that includes Mounton House. Options could require Capital Spend but this is unknown at the present time	Unquantified to date		Nikki Wellington

Appendix J6 – Capital Receipts

Exempt from public disclosure, supplied separately

Evaluating the Potential Impact of the 2019-20 Budget Proposals **Post Consultation Version (Updated 11 February 2019)**

Introduction

Monmouthshire receives the lowest funding per head of population of any local authority in Wales. This means that a higher proportion of the income we need to generate to provide services needs to come from council tax and charges for services.

Since 2013/14 the council's revenue support grant from central government has reduced by more than 14% from £73.386 million to £63.041 million, the largest percentage reduction of any local authority in Wales, the council has also experienced reductions in funding from other central government sources¹. Over this period we have delivered savings of £19 million but have also needed to find additional money such as providing care to increasing numbers of older people.

The council has always sought to preserve local service delivery in the face of budget pressures by reducing the amount we spend on things like buildings and energy costs. We know how important many of the things we do are to the people who live in our communities and have worked hard to maintain the things that matter.

We recognise that when we increase charges and put up Council Tax it can have a detrimental impact on those who can least afford it, this does not just mean those who are unemployed, many people experience in-work poverty while others are impacted upon by disability or other protected characteristics that affect their opportunities. Whenever we introduce changes to policy or charges we evaluate the impact of these upon different groups.

Future Generations Evaluations have been completed for each of the budget proposals that are being considered for 2019-20. These are shown in the table below while a summary of the main messages from these is presented as appendix 1.

	Age	Disability	Gender Re-assignment	Marriage or civil partnership	Pregnancy and Maternity	Race	Religion or Belief	Sex	Sexual Orientation	Welsh Language	Poverty	Safeguarding	Sustainable Development	National Well-being goals
Federated Schools Model										Green			Green	Green
Funding of Gwent Music Service	Red	Amber									Amber			
Charges for Breakfast clubs	Amber	Amber								Green			Green	Green
Funding reduction for at Mounton House School													Green	Amber
Changes to budgets for early years education														
Car Parking Charges													Amber	Green
Increasing income from Development Management													Green	Green
Reduction in hours at household waste centres												Green	Green	Green
Changes to bags for household waste recycling scheme													Green	Green
Integrated Customer Communications	Green	Green				Amber		Amber		Green			Green	Green
Increases in discretionary fees and charges														
Practice Change in social care	Green	Green						Green					Green	Green
Reduction in officer and member travel costs														
Generating income from commercial property		Green											Green	Green
Processing of waste from street sweeping													Amber	
Improved value for money from transport contracts	Green	Green								Green			Green	Green
Tourism, leisure and culture services	Green												Green	Green

Key

Red – negative impact on this category that is difficult to overcome with mitigating actions

Amber – some potential negative impact which is lower risk or can be managed with mitigation

Green – impact is largely positive

White – no impact has been identified at this stage

This document brings together some of the headline messages from the evaluation of the 2019-20 budget. These have been influenced by public consultation that took place in December and January. The early presentation of this information in draft form allowed people to share their views of the impact of savings and the consultation has resulted in the adjustment of some proposals. Mitigating actions subsequently introduced include the inclusion of two hours free car parking as part of the introduction of Sunday charging while some proposals have been removed entirely from the 2019-20 budget including changes to support arrangements for pupils with specific learning difficulties and the introduction of car park charges for Blue Badge holders. The summary does not highlight every single issue but should help people understand some of the key impacts of budget proposals and provide scope for continual learning and improvement as proposals are introduced.

The document also presents an analysis of the cumulative financial impact of the budget proposals on households with different income levels and groups with protected characteristics as defined by the Equality Act 2010.

The council's strong record of delivery within a balanced budget has enabled us keep frontline services going and strengthen commitments to sustainability and resilience aligned to the well-being objectives as described in the Corporate Plan. Work has been done to cost the Corporate Plan and ensure that the clear ambition it describes remains affordable within the current financial climate. Throughout the process it is clear that money should follow purpose and priorities.

This evaluation was initially completed at an early stage of the process and made available as part of the public consultation papers and the scrutiny of proposals by the council's select committees. Open and robust scrutiny and challenge has been essential in helping shape the final budget proposals that councillors will vote on and this assessment has been adjusted accordingly.

Where a budget proposal could alter a service, or the way in which it is delivered in 2019-20, the Future Generations Evaluation assesses its potential impact on the national well-being goals, the ways of working enshrined in the act and also the people and groups who possess the protected characteristics specified as part of our duty under the Equality Act 2010.

Our objectives

The five organisational goals described in the Corporate Plan incorporate the council's well-being objectives but go further in reflecting the need for a deeper organisational and council business focus. Setting our goals in this plan and the actions necessary to deliver on them enables us to identify the future we want.

The goals are:

- Giving people the best possible start in life
- Enable thriving and well-connected county
- Maximising the potential of the natural and built environment
- Lifelong well-being
- A future focused council

Our plan has nine design principles that link to longer-term goals. We will be:

- Accountable - through setting out plans and goals in clear ways and ensuring we are open in all decision-making, engagement and evaluation of performance. We will give account of and be held accountable for the things we do and for the things we do not do. The process of member and public scrutiny will continue to be an important feature in this.
- Responsible – we will safeguard and optimise public money. In so doing we will ensure that people are supported to act responsibly, and to take measured and supported risks, recognising that caution, inactivity and indecision can be as costly as uncalculated and ill-considered actions.
- Inclusive – we will help shape communities and create a sense of place – applying the principles of social justice and community resilience. We recognise that to deliver quality public services, wealth creation and tax yield is vital, and so we will focus on driving- up levels of business productivity as a means of supporting prosperity for all.
- Innovators – we will boost our productivity by not just doing the same old things better, but committing to doing fundamentally better things. Efficiency and effectiveness has to go beyond ‘back office’ savings and simply reducing spend. We will continue to invest in adapting our models for service delivery to deliver on outcomes, effective governance and smart use of public money.
- Learners – we will boost our capacity for research and development to ensure we understand the problems we need to solve and we will work in a ‘challenge-driven’ way to open up opportunities for the co-development of new, better and more cost-effective solutions.
- Good friends – we will honour commitments that we make to others. Where things don’t go well we will work them out together. Our desire for collaboration will be based on designing services that best suit the needs and aspirations of our public.
- Getting the basics right – we are focused on doing better things and getting right the most important aspects of our core business. This includes providing a high quality customer experience and ensuring that safeguarding continues to run through everything that we do.
- Community focused – we have high levels of social capital and will create the conditions that enable people to easily come together and develop solutions to build better communities. We recognise that communities are more vibrant when people work together and this makes a real difference to well-being.
- Future focused – we will ensure that we fully consider whether the decisions we take are consistent with the well-being of future generations and are: long-term; integrated; collaborative; preventative and have involved people.

Our purpose and mission remains one of *building sustainable and resilient communities that can support the wellbeing of current and future generations*. We share this core purpose with our Public Service Board and it is our guiding force in working towards the seven national Well-being Goals:

- A globally responsible Wales
- A Wales of vibrant culture and Thriving Welsh Language
- A Wales of cohesive communities
- A more equal Wales

- A health Wales
- A more resilient Wales
- A Prosperous Wales

Socio-economic impact of the budget

Almost any change to a council service has some socio-economic impact. This is because of the nature of our responsibilities and the extent to which some groups, communities and vulnerable people rely on public services. Our aim is to properly understand this impact so that we can identify appropriate mitigations wherever possible and minimise the impact on people in greatest need.

We provide and help fund a wide-range of services in communities to ensure support for communities. These include:

- Council Tax reduction scheme
- The single person Council Tax discount
- Financial Support for Monmouthshire Citizen's Advice Bureau has been confirmed for each of the next three years
- Community Connectors to help people to maintain their independence and prevent people becoming dependent on statutory health and social care
- Community hubs that provide advice and also host community learning opportunities that can help people with the digital skills necessary to maximise their own income opportunities

The proposals

The proposals are a broad mix of small adjustments designed to optimise efficiency and longer-term proposals aligned with our long-term objectives. The corporate plan gives us the framework to focus on the big challenges but we can never lose sight of the need to spend every pound wisely, nor the reality that the cumulative impact of many small changes can add up to a significant impact on some people within our communities and the need to ensure that there is some degree of mitigation against this for the most vulnerable.

The list of final proposals includes the following items which are also analysed using our Future Generations Evaluation tool.

Giving people the best possible start in life

School budgets continue to be protected. We continue to invest in new school buildings and will be bringing forward proposals for capital borrowing for a new secondary school in Abergavenny. This will be more energy efficient and provide an enhanced learning environment for pupils. We are proposing to reduce the funding to Mounton House School which has seen a tenfold reduction in the number of residential pupils and will be increasing charges for the childcare element of school breakfast clubs by 5 pence per session to ensure the financial viability of this much relied-upon service.

There is an emphasis on moving towards shared resources and systems building upon cluster working and beginning the move towards federated school models that will see head teachers overseeing multiple school sites.

We are also investing more money into children's social service to safeguard the most vulnerable with more children being subject to child protection procedures. We will also put funding in place to secure services that are focused on securing better long-term outcomes and more stable placements for the rising number of children who have been in care. This ensures we continue to protect our vulnerable young people while practice change will focus on preventative approaches that improve well-being and ensure resources can be focused on those in greatest need.

Enable thriving and well-connected county

The move to a dynamic purchasing system for transport will help secure value improved value for money for local transport provision.

Some changes such as increases to car parking charges would be expected to impact more on people with a disability who may be more dependent on private cars. However Blue Badge holders will now continue to benefit from free parking at council owned car parks.

Maximising the potential of the natural and built environment

We will move to new collection methods for household recycling. This means we will have a better quality recycled product which can be sold for a higher price than we get using the current approach, it will also result in a reduction in single use plastics and save money. We will be reducing the opening hours of household waste recycling centres which will result in savings

We have borrowed money for investing in street lighting and will be looking to extend the length of time over which this loan is repaid to Welsh Government.

Lifelong well-being

Practice change in adult social services will continue to develop services which are person-centred reducing dependency and empowering individuals and families to achieve their own outcomes. This is expected to deliver financial benefits as well as positive outcomes for individuals but the rising numbers of older people in our county alongside increased numbers of children on the child protection register mean that social care will continue to experience financial pressure.

Increased charges for non-residential social care will have a financial impact which will be experienced by a higher proportion of older people.

A future focused council

We will be moving forward with the development of a chatbot and will increase the range of ways in which people can get in touch with the council. This will help release efficiency in telephony software and free up staff to focus on the issues that matter most to people as simple queries can be handled by the chatbot.

The proposals highlighted above are supplemented by small-scale ongoing efficiencies and back office improvements including leveraging the benefits of technology with no discernible negative impact on the well-being goals or for people with protected characteristics.

These emerging proposals are a contributor to the aspirations in our corporate plan and our purpose of building sustainable and resilient communities. We recognise that they are not without challenges, however they will enable us to focus our finite resources on the areas that matter most to people and enable us to build a sustainable service offer for current residents and businesses as well as future generations.

The Cumulative Financial Impact

When the changes proposed locally are looked at in isolation they may not seem significant but the cumulative impact of multiple changes can sometimes mount up placing pressures on some groups in society. Monmouthshire is often perceived as affluent with the county having the lowest proportion of households with income below £20,000 per year and the highest proportion earning over £40,000. However there are still many families living on low incomes. The net annualised income in Monmouthshire after housing costs is £25,618. The England and Wales figure is £27,124. This is measured at middle super output area and ranges from £12,500 (Blackpool MSOA) to £57,000 in (Elmbridge MSOA in the South East of England)

This paper has been prepared alongside the budget proposals for 2019-20 to assess the cumulative financial impact of the budget. It also brings together the most significant issues identified by the Future Generations Evaluations completed for each of the proposals to understand whether any groups will experience a detrimental position as a result of the cumulative impact of separate proposals.

This enables the local authority to identify where we may need to mitigate against negative impacts on certain groups of people. Mitigating actions could include re-shaping services to target them more efficiently and to reduce the potential of disproportionate impacts on groups with protected characteristics as defined by the Equality Act 2010 of those in poverty.

This assessment is carried out against the backdrop of the welfare reforms, nationally, the biggest financial losses to benefit claimants arise from reforms to welfare benefits and the transition to Universal Credit. This analysis does not attempt to model the impact of these at a local level. Various studies have been done to understand this impact nationally².

All residents will also be impacted upon by inflation which will result in higher prices, the rate of inflation is presently 2.2%.³ The extent to which higher prices are off-set by wage rises will vary by household and is not included within this assessment, nor is any impact on prices or incomes that could arise from Britain exiting the European Union in 2019.

The Legal Context

The Equality Act 2010 came into operation on the 6th April 2011. It replaced 116 previous different pieces of law relating to equality, and put them all together into one piece of legislation. The Act strengthens the law in important ways, and in some respects extends current equality law to help tackle discrimination and inequality.

The Council, as a public body in Wales, has a requirement under the Act to meet both general and specific duties.

The general duties are that in exercising its functions the Council must have due regard to:

- eliminate unlawful discrimination, harassment and victimisation and any other conduct that is prohibited by the Act;
- advance equality of opportunity between people who share a relevant protected characteristic and those who do not;
- foster good relations between people who share a protected characteristic and those who do not;

The Act explains that having due regard for advancing equality involves:

- Removing or minimising disadvantages suffered by people due to their protected characteristics.
- Taking steps to meet the needs of people from protected groups where these are different from other people.
- Encouraging people from protected groups to participate in public life or in other activities where their participation is disproportionately low.

The Protected characteristics are: Age; Sex; Gender re-assignment; Pregnancy and maternity; Sexual orientation; Race; Religion or belief; Marriage and civil partnership.

The Well-being of Future Generations Act creates a legal framework for better decision-making by public bodies in Wales by ensuring that we take account of the long-term, help to prevent problems occurring or getting worse, take an integrated and collaborative approach, and considers and involves people of all ages. This supports existing commitments such as the Welsh language, equalities and the UN Convention on the Rights of the Child.

Together, the seven well-being goals and five ways of working provided by the Act are designed to support and deliver a public service that meets the needs of the present without compromising the ability of future generations to meet their own needs.

Approach / Methodology

As part of our impact evaluation we have looked to establish the financial impact of proposals on different people within our communities. We have used UK level data to identify the estimated number of households in different income bands. This shows gross household income at a UK level. This was not available at a local level, we were also unable to access local data, in bands, that identified disposable income after housing costs.

This assessment identifies areas where there is a risk that changes resulting from individual budget proposals may have a significantly greater impact on particular groups when looked at together with other proposals.

This is a dynamic process, and as individual budget proposals are developed, shaped by consultation and then implemented they will be subject to further assessment and mitigating actions will need to be considered.

The Impact and Mitigation

The table shown as appendix one provides a simple overview where proposals have been identified as having a positive or negative impact on those with protected characteristics, those in poverty, safeguarding and the ways of working and national well-being goals.

Disability

The definition of disability is when a person has a physical or mental impairment which has a long term adverse effect on that person's ability to carry out day to day activities.

The impact of the increase in car park charges would be expected impact more on people with a disability who may be more dependent on private cars. An initial proposal to introduce charging for blue badge holders was removed following consultation.

The budget will also see additional spending on disabled facilities grants for housing adaptations.

Age

Older people – People in later life may be more likely to use some council services as they are more likely to acquire a disability and so may be more vulnerable than the general population to changes in those services. This impact will be worsened for those on low incomes. Below is a summary of the main proposals that may impact on some older people. The increase in charges for domiciliary care of £10 per week will result in a cost to a household where one adult is in receipt of care of an additional £520 per year. However, as these services are means tested only those who are assessed as being able to afford this will pay this increase.

Children and Young People – Around 14% of children in Monmouthshire live in poverty and this figure rises to 29% in the least well-off wards⁴. Continued economic and social pressures on families, including the potential negative impact of welfare reforms (Universal Credit), are likely to put increased pressure on some families. Below is a summary of the main proposals that impact on children and young people.

Families with school-aged children

A five pence increase in the charge for before and after school clubs will result in an increase in annual costs of £9.75 for a family with one school age child rising to £27.25 for a family with three children⁵. Data indicates that as a result of the previous introduction of the £1 charge for the child care element there has been a reduction in the demand for the service of 21% from the autumn term 2017-18 to the autumn term 2018-19.

Those who make use of car parks will be impacted on by increased charges. For a person parking twice a week for three hours per day the resultant increase will be £52 per year. However some mitigation from the introduction of Sunday charging will come with the introduction of a scheme allowing people to park for free for the first two hours on a Sunday.

All protected characteristics will be impacted to a greater or lesser extent by the proposal to increase Council Tax by 5.95% dependent upon their income.

Other protected characteristics

There is very limited reference to some of the protected characteristics within the individual assessments that have been developed alongside the budget proposals, in particular:

Marriage and civil partnership and pregnancy and maternity are essentially work place regulations. Sex (gender), race, gender reassignment, sexual orientation, religion and belief also have limited references attributed to them and this may be for a two reasons:

- because these groups are not affected by the proposals or
- because we have gaps in our information due to people perceiving that the characteristic is of a personal and sensitive nature and are therefore unwilling to respond.

We welcome any views on the impacts of our proposals on these protected groups as part of our consultation on the budget and will continue to look at national information and relevant studies to improve our knowledge and understanding of how changes can adversely impact on these groups.

The proposed council tax increase of 5.95% will result in an additional monthly cost of £7.64 on a Band D property.⁶ This will impact on all groups, while this modelling has been based on a Band D property those with higher incomes typically live in larger properties and therefore will pay higher council tax. However it is acknowledged that some people may have a large house and low income. This can often be true of older people. The council tax reduction scheme offers some mitigation, council tax is means tested and those in receipt of universal credit, pension credits, job-seekers allowance and other benefits are able to apply for a reduction which can be as much as 100%. Single person households are eligible for a 25% reduction on council tax.

Mitigation

Families who are eligible to receive free school meals do not have to pay the charge for the childcare element of breakfast clubs. The eligibility level is presently set at an income of £16,190. From April 2019 Welsh Government will introduce an earnings threshold which will mean that households on Universal Credit who have annualised net earnings from employment or self-employment of £7,400 or less will be entitled to free school meals⁷. The net earnings amount does not represent a household's total income as it does not include income from benefits, which significantly increase a household's overall income. A typical family earning around £7,400 per annum would, depending on their exact circumstances, have a total household income of between £18,000 and £24,000 once benefits are taken into account.

Charges for social services are linked to peoples' ability to pay and service users will be required to undergo a means tested assessment of their financial ability to meet a reasonable charge calculated for these services.

A person on 'passported benefits' (Pension Credit, Guarantee Credit, Income Support, Jobseekers Allowance - income related, Employment and Support Allowance - income related) will receive the maximum Council Tax Reduction. If there are non-dependant adults in the household there may be a deduction from the maximum Council Tax Reduction entitlement based upon their circumstances. The Council Tax reduction scheme is based on people's individual circumstances and cannot be easily modelled on theoretical cases. Those in receipt on benefits will usually be eligible for a reduction unless they have capital over £16,000.

Monmouthshire parents and carers will be able to access the new the Childcare Offer from January 2019 with the Welsh Government funded scheme providing 30 hours a week of free education and childcare for eligible working parents of three and four year olds, for up to 48 weeks of the year.

There will be a range of additional mitigations that are not fully modelled here, for example the St David's Grant, now part of the Children's and Communities' Grant which has been increased and will benefit care leavers.

The Cumulative Financial Impact

A household with an income of £15,000 per year, with two children would see their costs rise by £121 per year or £2.32 per week assuming they were assessed for and received a council tax reduction of 25%. This would equate to 0.80% of their income. The increase has been kept to a level which should remain affordable. At present poverty in the UK is assessed as being someone who is earning 60% of the national median wage – in the UK this is presently £18,868.⁸ It is unlikely that someone in this financial position would be paying for their social care. In September 2018 The Social Metrics Commission, an independent Commission, published a new approach to poverty measurement that is intended to better reflect the nature and experiences of poverty that different families in the UK have. At present we do not have local data produced using this method to inform this analysis.

A household with an income of £30,000 per year and two children would pay the increase in council tax, alongside higher charges for the childcare element of breakfast and after school clubs. Alongside other increased charges they could be paying an additional £163 per year, or £3.14 per week. This would equate to 0.54% of their income.

A household with an income of £50,000 per year would pay the same increases, assuming they lived in a Band D property. This would equate to 0.33% of their income.

A household with an income of £70,000 would experience increased charges equating to 0.23% of their income on the same assumptions. However as incomes rise it would be expected that many household will be living in more expensive properties and would be paying higher rates of council tax.



Equality and Future Generations Evaluation

Name of the Officer: Matthew Gatehouse Phone no: 01633 644397 E-mail:	Please give a brief description of the aims of the proposal: To deliver a balanced budget while continuing to make progress against the council's well-being objectives and delivering the long-held purpose of building sustainable and resilient communities
Name of Service area: Chief Executive's	Date: 11 November 2018

1. **Are your proposals going to affect any people or groups of people with protected characteristics?** Please explain the impact, the evidence you have used and any action you are taking below.

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
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Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	Councils provide many universal services such as highways and waste collections which bring multiple benefits to all age groups. Proposals on changes to waste arrangements will impact equally on all age groups. However many of our services are delivered to proportionately higher numbers of younger and older people. Changes with a particular impact on these age groups include practice change in adult social services which are person-centred with a focus on well-being reducing dependency and empowering individuals and families to achieve their own outcomes	Increased charges for non-residential social care will have a financial impact and will be experienced by a higher proportion of older people.	Ensure the Social Services and Well-being Act charging legislation is adhered too, so service users are means tested to determine their ability to pay.

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Disability	Any changes to social care arrangements are likely to have a particular impact on people who have disabilities.	Any changes to social care arrangements are likely to have a particular impact on people who have disabilities, this includes increased charges as described above. Some changes such as increases in car parking charges would normally impact more on people with a disability who may be more dependent on private cars. However blue badge holders will continue to benefit from free parking at council facilities.	A proposal to charge Blue Badge holders for parking was initially amended and then withdrawn following consultation and no longer forms part of the budget proposals. For social care charging increases we will ensure that service users are means tested to determine their ability to pay.
Gender reassignment	At this stage none of the proposals have identified a particular impact, either positive or negative, on people who have undergone or are considering gender reassignment.	None identified	

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Marriage or civil partnership	Same-sex couples who register as civil partners have the same rights as married couples in employment and must be provided with the same benefits available to married couples, such as survivor pensions, flexible working, maternity/paternity pay and healthcare insurance. At this point of the analysis there are no proposals which have been assessed as having either a positive or negative impact on this group	None of the budget proposals have been identified as having either a positive or negative impact at this stage.	No mitigating actions are necessary
Pregnancy or maternity	In the provision of services, goods and facilities, recreational or training facilities, a woman is protected from discrimination during the period of her pregnancy and the period of 26 weeks beginning with the day on which she gives birth. None of the budget proposals have been identified as having either a positive or negative impact at this stage.	None of the budget proposals have been identified as having either a positive or negative impact at this stage.	No mitigating actions necessary
Race	There are no proposals identified that will have a specific positive outcome that will differ by race.	Proposals to increase back office efficiency may have an element of artificial intelligence or AI. Research has shown that AI has the potential to reinforce existing biases. This is because computer algorithms are unequipped to consciously counteract learned biases in the same way that humans do.	Work closely with developers to understand any applications where this could potentially occur and remedy immediately.

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Religion or Belief	There are no impacts, either positive or negative that have been identified.	There are no impacts, either positive or negative that have been identified.	No mitigating actions necessary
Sex	The council has already carried out a full pay evaluation exercise. However proposals to raise pay levels for the lowest paid workers as result of a national pay settlement, will have a positive impact on pay differentials between the highest and lowest paid workers and any male/female pay differentials	None of the budget proposals have been identified as having either a positive or negative impact at this stage.	No mitigating actions necessary
Sexual Orientation	None of the budget proposals have been identified as having either a positive or negative impact at this stage.	None of the budget proposals have been identified as having either a positive or negative impact at this stage.	No mitigating actions necessary
Welsh Language	Proposals relating to more efficient use of telephony include the use of a chatbot. This has been developed to be bilingual and respond to queries using the Welsh language.	None identified	All signage and material arising from budget proposals will be compliant with the Welsh Language Measure 2011

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Poverty	Although Poverty isn't a protected characteristic, it is important to assess and understand the impact of our proposals on those in poverty, especially if there is a cumulative impact from a number of proposals. This is in line with our Social Justice policy.	An increase in council tax will have a financial impact on all households. The impact will be felt more acutely by those on lower incomes.	There are a range of mitigations in place. These include a council tax reduction scheme and the waiving of charges on breakfast clubs to those eligible for free school meals.




- 2. Does your proposal deliver any of the well-being goals below?** Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal. There's no need to put something in every box if it is not relevant!



Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
<p>A prosperous Wales Efficient use of resources, skilled, educated people, generates wealth, provides jobs</p>	<p>Examples of proposals that impact positively on this goal include the acquisition of commercial assets which will generate a financial return and where possible support the creation or retention of employment in the county and in the wider Cardiff Capital Region.</p> <p>An increase in car park charges will result in people paying more to park near retail and business centres. However the proposals must</p>	<p>Regular car park users have options to buy various permutations of season tickets at heavily discounted rates. The towns of Abergavenny, Monmouth and Chepstow continue to offer free parking in each in certain car parks. Car parking charges have been introduced on Sundays but with free parking available for the first two hours to mitigate the impact on those making short stops at their local high street.</p>

Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
	be seen in a wider context where car park income is reinvested into Council priorities such as public transport, traffic management, highway maintenance, car park management and maintenance etc. These are services that might otherwise be under greater financial pressure from the budget setting overall.	There will be an increase in spending on a relief scheme for businesses who pay national non-domestic rates or NNDR. Changes to recycling arrangements will allow the service to operate more efficiently now and in the future. Higher quality recycled material will allow county to move closer towards a circular economy model.
A resilient Wales Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change)	Proposals to reduce the amount of travel by officers and members of the council through better use of communications technology such as Skype will reduce our impact on the environment through a reduction in harmful emissions which have a negative impact on biodiversity.	Better use of technology. Use of more efficient vehicles such as hybrid pool cars is already in place.
A healthier Wales People's physical and mental wellbeing is maximized and health impacts are understood	Charges for breakfast clubs will be for the childcare element for pupils that are not entitled to free school meals ensuring access to a healthy meal.	Examples of proposals within the budget include practice change in Adult Social Services which focus on prevention and person centred well-being.
A Wales of cohesive communities Communities are attractive, viable, safe and well connected	Place-based approaches proposed as part of practice change proposals in adult social care will contribute to healthy inclusive communities.	We will apply to open and operate a Post Office in Usk hub to mitigate the closure if the current service and local bank.

Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
		Some communities may be opposed to commercial development or regeneration schemes In such cases we will involve people with proposals subject to planning and local consultation.
<p>A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental wellbeing</p>	Efforts to reduce pollution and increase recycling and featured in a number of proposals and these will have a small but important positive impact on CO2 emissions and waste which will contribute to global environmental efforts.	Wales has an enviable record in sustainable waste management. Changes to the scheme for recycling will ensure that waste is dealt with in the right place which important to keep these services viable and contributing positively towards being globally responsible.
<p>A Wales of vibrant culture and thriving Welsh language Culture, heritage and Welsh language are promoted and protected. People are encouraged to do sport, art and recreation</p>	Proposals relating to more efficient use of telephony include the use of a chatbot. This has been developed to be bilingual and respond to queries through the medium of Welsh.	The proposals to reduce funding of the Gwent Music Service could have a negative impact and this will need to be managed carefully considering any proposals to ensure the impact on opportunities is minimized.
<p>A more equal Wales People can fulfil their potential no matter what their background or circumstances</p>	The council has already carried out a full pay evaluation exercise. However proposals to raise pay levels for the lowest paid workers, as a result of the national pay settlement from April 2018, will have a positive impact on pay differentials between the highest and lowest paid workers and any gender pay differentials as identified in the council's.	Increased charges for some services enable the council to provide other services such as transport which benefit people on low incomes and which has positive environmental impacts. Many of the council services that are sustained through charging provide a valuable safety net and contribute to more equal outcomes.

3. How has your proposal embedded and prioritised the sustainable governance principles in its development?

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Long Term</p> <p>Balancing short term need with long term and planning for the future</p>	<p>Increases in fees and charges have been considered in the context of whole life cost analysis over the long-term in order to ensure sustainable and cost effective service delivery now and in the future.</p> <p>Commercial proposals aligned with the council's commercial strategy support the development of whole life costing principles, implementation of renewable technologies and low zero carbon technologies to reduce energy consumption.</p>	<p>Mitigating arrangements are in place to minimize the impact of increased fees of charges on people on low incomes such as free access to breakfast clubs for those eligible for free school meals and the council tax reduction scheme.</p>
 <p>Collaboration</p> <p>Working together with other partners to deliver objectives</p>	<p>The budget includes a range of collaborative proposals. This includes working with health the voluntary sector and private companies including the development of a dynamic purchasing system for transport developed in collaboration with other councils in Gwent.</p>	<p>No specific further actions are proposed at this stage</p>
 <p>Involvement</p> <p>Involving those with an interest and seeking their views</p>	<p>These proposals will form part of the budget exercise and will be subject to a public consultation exercise. This will include sessions with existing groups such as the Access for All forum that represents people with disabilities.</p>	<p>Ensure that proposals and the accompanying Future Generations evaluations are used during, and updated as a result of, consultation and engagement.</p>

<p>Sustainable Development Principle</p>	<p>Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.</p>	<p>Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?</p>
 <p>Prevention Putting resources into preventing problems occurring or getting worse</p>	<p>Practice change in adult social services which person centred with a focus on well-being reducing dependency and empowering individuals and families to achieve their own outcomes.</p> <p>Proposals to improve increase recycling and the capture of energy from residual waste prevent the use of landfill which is costly financially and environmentally</p>	
 <p>Integration Considering impact on all wellbeing goals together and on other bodies</p>	<p>The council works across many areas and many of these proposals can have positive and potentially negative impacts on another. It is important that as individual proposals are developed we seek to balance competing impacts, for example environmental schemes and more strategic use of section 106 funding can help mitigate the impact of new developments in the built environment on the natural environment.</p>	<p>The council's Corporate Plan contains a table which highlights which of the objectives impacts on each of the 7 national well-being goals and any detailed proposals brought forward following this consultation will need to assess the impact of that proposal on the well-being goals.</p>

- 4. Council has agreed the need to consider the impact its decisions has on the following important responsibilities: Social Justice, Corporate Parenting and Safeguarding. Are your proposals going to affect any of these responsibilities?**

	Describe any positive impacts your proposal has	Describe any negative impacts your proposal has	What will you do/ have you done to mitigate any negative impacts or better contribute to positive impacts?
Social Justice	Social justice is about reducing inequalities in society by working towards more equal distribution of wealth and opportunities so everyone can achieve their full potential. The proposals in the budget include those focused on children and preventative services that reduce loneliness and isolation.	There is a risk that any budget proposals that increase in costs will have a disproportionate impact on people on low incomes and therefore will widen inequality.	The council is committed to aligning evidence based policy, programmes of work and resources with the aim of supporting people and communities to fulfil their potential and live the lives they want to live. Mitigation is in place to reduce the financial burden on people who can least afford it. This includes the council tax reduction scheme and free access to before and after school clubs for children eligible for free school meals.
Safeguarding	Safeguarding is about ensuring that everything is in place to promote the well-being of children and vulnerable adults, preventing them from being harmed and protecting those who are at risk of abuse and neglect. Specific Proposals include the strengthening of the councils legal service since lawyers sits at the heart of all child protection work around the Court system.	There are no specific negative impacts identified at this stage	Safeguarding is at the heart of everything the council does. All staff are trained to a level that is appropriate to their role.

Corporate Parenting	Further investment is being made into children's social services including securing longer-term funding for the MySupportTeam (MyST) works with looked-after children and young people whose needs are such that they require significant support to keep them safe, maintain secure relationships and stable placements and improve their life chances.	There are no specific negative impacts identified at this stage	Put long-term funding in place to continue the service when external funding sources come to an end
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5. What evidence and data has informed the development of your proposal?

The proposals are based upon a wide range of data and evidence and this will be contained within the evaluations of each of the individual proposals. Future monitoring will be done in accordance with the evaluation arrangements recently developed by the council's democratic services committee. This will allow members to assess whether any changes resulting from the implementation of the recommendation have had a positive or negative effect.

Data sources include for example:

- Quantitative data such as user numbers, measuring whether changes have had a positive or negative impact on the number of people using the service, in some cases, such as preventative services less users will be a positive
- Qualitative data that gives people views of the service which includes analysis of complaints
- Data derived from national sources such as stats Wales and the National Survey for Wales which allow us to measure whole population

6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

. These will be added following the budget consultation.

7. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

What are you going to do	When are you going to do it?	Who is responsible
Existing actions are highlighted within the individual assessments. Various changes to the initial proposals have been highlighted above having been identified during the consultation stage		
Introduction of two hours free car parking on Sundays	Alongside amendments to parking charges	Head of Operations

8. VERSION CONTROL: The Equality and Future Generations Evaluation should be used at the earliest stage, such as informally within your service, and then further developed throughout the decision making process. It is important to keep a record of this process to demonstrate how you have considered and built in equality and future generations considerations wherever possible.

Version No.	Decision making stage	Date considered	Brief description of any amendments made following consideration
1.0	Cabinet	19/12/18	Improved summary to increase accessibility and understanding of cumulative impact
1.1	Public Consultation	n/a	Updates made following internal challenge of the document
2.0	Cabinet	20/2/19	Amended to remove changes to the specific learning disability service. The introduce the mitigation of 2 hours free parking on Sundays and the removal of proposals to charge Blue Badge holders for parking following consultation.

¹ Available at <https://statswales.gov.wales/Catalogue/Local-Government/Finance/Settlement/Central-Government-Support/standardspendingassessmentsandcentralgovernmentsupport-by-authority> . Mark Howcroft will provide an update and check these figures prior to publication

² In 2017, the Equality and Human Rights Commission commissioned Aubergine Analysis and Landman Economics to work with the National Institute of Economic and Social Research (NIESR) to carry out a cumulative impact assessment (CIA) of the distributional impacts of tax and spending decisions on people sharing different protected characteristics. They identified that the proportion of children in poverty in Wales would rise from 29.6% to 37.4% and from 17.6% to 18.6% for adults.

³ Consumer Price Index, January 2019. <https://www.ons.gov.uk/economy/inflationandpriceindices>

⁴ Figures quoted are before housing costs. Equivalent rounded after housing cost figures are 22% and 43% http://www.endchildpoverty.org.uk/wp-content/uploads/2018/01/Wales_LA-and-ward-data.xlsx

⁵ Calculated on a daily increase of £0.05 per child for 195 days.

⁶ Stats Wales <https://statswales.gov.wales/Catalogue/Local-Government/Finance/Council-Tax/Levels/counciltaxlevels-by-billingauthority-band>

⁷ <https://beta.gov.wales/written-statement-revised-eligibility-criteria-free-school-meals-wales-due-rollout-universal-0>

⁸ In September 2018 The Social Metrics Commission, an independent Commission, published a new approach to poverty measurement that is intended to better reflect the nature and experiences of poverty that different families in the UK have. At present we do not have local data produced using this method to inform this analysis.

SCHEDULE 12A LOCAL GOVERNMENT ACT 1972

EXEMPTION FROM DISCLOSURE OF DOCUMENTS

Meeting and Date of Meeting: Cabinet 28th February 2019

Report: Revenue and Capital Budget 2019/20 – Final proposals following scrutiny and public consultation – Appendix 6 – Capital Receipts

Author: Peter Davies

I have considered grounds for exemption of information contained in the background paper for the report referred to above and make the following recommendation to the Proper Officer:-

Exemptions applying to the report:

Appendix J6 – detailed indication of the value of individual future receipts.

Non-disclosure Reason - Information relating to the financial or business affairs of any particular person (including the authority holding that information)

Factors in favour of disclosure:

Openness & transparency in matters concerned with the public

Prejudice which would result if the information were disclosed:

In communicating Appendix J6 intact, the Council would be undermining its negotiating position with regard to future capital receipts by communicating the likely value that it would accept in the sale of particular assets.

My view on the public interest test is as follows:

Factors in favour of disclosure are outweighed by those against.

Recommended decision on exemption from disclosure:

Maintain exemption from publication in relation to report

Signed: 

Name: Peter Davies

Post: Chief Officer for Resources (acting S151 Officer)

Date: 13/02/19

I accept/~~I do not accept~~ the recommendation made above

Signed: 

Name: Paul Matthews

Post: Chief Executive Officer

Date: 13/02/19

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By virtue of paragraph(s) 12 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is Restricted

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